

NASA OFFICE OF PUBLIC AFFAIRS  
303 E STREET, S.W., #P  
WASHINGTON, D.C. 20546  
(202) 358-1600

**NASA BUDGET BRIEFING**

SPEAKERS:

**MICHAEL GRIFFIN**, Administrator, NASA  
**SHANA DALE**, Deputy Administrator, NASA

[Moderated by David Mould, NASA Public Affairs]

1:00 p.m. through 2:00 p.m., EST  
Monday, February 5, 2007

NASA Headquarters, Washington, D.C.

[TRANSCRIPT PREPARED FROM NASA TV WEBCAST RECORDING.]

## 1 P R O C E E D I N G S

2 MODERATOR: Good afternoon, and welcome to NASA  
3 Headquarters in Washington. I am David Mould with NASA  
4 Public Affairs.

5 Before I introduce the Deputy Administrator and  
6 the Administrator, just a few notes. We will start with  
7 questions from reporters here at Headquarters after opening  
8 remarks on our budget announcement, and then we will go to  
9 questions to the various NASA centers around the country.

10 I guess we will go ahead and start now by  
11 introducing the senior management of NASA, Administrator  
12 Mike Griffin and Deputy Administrator Shana Dale, and we  
13 will now turn it over to the Administrator.

14 ADMINISTRATOR GRIFFIN: Thanks, David.

15 Good afternoon to all of you and those looking at  
16 us on TV. I have got some brief remarks before opening the  
17 meeting up for questions, and let me say now that I did  
18 book some overflow time. We will stay to allow the press  
19 to get all their questions in. So let's not have a mad  
20 stampede for press time immediately after the speech.

21 This morning, the President announced his fiscal  
22 year 2008 budget request for the entire Federal Government.

1 This includes a \$17.3-billion request for NASA, which is a  
2 3.1-percent increase over the President's fiscal year '07  
3 request for the agency. This increase demonstrates the  
4 President's commitment to NASA and to maintaining our  
5 Nation's leadership in space and aeronautics research.

6 Now, we all realize that the Congress has yet to  
7 determine the current year's actual appropriation for NASA  
8 and for many other Federal agencies, with Senate  
9 deliberations beginning soon after the funding resolution  
10 passed last week in the House.

11 The House resolution reduces overall funding for  
12 NASA by \$545 million from the President's FY07 request. It  
13 further directs specific reductions to human space flight  
14 of about \$677 million and \$577 million of that to come from  
15 Exploration Systems.

16 The FY07 appropriations, if enacted as the House  
17 has resolved, will jeopardize our ability to transition  
18 safely and efficiently from the Shuttle to the Orion Crew  
19 Exploration Vehicle and the Aries I Crew Launch Vehicle.  
20 It will have serious effects on people, projects, and  
21 programs this year and for the longer term.

22 Now, budget cuts are a fact of life in public

1 service, but as I noted during last year's congressional  
2 hearings on NASA's FY07 budget request, we have a carefully  
3 balanced set of priorities to execute on behalf of our  
4 Nation, and it is part of my job to inform the White House  
5 and Congress as to the impact of such budget cuts and the  
6 funding redirection that we have received on the multi-year  
7 space and aeronautics projects and programs that we carry  
8 out.

9           As always, we are here to carry out our Nation's  
10 civil space and aeronautics programs with the resources  
11 made available by the Congress. Our programs do proceed in  
12 a go-as-we-pay manner. Thus, if we receive less funding  
13 than requested, we will adjust our pace.

14           Our stakeholders have my commitment to keep them  
15 informed as to the approach I think is in our Nation's best  
16 interest in carrying out NASA's space and aeronautics  
17 research missions with the resources provided. In this  
18 determination, I will be guided by the NASA Authorization  
19 Act, Presidential policy, and the Decadal Survey priorities  
20 of the National Academy of Sciences. If we are not able to  
21 meet any of the policy objectives set for the agency, I  
22 will so state.

1           Allow me now, however, to return to the matter of  
2 our fiscal '08 budget request. This is a carefully  
3 considered, balanced request formulated over many months  
4 with the White House, though, of course, it does not  
5 account for the as-yet-undetermined FY07 appropriation.

6           I will say again that I believe that the FY08  
7 budget request for NASA demonstrates the President's  
8 commitment to our Nation's leadership in space and  
9 aeronautics, especially during a time when there are other  
10 competing demands for our Nation's resources.

11           You will not find major strategic changes in the  
12 FY08 request as compared to that for last year, but you  
13 will see some slight course corrections. Overall, I  
14 believe we are heading in the right direction, that we have  
15 made great strides this past year, and that we are on track  
16 and making progress in carrying out the tasks before us.

17           Beginning with Earth Science, we have recently  
18 received the first-ever Decadal Survey for Earth Science  
19 from the National Academy of Sciences which NOAA, NASA, and  
20 the USGS requested in '04. As the first of its kind, the  
21 survey has drawn considerable attention, and we will  
22 observe the programmatic priorities for Earth Science which

1 it advocates.

2           In addressing the survey's Earth Science  
3 priorities, we have incorporated the Global Precipitation  
4 Measurement into the FY08 request. As the follow-on to the  
5 highly successful Tropical Rainfall Monitoring Mission, our  
6 plan for GPM is to launch its first core satellite not  
7 later than 2013, followed by the second Constellation  
8 spacecraft the following year.

9           Like so many of NASA's science missions, GPM  
10 depends upon international cooperation, and we will be  
11 working closely with the Japanese Space Agency in the weeks  
12 and months ahead to solidify the partnership. In fact, I  
13 will be in Tokyo next month, and I hope to discuss our way  
14 forward with GPM at that time.

15           The FY08 request also augments funding for the  
16 Landsat follow-on and the Glory Mission in order to keep  
17 these projects on schedule.

18           In Planetary Sciences, we have identified a small  
19 funding line for Lunar Science starting in FY08 to allow us  
20 to leverage the many opportunities for payloads on NASA and  
21 other nations' lunar spacecraft, including India's  
22 Chandrayaan-1, as well as to analyze the science data from

1 these missions, including our own Lunar Reconnaissance  
2 Orbiter to be launched in a year and a half.

3 In heliophysics, we are on track for next week's  
4 launch of the five THEMIS micro satellites to study the  
5 earth's magnetosphere. In 2008, we will be launching a  
6 host of heliophysics missions, many with international and  
7 inter-agency partners, to analyze the effects of solar  
8 flares, coronal mass ejections, and galactic cosmic rays.

9 In astrophysics, the Hubble Servicing Mission is  
10 planned for a Space Shuttle flight in September of 2008,  
11 and as I advised the science community last summer, NASA is  
12 reinstating the SOFIA Mission. Though we know of no  
13 technical showstoppers in the air worthiness of the  
14 aircraft or the operation of the telescope, this program  
15 does have some remaining hurdles to overcome.

16 The SOFIA program baseline will be finalized this  
17 spring, following a review to be chaired by Associate  
18 Administrator Rex Geveden. The FY08 request increases the  
19 budget profile for aeronautics research over the  
20 President's FY07 request. It aligns our aeronautics  
21 activities with the President's recently issued aeronautics  
22 research and development policy and advances U.S. technical

1 leadership in aeronautics.

2 I am very proud of the significant progress we  
3 have made this year in reformulating our approach to  
4 aeronautics research by collaborating with the broad  
5 community in industry, academia, and other Government  
6 agencies, including the FAA and the DOD. We are on the  
7 right course. America leads the way in aeronautics  
8 research.

9 I will turn now to the greatest challenge we  
10 face, safely flying the Space Shuttle to assemble the  
11 International Space Station prior to retiring it in 2010  
12 and at the same time bringing new human space flight  
13 capabilities online soon thereafter.

14 We must understand that given proper goals, human  
15 space flight is a strategic capability for this Nation, and  
16 we must not allow it to slip away.

17 Last week, we in the NASA family remembered those  
18 whom we've lost in the course of the exploration of space.

19 In the aftermath of the Columbia tragedy, President Bush  
20 addressed the NASA work force saying, "In your grief, you  
21 are responding as your friends would have wished, with  
22 focus, professionalism, and unbroken faith in the mission

1 of this agency." We must commit ourselves to that focus,  
2 professionalism, and unbroken faith every day in order to  
3 carry out the tasks before us.

4 In analyzing not only the root causes, but also  
5 the systemic reasons behind the Columbia accident, the  
6 Columbia Accident Investigation Board, the CAIB, made some  
7 critical observations that guided the formulation of our  
8 present civil space policy. I fear that with the passage  
9 of time and the press of other concerns, we may be losing  
10 sight of some of these principles, and so I would like to  
11 reiterate some of them today.

12 First, the CAIB noted that, quoting, "The U.S.  
13 civilian space effort has moved forward for more than 30  
14 years without a guiding vision."

15 Second, new quote, "Because the Shuttle is now an  
16 aging system, but still developmental in character, it is  
17 in the Nation's interest to replace the Shuttle as soon as  
18 possible as the primary means for transporting humans to  
19 and from earth orbit."

20 Quoting again, "The previous attempts to develop  
21 a replacement vehicle for the aging Shuttle represent a  
22 failure of national leadership."

1           And finally, the board noted, quoting, "This  
2 approach can only be successful if it is sustained over the  
3 decade; if by the time a decision to develop a new vehicle  
4 is made, there is a clearer idea of how the new  
5 transportation system fits into the Nation's overall plans  
6 for space; and" -- their emphasis -- "if the United States  
7 Government is willing, at the time a development decision  
8 is made, to commit the substantial resources required to  
9 implement it."

10           Now, the Vision for Space Exploration was a  
11 landmark change in U.S. civil space policy that addressed  
12 all of these points, and the President's FY08 budget  
13 reaffirms the commitment with the necessary funds for the  
14 Space Shuttle and the International Space Station. We will  
15 continue at the best possible pace with the development of  
16 the Orion and Aries I Crew Vehicles, but due to the  
17 cumulative effect of higher cost for Space Shuttle return  
18 to flight and operations than were previously assumed,  
19 other budget cuts to Exploration Systems over the past few  
20 years, and the effect of the FY07 appropriation, I am  
21 concerned about our ability to bring these new capabilities  
22 online by 2014.

1           If we do not quickly come to grips with this  
2 issue, we may have a prolonged gap between the end of the  
3 Shuttle program and the beginning of operational capability  
4 in our new systems, like that which occurred between 1975  
5 and 1981 when we transitioned from Apollo to Space Shuttle.

6           We have a lot of hard work ahead of us and many  
7 major milestones this year and next. The transition from  
8 Shuttle to Orion CEV and Aries Launch Vehicles over the  
9 next several years must be carefully managed, and we must  
10 be focused, professional, and have an unbroken faith in our  
11 mission. This is NASA's greatest challenge, and I ask for  
12 everyone's help in carrying it out.

13           Beyond our budget request, we are preparing a  
14 package of legislative and administrative tools for the  
15 Congress to consider in helping us with this transition of  
16 the work force infrastructure and equipment from the Space  
17 Shuttle era to new exploration systems. I plan to discuss  
18 these legislative requests with Members of Congress in the  
19 weeks and months ahead.

20           I would like now to turn to the commercial crew  
21 and cargo service capabilities I hope to see successfully  
22 demonstrated in the next few years. One item of

1 significance in the FY08 budget run-out, especially in the  
2 out-years, is that it allows for increases to our  
3 previously estimated cost for purchasing commercial crew  
4 and cargo services to support the International Space  
5 Station, assuming that these commercial services are  
6 successfully demonstrated and are cost effective.

7           Should the cost for those services be greater  
8 than what is presently budgeted, we have accepted a  
9 management challenge to scale back on other space ops costs  
10 and will curtail some of our lunar robotic exploration  
11 plans in the out-years. That said, I hope in any case to  
12 collaborate with international partners on future robotic  
13 lunar missions.

14           Needless to say, these are busy times for all of  
15 us at NASA. A little over a year ago, nearly 3,000 of  
16 NASA's 19,000 employees were designated as uncovered of  
17 capacity, meaning that they were not directly assigned  
18 specific programs and projects.

19           Today, with the work defined in the Constellation  
20 program, we have greatly reduced that problem, and more  
21 importantly, many of our best engineers are working  
22 diligently on the challenges before us.

1           One of the first rules in flying is to focus on  
2 runway ahead, not runway behind. We have a lot of runway  
3 in front of us. Every NASA center is now vested in our  
4 Exploration Mission, and we have revectoring funds to  
5 support additional aeronautics research in this budget  
6 request. We are committed to getting the job done, while  
7 rebuilding NASA as an institution with 10 healthy centers,  
8 known for its technical excellence.

9           In the effort to reduce uncovered capacity over  
10 the past year, it became clear that NASA's implementation  
11 of full-cost accounting procedures over the last few years  
12 had created numerous problems for our research centers.  
13 Our full-cost accounting practices created a complex  
14 allocation of overhead cost which disproportionately  
15 inflated the operating cost for our research centers.

16           So, beginning in FY07, we are simplifying our  
17 full-cost accounting practices. We are managing all of our  
18 Federal centers at a single overhead rate while JPL's  
19 overhead is, as before, directly included in its contract.

20       All changes are revenue-neutral to projects and programs.

21       None of NASA's missions gains or loses money as a result  
22 of this accounting change.

1 I fully realize that many people who look at the  
2 budget without understanding the overhead structure and the  
3 adjustments we have made in the process of simplifying our  
4 accounting structure will find it difficult to make  
5 apples-to-apples comparisons.

6 At first glance, for example, this change appears  
7 to reduce the aeronautics research budget because  
8 previously so much of that work was done at our smaller  
9 research centers, with higher overhead costs. This is  
10 incorrect.

11 In direct spending, aeronautics research has  
12 actually increased in the FY08 budget as compared to the  
13 '07 request. If this is all not clear, I will be more than  
14 happy to spend time explaining it, and if you really want  
15 more detail, I will refer you to Comptroller David Schurr  
16 who will bring tears to your eyes with trace charts and  
17 budget tables.

18 I don't want our new accounting procedures to  
19 confuse anyone when the net result is that it is now much  
20 easier to manage the agency equitably across all of our  
21 centers.

22 People are truly our most important resource, and

1 I am blessed with a great team. I asked Shana and our  
2 Mission Directorate AA's to join me here this afternoon  
3 ostensibly to answer your questions about NASA's '08 budget  
4 request, but really just to brag about them. We have  
5 accomplished a great deal this past year, due in large part  
6 to their leadership and to their friendship. I have never  
7 been privileged to work with a better team.

8 I would also like to take a moment especially to  
9 recognize Mary Cleave who plans to retire from NASA next  
10 month after spending nearly 27 years in the agency. I know  
11 that she will hear many accolades in the weeks ahead, but  
12 on this public occasion, I really want to thank her for  
13 being my friend for so long, for always telling me what she  
14 really thought, and for stepping up to being the Associate  
15 Administrator for Science when, at the time that I came on  
16 board, she had originally told me that she wanted to  
17 retire.

18 Mary, we will miss you, and I will miss you.  
19 Thank you.

20 We have many challenges ahead of us. We are on  
21 track making progress in tackling them. The FY08 budget  
22 request demonstrates commitment to our Nation's leadership

1 in space and aeronautics research, and while we may be  
2 taking a hit with the FY07 appropriation, we will carry on,  
3 though not at the pace we had hoped.

4 So, with that, let me now turn the podium over to  
5 David Mould and open up the dialogue for your questions.

6 Thank you.

7 MODERATOR: Thank you, Mike and Shana.

8 In addition to Mary Cleave and David Schurr, who  
9 Mike has already introduced, we have joining us today our  
10 director of Strategic Investments, Chris Shank, who did a  
11 lot of work on the budget, along with Associate  
12 Administrator for Aeronautics Research, Lisa Porter;  
13 Associate Administrator for Space Operations, Bill  
14 Gerstenmaier; and Deputy Associate Administrator for  
15 Exploration Systems, Doug Cooke, who will all be assisting  
16 with questions here and also in separate briefings for the  
17 press after we finish this session here.

18 So we will begin with some questions here at the  
19 Headquarters and go around to the field centers. As the  
20 questions come in, hopefully our technology will work  
21 smoothly for that.

22 Please wait until the microphone comes to you,

1 and identify yourself and your affiliation before your  
2 questions, please. With that, we can go ahead and get  
3 started.

4 Keith.

5 QUESTIONER: Keith Cowing, NASAWatch.com.

6 About 10 seconds after the President announced  
7 the Vision right where you're standing, everybody thought  
8 what's Congress going to do. Eventually, Congress seemed  
9 to be behind it. At first, they just said they were and  
10 eventually voted with the NASA Authorization Act.

11 Well, the Republicans couldn't get a budget last  
12 year. When the Democrats walked in, of course, it wasn't  
13 just NASA, but they seemed to have been taking it out on  
14 NASA very clearly. The Democrats have taken a big chunk  
15 out of the '07 budget.

16 Now your '08 budget comes by, which is even  
17 bigger. What certainty do you have and confidence level do  
18 you have that that budget isn't going to be similarly  
19 eviscerated?

20 I guess a follow-on question embedded in that,  
21 does it look like the Congress is starting to turn its back  
22 on the Vision for Space Exploration?

1           ADMINISTRATOR GRIFFIN:  There is an awfully  
2 strong pejorative tone in that question, and even though I  
3 am as an agency head and we at NASA are on the receiving  
4 end of a budget cut we don't like, to term our budget by a  
5 few percent just doesn't qualify as evisceration.

6           It is certainly a pause, and we would rather not  
7 have that, but we haven't been eviscerated, and no one has,  
8 to my knowledge, repudiated the strategic direction that we  
9 were given in the FY05 authorization bill, 14 months ago, a  
10 bill which, by the way, was heavily supported by both sides  
11 of the aisle.

12           I would like more money.  What agency head would  
13 not?  But I don't think that we can put -- I just can't put  
14 quite so dark a tone on it.

15           If I were on the other side, frankly, I would  
16 tell the executive agencies, NASA among them, to absorb the  
17 few percent cut we have and get over it.  That's what I am  
18 paid to do.  Again, I don't like it, but I think we need to  
19 use less strong words.

20           There is no guarantee, of course, as to how  
21 Congress will respond to the '08 budget or any budget  
22 beyond.  The President has made an excellent request on

1 behalf of NASA at a time when domestic discretionary  
2 agencies, generally non-defense discretionary agencies, are  
3 growing at 1 percent. NASA has been given 3.1 percent. I  
4 am, frankly, thrilled with that.

5 I hope to convince the Congress, as I should have  
6 to do. I hope to convince the Congress that that request  
7 is worth honoring and that NASA is a good place for them to  
8 spend their money, but this is a Democratic representative  
9 government, and we have absolutely no guarantee from year  
10 to year that any request of any type will be honored.

11 DEPUTY ADMINISTRATOR DALE: I will comment  
12 briefly. In a context of FY07, obviously as we continue to  
13 analyze the impacts of the reduction, particularly in  
14 exploration, a reduction from the FY07 anticipated level,  
15 we will need to have an ongoing dialogue with Congress on  
16 the impact that that may have, and we are concerned about  
17 the 2014 date and bringing the CEV and CLV online and in  
18 operational status. So those conversations will definitely  
19 need to take place, but we are in the process of analyzing  
20 those impacts right now.

21 ADMINISTRATOR GRIFFIN: Absolutely. We just  
22 don't have the final answers yet. In fact, as I said

1 earlier, we are paid to figure these things out, and we  
2 will be doing it.

3 MODERATOR: In the front, please.

4 QUESTIONER: Nell Boyce with National Public  
5 Radio.

6 Looking at the President's overall Climate Change  
7 Science Program, across Federal agencies, it looks like  
8 there is a 7-percent reduction under last year's request.  
9 The bulk of that comes from NASA with \$110-million  
10 reduction from the Climate Change Science Program. Could  
11 someone tell me what that reduction represents, what is  
12 being done?

13 ADMINISTRATOR GRIFFIN: Well, maybe someone can,  
14 but I can't. So I will let you address that with --

15 Mary, do you want to take a microphone and  
16 comment on that?

17 DR. CLEAVE: You are talking about the Climate  
18 Change roll-up budget that comes out. Right?

19 Actually, within Earth Science here at NASA, we  
20 have re-balanced and put money back in since the  
21 President's '05 budget.

22 We do have a reduction in the overall program as

1 we came off of the big EOS platforms that are reflected in  
2 the overall budget, but from the President's '05 budget to  
3 the '08 budget, we actually have increased by, I think, 5  
4 or 6 percent in the re-balancing.

5 ADMINISTRATOR GRIFFIN: I would say that within  
6 NASA, which is what we control, currently Earth Science is  
7 slightly more than 25 percent of our space science  
8 portfolio, which includes four separate missionaries,  
9 Heliophysics, Planetary Science, Astrophysics, and Earth  
10 Science. So I have a hard time thinking that Earth Science  
11 doesn't have a fair share of what we are doing.

12 DR. CLEAVE: Chris, help me.

13 NPP and LDCM are not in that roll-up, the CCSP  
14 climate change roll-up. So it is different. Some missions  
15 are not in there. So it is hard to compare the two.

16 DEPUTY ADMINISTRATOR DALE: I would just tee off  
17 real quick on what Mary mentioned. My understanding was  
18 that when Mike came into the agency and Mary Cleave became  
19 the AA for Science that there was this re-balancing that  
20 Mary just mentioned, and they actually gave me the numbers  
21 before I came into this press conference. The FY05 run-out  
22 had Earth Science as a percentage of the overall science

1 budget in NASA for the FY07 to FY09 time frame at about 20,  
2 21 percent, and now in the FY08 budget run-out, those  
3 numbers are about 27 to 28 percent. So there was  
4 definitely a re-balancing in terms of a percentage of the  
5 take within Science.

6 ADMINISTRATOR GRIFFIN: Well, our Earth Science  
7 program is our portion of what NASA does for climate change  
8 research in the Government. That is the only part that we  
9 control.

10 If you want more detail, you are going to have to  
11 get off line and talk to folks.

12 Next question.

13 MODERATOR: Let's stay in the front with Tracy,  
14 please.

15 QUESTIONER: Hi. Tracy Watson, USAToday, for the  
16 Administrator.

17 You said you thought that there had been some  
18 forgetting of some of the principles cited in the CAIB  
19 report, and I am wondering who do you think is doing that  
20 forgetting, what makes you say that, and why do you think  
21 it's happened.

22 ADMINISTRATOR GRIFFIN: Well, I think the numbers

1 make it clear that in order to pursue a continuing  
2 resolution which, again, NASA is not being singled out --  
3 that is done across all agencies -- our '06 to '07  
4 continuing resolution means that relative to the requested  
5 level, we lose \$545 million. So \$700 million of that \$545  
6 million is being taken out of human space flight, and of  
7 that, nearly 600 is coming out of Exploration Systems.

8           So let me remind everybody again that in these  
9 early years of the Exploration Program, we are not talking  
10 about returning to the moon. We won't be doing that for a  
11 decade.

12           What we are talking about is replacing the  
13 capability that we have today with the Space Shuttle to get  
14 people and cargo into low earth orbit. So we are replacing  
15 our human space flight capability in these early years of  
16 the Exploration Program.

17           Now, the CAIB made the point, as I indicated by  
18 reading from some of those passages, that, first of all,  
19 this is a strategic capability for the United States and,  
20 second, that the Nation had lacked strategic goals for  
21 space.

22           Those have now been supplied, but that once

1 undertaken, a new program must be assured of the sustenance  
2 of resources or it will founder like previous efforts  
3 have foundered, and the CAIB pointed out that the failure  
4 to replace the Shuttle in a timely and effective manner was  
5 a mistake of national proportions. So I surfaced those  
6 quotes from the CAIB because I thought they should be  
7 placed before us again.

8           Several years ago, we were all as a Nation or  
9 those of us who were involved in space policy in this  
10 Nation were extremely disturbed by the loss of the Shuttle  
11 and the loss of seven lives and the posture in which it  
12 placed our Nation, and I think it is entirely appropriate  
13 that we remember how disturbed we were at that time and  
14 that we resolved at that time to fix it.

15           QUESTIONER: Larry Wheeler with Gannett News  
16 Service.

17           You mentioned that you were going to ask Congress  
18 and the administration for specific legislative tools and  
19 policies to assist you in the transition from the Shuttle  
20 era to the new Orion/Aries. That seems to indicate that  
21 you may actually have some specific plans in mind. Could  
22 you elaborate?

1 ADMINISTRATOR GRIFFIN: Can you? Because I  
2 didn't memorize that list.

3 DEPUTY ADMINISTRATOR DALE: I didn't memorize the  
4 list either.

5 I don't know, Chris, if you want a go --

6 ADMINISTRATOR GRIFFIN: I would prefer to have  
7 you take that off line. Being the boss, I mercifully  
8 decreed that I did not have to memorize that list. We will  
9 let you guys take that off line.

10 MODERATOR: We are going to go right now to the  
11 Johnson Space Center for a question or two. Then we will  
12 come back to Headquarters.

13 Johnson Space Center, please.

14 QUESTIONER: It is Mark Carreau from the Houston  
15 Chronicle.

16 Given the continuing resolution and the current  
17 budget request, can you try to give us a best and worst  
18 case for meeting the 2014 date with Orion and Aries I and  
19 give us a kind of corresponding best and worst for the work  
20 force transition plan that you have?

21 ADMINISTRATOR GRIFFIN: No.

22 I think we said earlier we were working on that,

1 and I am pretty sure we said when we had it, we would give  
2 it to you. We don't yet, and when we have it, we will.

3 MODERATOR: We have one more from Johnson.

4 QUESTIONER: Does this budget proposal on the  
5 out-years for Shuttle and Station contain enough money to  
6 finish the assembly of the Space Station as you have  
7 outlined it with the international partners?

8 ADMINISTRATOR GRIFFIN: Yes, it does. It does  
9 because we have prioritized the completion of the Shuttle  
10 and Station. While flying the Shuttle safely, completing  
11 the assembly of the Station is our first priority.

12 MODERATOR: We have a question now from the Glenn  
13 Research Center in Ohio, please.

14 QUESTIONER: This is Karen Schaefer with NPR  
15 affiliate, WKSU.

16 Administrator Griffin, the '07 budget, which, of  
17 course, as you point out is full of shortfalls this year,  
18 is projected by Ohio's two Senators to be \$190 million less  
19 than '06. That is a 21-percent drop. It may not be  
20 evisceration, but it is a considerable amount.

21 Can you tell us how you anticipate, if Congress  
22 does not approve a larger budget for '07, how this drop

1 will affect other programs at NASA, especially at the  
2 research centers?

3 ADMINISTRATOR GRIFFIN: I am not sure I  
4 understand your question. The '07 level is the same as the  
5 '06 overall level, and there are no 21-percent drops of  
6 which I am aware.

7 David Schurr, our Comptroller, has a response. I  
8 am obviously confused.

9 MR. SCHURR: The only exception to that would be  
10 the '06 budget had a couple of emergency supplementals for  
11 the hurricane response which are not included in the '07  
12 enacted, as well as a transfer from NOA which was fairly  
13 small. So this is the base budget carried forward, the  
14 same.

15 ADMINISTRATOR GRIFFIN: Right. Base budget  
16 carried forward, the same. We never included supplementals  
17 for things like disaster relief in our budget computations.

18 MODERATOR: Let's take one more question from  
19 Glenn, please.

20 QUESTIONER: John Mangels from the Cleveland  
21 Plain Dealer for Dr. Griffin.

22 Dr. Griffin, last year there was a considerable

1 amount of consternation in the space science community  
2 about decisions that were made, I guess, to shift more  
3 toward the exploration budget and away from science  
4 particularly. Can you describe what the status of that  
5 particular part of the budget is this year and what you are  
6 hearing from members of the space science community now?

7 ADMINISTRATOR GRIFFIN: That is a broad question.

8 Let me try to put that in perspective for you.

9 Yes, I hear those same things, and as I  
10 continually state, apparently to very little effect, those  
11 claims are incorrect.

12 The situation that Shana and I found ourselves in  
13 when we came on board with the agency was that out-years  
14 planning for Shuttle and Station had not been correctly  
15 done.

16 As I have often said, we may deplore what it  
17 costs us to operate the Shuttle, but after 25 years of  
18 doing so, we can't claim that we don't know what that is,  
19 and that amount had not been put into the budget. We had  
20 placeholder estimates confronting us that were incorrect.

21 So, within the context of a fixed top line in the  
22 agency, we had to find money to finish flying out Shuttle

1 through 2010 and finish assembling the Station.

2 I won't bore you with all the puts and takes, but  
3 when we got done trying to figure that out, the number that  
4 we needed was right around \$3.8 billion.

5 We took \$1.6 billion, as best I can recall, out  
6 of Exploration, we took the remainder out of Science, and  
7 we applied it toward the completion of the Space Station  
8 and the fly-out of the Space Shuttle.

9 In my comments, therefore, you can see that  
10 Exploration was also a bill payer. So, when you say that  
11 there has been a move afoot to pull money out of Science  
12 and use it to pay for Exploration, the Exploration guys  
13 would say "would that it were so." In fact, the money is  
14 being used over these years to finish out our legacy  
15 obligations on Station and Shuttle.

16 Now, going forward, I have pointed out, again,  
17 several times that when we came into this agency, we had a  
18 situation where forecasted or promised growth in Science  
19 was 5, 6, or 7 percent, depending on what year you are  
20 talking about, but it was in that range. Whereas, the  
21 agency top line was growing at inflation or a little more,  
22 3 percent. So, having a component of the agency growing at

1 double the top line growth of the agency is not a  
2 sustainable thing to do, and we cut it back.

3           Science is being restricted now to a 1-percent  
4 growth until we can finish the Station, and then after  
5 that, it will be put back on pace with inflationary growth  
6 with the rest of the agency.

7           You asked what I hear from the science community.

8       I hear many things about that. From some of the more  
9 mature, more experienced members of the community, I hear,  
10 well, of course, they regret it as I do, but they also  
11 understand that the United States is not going to back away  
12 from a multi-lateral commitment to the Space Station that  
13 has been sustained now over two decades. So the Station  
14 will be finished as efficiently as possible, we all hope,  
15 but it will be finished.

16           These more mature scientists also understand that  
17 it is simply not possible, either politically or even  
18 fiscally, to sustain 6-percent growth in one component of  
19 the agency when the overall top line is in the 3-percent  
20 range, and so the task before them is to allocate the  
21 science money being spent according to the highest  
22 priorities in the community in the different areas that we

1 have.

2           No matter how many times I have put forth this  
3 argument, which I believe is both verifiable and completely  
4 true on the face of it, there are people who seem not to  
5 want to believe it. They want to say that money has been  
6 removed from Science to pay for Exploration. It is just  
7 not the case.

8           MODERATOR: We have got a question from Marshall,  
9 and then we are going to go for one more at Johnson before  
10 coming back to Headquarters.

11           So Marshall Space Flight Center.

12           QUESTIONER: This is Shelby Spires with the  
13 Huntsville Times for the Administrator.

14           Given the proposed and possible budget shortfalls  
15 and the possibility of delays in the Aries vehicles, does  
16 NASA have a contingency plan to look at the possible use of  
17 other commercial space flight launch vehicles?

18           ADMINISTRATOR GRIFFIN: Well, I think you know  
19 that we have put a half-a-billion dollars into two Space  
20 Act Agreements with two companies who emerged on top of a  
21 competition we held for the award of such agreements, and  
22 that these two companies are in the business of trying to

1 develop commercial cargo and hopefully crew transportation  
2 to the Station.

3           In fact, the budget estimates that we have for  
4 their cost of service represent our nominal plan. So, when  
5 you say are we doing anything about it, I hope you are  
6 aware of those plans and that, in fact, such commercial  
7 service after 2010 and beyond to the Station is part of our  
8 baseline. Other parts of our baseline are, of course,  
9 continuing to procure Soyuz and Progress services, at least  
10 while our congressional authorization to do so exists, and  
11 that is through 2011. So we would continue to procure  
12 Soyuz and Progress as long as allowed, and then we have  
13 other international partners, the Japanese HTV and European  
14 ATV systems.

15           If other commercial players step forward, we are  
16 certainly in a listening mode. I think we are doing all  
17 that we reasonably can do to support that front.

18           MODERATOR: A question from Johnson.

19           QUESTIONER: Gina Sunceri, ABC News, for the  
20 Administrator.

21           Mr. Griffin, would you consider extending the  
22 Shuttle's life span past 2010 if you hit a real budget

1 crunch?

2 ADMINISTRATOR GRIFFIN: No.

3 MODERATOR: Okay. Let's come back to  
4 Headquarters now. Frank?

5 QUESTIONER: Frank Moring with Aviation Week.

6 Just a follow-up on Shelby's question. You  
7 mentioned that if the COTS or the commercial access exceeds  
8 what you have budgeted for it that you would be taking a  
9 management challenge and also you are thinking about  
10 cutting back on some lunar robotics. Is the figure you are  
11 talking about, the \$500 million, and what is behind that?  
12 Do you have reason to believe that that will happen, that  
13 it will go over that \$500 million?

14 ADMINISTRATOR GRIFFIN: No. I think there is  
15 some confusion there. I'm sorry. I wasn't specifically  
16 referring to COTS or to any specific thing.

17 We have, as I just outlined, Frank, a number of  
18 different channels that we are intending to exploit to get  
19 cargo and crew to Station in the post-2010 time frame. If  
20 any or all of those go over the budgeted amount, then all I  
21 am really saying is we will try to look for economies  
22 elsewhere in space ops, of course, although Gerst is

1 running a pretty tight ship, and we don't really think he  
2 has gotten any money squirreled away. He is pretty good at  
3 what he does.

4 So, if we are simply not able to find the money  
5 elsewhere within the context of a fixed top line, I have  
6 made the point that the next most expendable thing we have  
7 available is lunar robotics, and that would be the only  
8 bill payer that I can find in the context of our present  
9 suite of programs.

10 The \$500 million for COTS is developmental money.

11 It is not to be confused with operational money to procure  
12 services once those capabilities are developed.

13 The commercial services through 2012 were kept at  
14 what? \$924 million?

15 You can get it to him? Okay. Sorry. I was just  
16 wondering how good my memory was. From your look, it  
17 doesn't appear that it was very good.

18 [Laughter.]

19 ADMINISTRATOR GRIFFIN: Frank, it is online.

20 Chris will get you the number that we have book kept, but,  
21 again, the development money for COTS is not the same as  
22 and should not be confused with the operational money for

1 Station logistics in the post-2010 time frame.

2 MODERATOR: Let's go to Brian and then to Mark,  
3 please.

4 QUESTIONER: SpaceNews and Space.com.

5 Mike, I wanted to ask you why is it a  
6 \$577-million shortfall, putting Aries and Orion schedules  
7 in jeopardy, given that we are 5 months into fiscal year  
8 2007 and your budget projections actually show a slight dip  
9 in Exploration spending in 2008. So why is that shortfall  
10 this year causing so much heartburn?

11 ADMINISTRATOR GRIFFIN: Well, because it is part  
12 of an overall profile.

13 If you are strictly talking about the timing of  
14 the spending, you make a good point, but we look not at the  
15 timing of the spending, but the overall quantity of  
16 spending, and to lose \$577 million this year of Exploration  
17 Systems content, most of which is going for Orion and  
18 Aries, to not acknowledge that that reduction in content  
19 makes things move out to the right, I think it somehow  
20 misses that point that seems pretty obvious to me.

21 Is there something there I am missing, Brian?

22 QUESTIONER: As you go from design and to

1 development activity, and it doesn't look like you are  
2 going in a steady ramp-up because there is a slight drop in  
3 2008. There's 7 months left in this fiscal year. I'm just  
4 not sure why that is putting the whole schedule in  
5 jeopardy. Are there contracts you won't be able to do this  
6 year? How does it really manifest itself into a schedule  
7 slip?

8 ADMINISTRATOR GRIFFIN: Well, again, it manifests  
9 itself into a schedule slip because over any fixed period  
10 of time in the next few years, we will be able to obligate  
11 less money than planned to Lockheed for Orion and to  
12 whoever the winner is of the Aries competition.

13 So I don't know how else to say it. If I am able  
14 to give contractors less money than previously planned,  
15 work will show up on the loading dock later than previously  
16 planned.

17 Now, it is our job to ask the question how much  
18 later, and we absolutely will tell you that when we have  
19 it.

20 DEPUTY ADMINISTRATOR DALE: Brian, I would just  
21 follow on. You know our 5-year budget profile, even in the  
22 FY2007 run-out, had specific numbers for Exploration that

1 the program was looking at and counting on, to the extent  
2 that you can count on a 5-year profile, to actually fund  
3 what we need to do to hit the 2014 date.

4           The other thing that I would add in terms of the  
5 short dip in Exploration funding, there's a couple of  
6 different things, and I know that Chris can get into more  
7 detail about that, but it has to do with transfer of crew  
8 cargo from ESMD to SOMD. There was also some overhead  
9 issues and also payment at ESMD into SOMD for the Station  
10 and Shuttle shortfalls.

11           So, actually, I was concerned, as you are, in  
12 looking at the optics of FY07 and to FY08, and there is  
13 actually an explanation for why that is. When you take  
14 those into account, the run-out is actually very similar to  
15 the FY07 run-out.

16           Is that right, Chris?

17           MR. SHANK: [Inaudible.]

18           QUESTIONER: You had said that -- the  
19 Administrator, rather -- that if Aries and Constellation  
20 are not available at 2014, that that would be a problem for  
21 the Nation, where you saw it as being a problematic thing.  
22           If you could walk us through the reasons why you think

1 that would be a problem.

2           There have been these intervals before, and  
3 things worked out okay, I guess, in the end. You had  
4 suggested that that was a significant issue, so please tell  
5 us why.

6           Also, an unrelated thing, especially after that  
7 main camera at Hubble went down last week or the week  
8 before, is there any thought being given to scrubbing that  
9 mission?

10           ADMINISTRATOR GRIFFIN: Let me answer the second  
11 question first. No, we are not giving any thought to  
12 scrubbing the Hubble servicing mission, one of the reasons  
13 for which is that we are getting a new Wide Field Planetary  
14 Camera on board anyway.

15           I don't want to throw this figure around loosely,  
16 but my scientists friends tell me that WFPC3, we will  
17 accomplish about 90 percent of what the Advanced Camera for  
18 Surveys was trying to do anyway because, of course, it is a  
19 newer technology.

20           Also, we are not giving up on the thought that we  
21 can repair the ACS, and teams at Goddard and elsewhere are,  
22 in fact, looking at whether or not that is a feasible thing

1 to do. No guarantees at this point, but we didn't just  
2 take that lying down. So we are looking at it, but, no,  
3 the Hubble servicing mission is still on.

4 Now, let me address your first question about a  
5 prolonged gap in human space flight and why I think that is  
6 bad. Let me be clear. It is not that a shift from  
7 sometime in 2014 to some other time per se -- there is no  
8 specific cliff out there that you fall off of. I can't  
9 pinpoint a time when it becomes overwhelmingly difficult.

10 From the first, from my confirmation hearings  
11 onward, indeed when I was talking or testifying as a  
12 private citizen before being named as Administrator, I have  
13 pointed out that a continuity of human space flight  
14 capability for the United States is, I believe, important  
15 and strategic for the Nation. Not everyone believes that.

16 If one is not a supporter of human space flight, then  
17 fine, I get that. People are entitled to their differences  
18 of opinion, but if you believe that it is important for the  
19 Nation, then maintaining and supporting that capability in  
20 a manner that can be budgeted for and depended upon, I  
21 think is logically important.

22 Let me give you some specifics. When you say

1 that there have been such gaps before and that we got  
2 through them, well, the only one of those gaps that was of  
3 this nature was between '75 to '81 where we transitioned  
4 from Shuttle to Apollo, and we got through it only because  
5 the United States is the richest of nations, but it wasn't  
6 pretty.

7           Our facilities at NASA and our industrial,  
8 frankly, partners, because 85 percent of our money goes to  
9 them, were devastated during that period. People were  
10 walking away from houses at our space centers, particularly  
11 Kennedy Space Center, and leaving them there. There was a  
12 brain drain from the program that we never recovered. Many  
13 people stayed through that 6-year period, and then very  
14 senior people in many cases retired after the first Shuttle  
15 flight or two, taking a tremendous amount of experience  
16 with them. Some people went into other fields completely  
17 and never came back.

18           In the early years, even after we did get the  
19 Shuttle going, we did not budget the programs that were  
20 done at a rate that allowed a complete fleet of vehicles to  
21 fly. Written down in black and white for anyone who cares  
22 to read it after 20-some years is the report of the

1 Challenger Commission noting that we were cannibalizing  
2 spare parts from one orbiter to another orbiter, so that a  
3 given vehicle on the pad can fly, but we had nothing  
4 approaching a ready fleet. We lost a ton of experience in  
5 those years.

6           If you don't care about the U.S. Human Space  
7 Flight Program, then obviously those things are viewed as  
8 not being a problem. I care about it very deeply.  
9 Two-thirds of our budget -- well, not two-thirds. About 60  
10 percent or so of our budget is spent on it. I think it is  
11 very important for the Nation. We have been doing it now  
12 for nearly -- well, we are approaching 50 years. It is one  
13 of the things that sets this Nation apart from all other  
14 societies on earth. It addresses the pioneering side of  
15 our culture, which I believe we would be less if we lost,  
16 and so when I see a threat to it, I will speak out.

17           Now, if you ask me does that threat materialize  
18 on a particular day and time, no. Let's not be silly. It  
19 is a gradual erosion and a gradual degradation of our  
20 capability to conduct the enterprise, and a shorter gap is  
21 better than a longer one.

22           QUESTIONER: This is for the Administrator.

1 Taylor Dinerman --

2 ADMINISTRATOR GRIFFIN: Of course.

3 QUESTIONER: -- Space Review.

4 Yeah. A question about the NASA prizes. Can you  
5 give us an idea about how they fared in the '07 budget and  
6 in the '08 budget?

7 ADMINISTRATOR GRIFFIN: I can't, but I might have  
8 someone here who can. Do you know, Shana?

9 DEPUTY ADMINISTRATOR DALE: The Centennial  
10 Challenges is about \$4 million, FY08 request.

11 ADMINISTRATOR GRIFFIN: Thanks.

12 MODERATOR: Okay. Keith again.

13 QUESTIONER: Listening to you just a moment ago  
14 -- well, actually very eloquently about the human space  
15 flight, our Nation, and the value thereof, even if the gap  
16 is exactly what you think it is, 2014, in 4 or 5 years, you  
17 can plan for that, but there is an aging work force that  
18 was here. It is just an inevitable thing whether the gap  
19 is shorter or longer.

20 Yet, you hear some comments that are attributed  
21 to you, like out in Utah last year where it seemed -- maybe  
22 it just seemed -- that you didn't seem to think that NASA

1 should be overtly creating the crop of future workers at  
2 NASA, much as the agency did back in the '60s.

3 ADMINISTRATOR GRIFFIN: That I didn't seem to be  
4 what?

5 QUESTIONER: You had said something, and I have  
6 to get the exact quote, but you didn't feel it was your  
7 responsibility to train students in these --

8 ADMINISTRATOR GRIFFIN: You are mixing apples and  
9 oranges.

10 QUESTIONER: Here is a chance perhaps just to  
11 speak to that because it's sort of -- it's out there. How  
12 do you deal with the fact that inevitably this agency is  
13 graying and moving to the right and eventually people are  
14 going to probably do the same thing? Wait until 2014. The  
15 CEV flies. They'll say -- I saw it with my own eyes, and I  
16 worked at Rockwell. Exactly, people walked out the door  
17 April 15th or 16th in 1981. They saw the Shuttle go.  
18 That's what they wanted to live for.

19 How do you build a bowshock or such that when  
20 that happens, your successors aren't left without the  
21 people to actually use these things?

22 ADMINISTRATOR GRIFFIN: Okay. You asked a good

1 question.

2           Of course, the presence or absence of a gap  
3 doesn't affect the rate at which our work force ages. The  
4 average age of the NASA work force is right around 50,  
5 which means that within the next -- actually, we have done  
6 the demographics on that. Within the next 5 years, about a  
7 quarter of our work force can retire, and, of course, we  
8 expect to be able to hire to replace them.

9           The question is what do younger people who are  
10 coming along work on if they are not trained in human space  
11 flight systems by those who have the experience, but are  
12 retiring without being able to pass on the art and the lure  
13 and the pieces of the knowledge that are not written down  
14 or capable of being written down. That we will, of course  
15 continue to hire new people, but the necessary transfer of  
16 learning, I won't say that it won't take place. It is more  
17 difficult for it to take place, and it is not my goal to  
18 make it more difficult. It is my goal to make it easier.

19           Now, with regard to my comments at Utah State, I  
20 think you are mixing some apples with some oranges on that  
21 one. I was asked why we weren't funding student  
22 demonstration programs. This had nothing to do with hiring

1 and appropriately training younger workers, and I pointed  
2 out that the external community had foisted upon NASA the  
3 assumption that it was a NASA obligation to provide rides  
4 for payloads that students had built. I said we, in fact,  
5 have no such obligation.

6           If we had plenty of money, it might be a good  
7 thing to do, but it should be evaluated against many other  
8 good things to do before decisions are made, and in fact,  
9 right now we don't have any money for that kind of thing  
10 which makes the point rather moot.

11           MODERATOR: Any more questions from the press  
12 here at Headquarters? Yes.

13           QUESTIONER: I have a question on ULA, the United  
14 Launch Alliance. Is the merger between the Boeing side and  
15 the Lockheed Martin side going to affect the way you choose  
16 between the Deltas and the Atlases?

17           ADMINISTRATOR GRIFFIN: I will give a top-level  
18 answer, and then I will let Gerst who owns our Launch  
19 Services Program comment if he wishes, but the Government  
20 has approved the merger between Lockheed and Boeing to  
21 create ULA. How we choose a vehicle will be really in part  
22 up to that consortium.

1           We will have payload requirements for things we  
2 wish to launch, just as we do now, and they will negotiate  
3 with us on price and performance for a particular vehicle,  
4 and whether it is an Atlas or a Delta will not be our first  
5 concern.

6           Gerst, do you want to amplify on that?

7           MR. GERSTENMAIER: You have answered it.

8           ADMINISTRATOR GRIFFIN: All right. So, at the  
9 top level, that is incorrect, and if you want to go to  
10 Gerst's press conference, you can get as much detail as you  
11 would like. I assure you, he can beat you in submission  
12 with facts.

13           MODERATOR: Any more media questions here at  
14 Headquarters or at any other centers?

15           [No response.]

16           MODERATOR: All right. Probably, beginning about  
17 2:30, we will have the Mission Directorate Associate  
18 Administrators. It is part of a series of media  
19 teleconferences to continue our discussion of the FY08  
20 budget. That will be in our fifth floor conference area  
21 here at Headquarters.

22           The reporters here at Headquarters are certainly

1 invited to attend those sessions. You can also listen in  
2 on the Internet by going to [www.NASA.gov/newsaudio](http://www.NASA.gov/newsaudio).

3 For more information about today's budget  
4 announcement, please visit our website at  
5 [www.NASA.gov/budget](http://www.NASA.gov/budget).

6 Thank you very much for joining us today, and  
7 have a great afternoon.

8 [End of NASA Budget Briefing.]

9 - - -

10

11

12

13

14

15

16

17

18

19

20

21