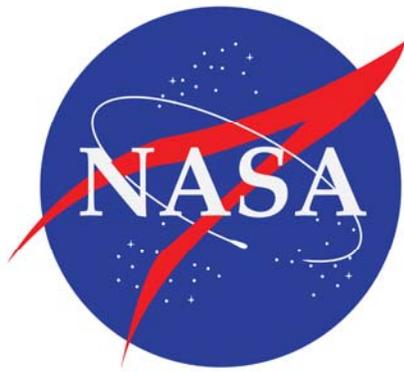


DRAFT

**ENVIRONMENTAL ASSESSMENT
FOR FORTIFICATION OF SECURITY GATES AT
THE JET PROPULSION LABORATORY**

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION



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Acronyms and Abbreviations

2	ACM	Asbestos Containing Materials
3	ANF	Angeles National Forest
4	APEFZ	Alquist Priolo Earthquake Fault Zones
5	ASTM	American Society for Testing and Materials
6	bgs	below ground surface
7	BMP	best management practice
8	CAAQS	California Ambient Air Quality Standards
9	CAA	Clean Air Act
10	CalDTSC	California Department of Toxic Substances Control
11	CalRecycle	California Department of Resources Recycling and Recovery
12	Caltech	California Institute of Technology
13	CCAA	California Clean Air Act
14	CCR	California Code of Regulations
15	CDFW	California Department of Fish and Wildlife
16	CEPA ARB	California Environmental Protection Agency Air Resources
17		Board
18	CESA	California Endangered Species Act
19	CERCLA	Comprehensive Environmental Response, Compensation, and
20		Liability Act
21	CEQ	Council on Environmental Quality
22	CEQA	California Environmental Quality Act
23	CFR	Code of Federal Regulations
24	CGS	California Geological Survey
25	CLARS	California Laboratory for Atmospheric Remote Sensing
26	CO	carbon monoxide
27	CO ₂	carbon dioxide
28	CPUC	California Public Utilities Commission
29	CWA	Clean Water Act
30	dB	decibels
31	dBA	decibels-A-weighted Scale
32	DSN	Deep Space Network
33	EA	Environmental Assessment
34	EO	Executive Order
35	EPCRA	Emergency Planning and Community Right to Know Act
36	ERD	Environmental Resource Document
37	ESA	Endangered Species Act
38	ESA	Environmental Site Assessment
39	FEMA	Federal Emergency Management Agency
40	FFRDC	Federally Funded Research and Development Center
41	FONSI	Finding of No Significant Impact
42	FR	Federal Register

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Acronyms and Abbreviations (continued)

2	GDSCC	Goldstone Deep Space Communication Complex
3	GHG	Greenhouse Gas
4	H ₂ S	Hydrogen Sulfide
5	HWP	Hahamongna Watershed Park
6	I	Interstate
7	JPL	Jet Propulsion Laboratory
8	LACFD	Los Angeles County Fire Department
9	LACSD	Los Angeles County Sanitation Department
10	MBTA	Migratory Bird Treaty Act
11	MWD	Metropolitan Water District
12	NAAQS	National Ambient Air Quality Standards
13	NASA	National Aeronautics and Space Administration
14	NEPA	National Environmental Policy Act
15	NHPA	National Historic Preservation Act
16	NH ₄	methane
17	NMFS	National Marine Fisheries Service
18	NO	nitrous oxide
19	NO _x	nitrogen oxides
20	NO ₂	nitrogen dioxide
21	NPD	NASA Policy Directives
22	NPDES	National Pollution Discharge Elimination System
23	NPG	NASA Policy Guidance
24	NPL	National Priority List
25	NPR	NASA Policy Requirement
26	NRHP	National Register of Historic Places
27	O ₃	ozone
28	OHP	California State Office of Historic Preservation
29	PCB	Polychlorinated Biphenyl
30	PEA	Programmatic Environmental Assessment
31	Pb	lead
32	PM _{2.5}	less than or equal to 2.5 microns in diameter
33	PM ₁₀	particulate matter less than or equal to ten microns in
34		diameter
35	PVC	polyvinyl chloride
36	RCRA	Resource Conservation and Recovery Act
37	SARA	Superfund Amendments and Reauthorization Act
38	SCAG	Southern California Association of Governments
39	SCAQMD	South Coast Air Quality Management District
40	SHMP	Seismic Hazard Mapping Program
41	SHPO	State Historic Preservation Officer
42	SIP	State Implementation Plan

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Acronyms and Abbreviations (continued)

2	SO ₂	sulfur dioxide
3	SOCAB	South Coast Air Basin
4	SR	State Route
5	SRA	Source Receptor Areas
6	SWPPP	Storm Water Pollution Prevention Plan
7	TMF	Table Mountain Facility
8	TSCA	Toxic Substances Controls Act
9	TSP	total suspended particulates
10	U.S.	United States
11	USACE	U.S. Army Corps of Engineers
12	USEPA	U.S. Environmental Protection Agency
13	USFS	U.S. Forest Service
14	USGS	U.S. Geological Survey
15	VOC	volatile organic compound
16	vpd	vehicles per day
17	VRP	Visibility Reducing Particle

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EXECUTIVE SUMMARY

1

2 ES-1 INTRODUCTION

3 This Environmental Assessment (EA) is prepared in accordance with the
4 National Environmental Policy Act (NEPA) of 1969; 40 Code of Federal
5 Regulations (CFR), Parts 1500-1508, the Council on Environmental Quality (CEQ)
6 regulations implementing NEPA; and National Aeronautics and Space
7 Administration (NASA) NEPA Guideline found in NASA Procedural
8 Requirement (NPR) 8580.1A, *Implementing the National Environmental Policy Act*
9 *and Executive Order 12114*.

10 The NASA Jet Propulsion Laboratory (JPL) is a Federally Funded Research and
11 Development Center (FFRDC) operated by the California Institute of Technology
12 (Caltech) under a contract (known as the Prime Contract) with the National
13 Aeronautics and Space Administration (NASA). JPL is NASA's lead FFRDC for
14 the robotic exploration of the solar system, and is responsible for operating
15 NASA's Deep Space Network (DSN).

16 In 2010-2011, NASA conducted an analysis of existing facilities and
17 infrastructure, while simultaneously forecasting future needs and objectives to
18 enable NASA to meet its mission. NASA JPL developed a comprehensive facility
19 planning strategy which would cover the next two decades through the
20 concurrent implementation of the NASA JPL Master Plan Update 2011-2032 for
21 the three NASA Caltech-managed facilities in California: the main JPL facility on
22 Oak Grove Drive in Pasadena (hereafter referred to as "NASA JPL"), Goldstone
23 Deep Space Communication Complex (GDSCC) near Barstow, and the Table
24 Mountain Facility (TMF) in Wrightwood. NASA prepared a Programmatic
25 Environmental Assessment (PEA), 2011 NASA JPL Facility Master Plan Updates
26 Programmatic Environmental Assessment (NASA 2012a), to analyze the
27 potential impacts from implementing the Master Plan Update for these three
28 NASA Caltech-managed facilities. The Finding of No Significant Impact was
29 signed on January 25, 2012. This EA has been tiered from and incorporates
30 information from this decision document by reference.

1 This EA provides a NEPA-compliant analysis for the proposed alternatives to
2 implement functional requirements for the FY 2015 Construction of Facilities
3 project, Fortify Security Gates, at the Jet Propulsion Laboratory in conformance
4 with NASA NPD 8820.2C Design and Construction of Facilities and NPR 1620.3
5 NASA Procedural Requirements, as implemented through the NASA JPL Prime
6 Contract. This would include widening, reconfiguring, and enhancing access
7 points at the West, South, and East Gates of the NASA JPL facility in order to
8 improve the movement of vehicle traffic, especially during morning and
9 afternoon peak hours. The scope of work would include vehicle guard
10 structures, inspection lighting, electronic monitoring and controls/equipment,
11 pop up bollards, barricades, parking areas, etc. to enhance vehicle safety into and
12 out of the NASA JPL facility.

13 **ES-2 PURPOSE AND NEED**

14 The *purpose* of the Proposed Action is to remedy security inadequacies and
15 improve vehicular circulation issues at each of the three security gates, through
16 development of security infrastructure and reconfiguration of vehicular parking
17 and circulation in discrete areas of the NASA JPL facility.

18 The *need* for the Proposed Action is to meet NASA Procedural Requirement
19 1620.3, Physical Security Requirements for NASA Facilities and Property, which
20 specifically requires that designated vehicle inspection areas not interfere with
21 the vehicular traffic or pedestrian flow on- and off-center to ensure the safety of
22 the NASA JPL workforce and the General Public, and NASA assets. Further,
23 NPR 1620.3 specifies:

24 “6.3.3.4. The immediate boundaries of a NASA Center and any specific
25 designated security area shall be fenced ... This defines the perimeter, provides a
26 buffer zone, facilitates control, and makes accidental intrusion unlikely.”

27 “6.3.3.6. The size of an individual internal security area shall depend on the
28 degree of sensitivity required and the complexity of the area. As a rule, size
29 should be kept to a minimum consistent with operational efficiency. Positive
30 barriers at NASA Centers shall be established for:

- 1 a) Controlling vehicular and pedestrian traffic flow.
- 2 b) Checking identification of personnel entering or departing.
- 3 c) Conducting random vehicle checks.
- 4 d) Defining a buffer zone for more highly classified or sensitive areas.”

5 In addition, the need is motivated by inadequacies in current security checkpoint
6 configurations resulting in security vulnerabilities, safety hazards, and delays in
7 traffic flow.

8 **ES-3 ALTERNATIVES CONSIDERED**

9 The following requirements were identified to fulfill the purpose and need of the
10 Proposed Action at the NASA JPL. All alternatives were screened against the
11 following criteria:

- 12 • Any alternative must adequately remedy security inadequacies at NASA
13 JPL consistent with NASA policy and guidance, specifically NASA
14 Procedural Requirement 1620.3, *Physical Security Requirements for NASA*
15 *Facilities and Property*;
- 16 • Any alternative must maintain adequate or improved levels of service on
17 the roadways and circulation within and around NASA JPL;
- 18 • Any alternative must support the City of Pasadena’s Hahamongna Master
19 Plan;
- 20 • The action must be consistent with the NASA JPL Master Plan updates;
- 21 • Any alternative must maintain or improve NASA JPL parking
22 infrastructure;
- 23 • Any alternative must maintain or improve safety within and surrounding
24 the facility;
- 25 • The action must maintain flexibility for future development of NASA JPL;
26 and

- 1 • No alternative can adversely impact the NASA mission and operations.

2 Alternatives not meeting these criteria were not carried forward for further
3 analysis within this EA.

4 **ES-3.1 Alternatives Eliminated from Further Study**

5 As part of the NEPA process, reasonable alternatives must be evaluated to
6 determine the impact of each such alternative on the human environment. For
7 alternatives to be considered reasonable, they must be technically and
8 economically feasible, meet the purpose and need of the Proposed Action, and
9 meet the criteria above. Eight alternatives were considered and five alternatives
10 were eliminated as reasonable alternatives.

11 On-Site Reconfiguration of the South Gate; North Side of Forestry Camp Road

12 Under this alternative the West Gate and East Gate project elements would be
13 implemented as described for Alternative A below; however, rather than
14 involving the proposed acquisition via easement of approximately 10,000 square
15 feet of property from the City of Pasadena currently used by the Los Angeles
16 County Fire Department (LACFD), the proposed South Gate project elements
17 would be reconfigured on-site on approximately 10,000 square feet of federally
18 owned land on the north side of Forestry Camp Road.

19 Although construction of a parking lot in this area would be technically feasible,
20 the area north of Forestry Camp Road would require substantial grading that
21 would result in associated secondary impacts including the removal of specimen
22 oak (*Quercus* spp.) trees. The site also includes overhead power lines, an
23 aboveground cooling water main, and underground utilities which would need
24 to be relocated. Further, this alternative location would eliminate workforce and
25 service access to the south side of Building 179 and would require contractors to
26 park off facility and then cross Forestry Camp Road to access NASA JPL
27 property for identification and badging at the gatehouse. Consequently, this
28 alternative would not meet the Purpose and Need of the Proposed Action since it
29 would present pedestrian-vehicle conflicts at the South Gate, would not meet the
30 requirements outlined in Section 2.2, *Process for Alternatives Development* since it

1 would not maintain flexibility for future development at NASA JPL and thus
2 was eliminated from further consideration within the EA.

3 No Modifications to the West Gate

4 Under this alternative the South Gate and East Gate project elements would be
5 implemented as described for Alternative A below; however the proposed West
6 Gate project elements would not be implemented. NASA JPL would not
7 reconfigure the visitor and employee parking lots or provide hardscape
8 improvements (e.g., proposed raised median) to facilitate improved circulation at
9 the West Gate. Additionally, the existing guard booth would not be relocated
10 and access to the Blue Lot north of the guard booth would remain. Further, the
11 proposed guard booth, as well as the associated pop-up bollards, vehicle
12 inspection systems, and the swing gates would not be constructed to separate the
13 West Lot from the visitor parking lot. This alternative would not address existing
14 parking and circulation issues at the West Gate, and more importantly, would
15 not address security concerns at NASA JPL. As this alternative would not meet
16 the criteria for screening alternatives, nor the requirements set forth in NPR
17 1620.3 as outlined in Section 2.2, *Process for Alternatives Development* it was
18 eliminated from further consideration within the EA.

19 No Modifications to the South Gate

20 Under this alternative, the West Gate and East Gate project elements would be
21 implemented as described for Alternative A below; however, the proposed South
22 Gate project elements would not be implemented. Implementation of this
23 alternative would not provide contractor parking outside of the South Gate and
24 therefore would not facilitate positive control of the facility at this access point.
25 Additionally, as the existing South Gate does not have pop-up bollards similar to
26 those at the West and East Gates; implementation of this alternative would leave
27 the South Gate vulnerable, particularly given that heavy-laden delivery trucks
28 regularly access NASA JPL through this gate. This alternative would not meet
29 the criteria for screening alternatives, nor the requirements set forth in NPR
30 1620.3 as outlined in Section 2.2, *Process for Alternatives Development*. For this
31 reason this alternative was eliminated from further consideration within the EA.

1 No Modifications to the East Gate

2 Under this alternative, the West Gate and South Gate project elements would be
3 implemented as described for Alternative A below; however, the proposed East
4 Gate project elements would not be implemented. The City of Pasadena would
5 fulfill its proposal to construct a traffic roundabout as well as the proposed
6 fencing as currently envisioned, but NASA JPL would not construct the security
7 fencing along the NASA JPL Bridge necessary to eliminate pedestrian and
8 vehicle conflicts as well as associated security risks. Additionally, the sewer and
9 utility lines would not be extended across the bridge, which would limit the use
10 of the City’s proposed traffic roundabout as a setting for a modular guard booth
11 to be operated by NASA JPL. Therefore, as this alternative would meet the
12 criteria for screening alternatives, nor, the requirements set forth in NPR 1620.3
13 as outlined in Section 2.2, *Process for Alternatives Development* and was eliminated
14 from further consideration within this EA.

15 No Extension of Utilities Across the NASA JPL Bridge

16 Under this alternative, the West Gate and South Gate project elements would be
17 implemented as described for Alternative A below. Additionally, some of the
18 proposed East Gate project elements would be implemented (e.g., security
19 fencing); however, sewer and utilities lines would not be extended across the
20 NASA JPL Bridge. Similar to the discussion above for the No Modifications to
21 the East Gate Alternative, this would limit the use of the City’s proposed traffic
22 roundabout as a setting for a modular guard booth to be operated by NASA JPL.
23 Therefore, as this alternative would not meet the criteria for screening
24 alternatives, nor the requirements set forth in NPR 1620.3 as outlined in Section
25 2.2, *Process for Alternatives Development* , it was eliminated from further
26 consideration within this EA.

27 **ES-3.2 Alternatives Carried Forward for Further Analysis**

28 Alternative A

29 Alternative A would implement improvements to the West, South, and East
30 Gates at NASA JPL. These improvements would be designed to enhance security
31 at NASA JPL to levels compliant with NASA Procedural Requirement 1620.3,

1 *Physical Security Requirements for NASA Facilities and Property*, improve traffic
2 circulation and parking infrastructure within and surrounding the facility, and
3 improve safety. Security-related project elements are being considered that
4 would improve upon and expand the current deployment and use of various
5 systems including access control, communication systems, security command
6 centers, barrier protection, fence protection, vehicle inspection, and video
7 surveillance. In order to improve the movement of vehicle traffic, especially
8 during morning and afternoon peak hours, project elements would be designed
9 to widen, reconfigure, and enhance access points into and out of the facility.
10 Alternative A would include upgraded security checkpoints with associated
11 infrastructure, automatic gates, automatic vehicle barriers and pop-up bollard
12 equipment, security communications, video surveillance equipment, fence
13 protection, roadway enhancements, and pre-access parking areas. NASA JPL and
14 the City of Pasadena work collaboratively to promote and achieve mindful
15 development and environmental stewardship at NASA JPL and in the
16 surrounding area. As part of these cooperative agreements, the City would make
17 available to NASA JPL to access and develop parking approximately 10,000 sf of
18 the property currently leased to the Los Angeles County Fire Department
19 (LACFD). The City would also offer NASA JPL use of the proposed roundabout
20 that the City of Pasadena would build east of the JPL Bridge for installation of a
21 modular guard booth. The exact mechanism for acquisition is still being
22 developed but would likely be acquisition via easement. These parcels would be
23 acquired prior to the development of proposed additional parking at the South
24 Gate and installation of a modular security guard booth atop the City's proposed
25 future roundabout outside of the East Gate.

26 Alternative B

27 The proposed on-site reconfiguration of the South Gate east along Surveyor Road
28 would consist of the reconfiguration of the South Gate within the current NASA
29 JPL property boundaries. The acquisition of approximately 10,000 square feet
30 from the City of Pasadena currently occupied by LACFD's Fire Camp Facility
31 would not occur. Under this alternative the existing guard booth would be
32 relocated along Forestry Camp Road east of Road A. Additionally, the area to the
33 southeast along Road A, which is currently paved and used for contractor
34 parking, would be reconfigured for limited contractor parking located on NASA

1 JPL land. The existing fencing in this area would be removed and relocated
2 eastward such that the proposed traffic roundabout and limited contractor
3 parking would be contained to direct access to the facility through the South
4 Gate. This configuration would enable parking outside of the fenced NASA JPL
5 facility for the purpose of providing positive control of the South Gate. Similar to
6 Alternative A, Forestry Camp Road would be configured with two inbound
7 lanes and one outboard lane.

8 Security related elements under consideration would include relocating the
9 guard booth, pop-up bollards and swing gates would be installed adjacent to the
10 relocated guard booth. Additionally, a vehicle inspection system that would
11 include an automatic license plate recognition camera and undercarriage vehicle
12 inspection system would be installed at the relocated guard booth. Contractor
13 vehicles would enter the on-site traffic roundabout and park. Contractors would
14 then undergo inspection and badging at the gatehouse located outside of the
15 NASA JPL fence. Then contractors would continue onto the facility through
16 either the relocated South Gate or through a one-way remote operated gate that
17 would be installed at the southern end of the on-site contractor parking lot.

18 The proposed improvements at the South Gate would include vehicle and
19 pedestrian directional signage and striping, including reconfiguration of the
20 existing parking to accommodate the proposed on-site traffic roundabout. This
21 alternative would reduce the existing on-site parking in this area from
22 approximately 21 spaces to just 13 spaces. Additionally, this alternative would
23 require the relocation of existing Southern California Edison power poles.
24 However, the existing nature trail as well as the mature specimen oak trees
25 located in the vicinity of the South Gate would be protected in place. Further,
26 many of the existing improvements along Viking Road (within NASA JPL)
27 would be retained.

28 No Action Alternative

29 Under the No Action Alternative, the proposed improvements to the West,
30 South, and East Gates would not be implemented and the existing parking and
31 circulation issues at the West Gate, and existing security risks at the West, South,
32 and East Gates would persist (refer to Section 1.5, *Existing Facility Access, Parking,*

1 *and Circulation*). The Council on Environmental Quality (CEQ) regulations
2 stipulate that the No Action Alternative be analyzed to assess any environmental
3 consequences that may occur if the proposed alternatives are not implemented.
4 Consequently, this alternative will be carried forward for analysis within the EA.

1 **ES-4 ENVIRONMENTAL CONSEQUENCES**

2 Table ES-1 summarizes projected impacts from the alternatives analyzed in this EA.

Table ES-1: Projected Environmental Impacts

Resource Area	<u>Projected Impact</u> Alternative A	<u>Projected Impact</u> Alternative B	<u>Projected Impact</u> No Action	<u>Control Measures</u>
Traffic and Transportation	Temporary less than significant impacts to traffic flow patterns during construction, as well as long-term beneficial impacts to traffic patterns within the affected environment.	Temporary impacts to traffic flow patterns during construction, as well as less long-term beneficial impacts to traffic patterns compared to Alternative A.	No short-term impacts. Long-term adverse impacts from unaddressed traffic issues and parking demand.	Construction Traffic Control Plan.
Utilities And Services	Temporary insignificant impacts from interruptions during utility relocation/installation. There would be improved utility placement/functionality. No adverse impact since improvements would require negligible increase in utility use.	Temporary insignificant impacts from interruptions during utility relocation/installation. There would be improved utility placement/functionality. No adverse impact since improvements would require negligible increase in utility use.	No impact.	None.
Air Quality	Short-term emissions from construction equipment/vehicles. Reduced vehicle queuing/idling may lead to less emissions.	Similar to Alternative A, except there may be increased long-term queuing at South gate compared to Alternative A, but would be an improvement to existing conditions.	No impact.	BMPs including watering stockpiled soil.

Table ES-1: Projected Environmental Impacts

Resource Area	Projected Impact Alternative A	Projected Impact Alternative B	Projected Impact No Action	Control Measures
Hazardous Materials and Waste	Potential short-term impact from petroleum products and other potential hazardous materials used during construction.	Potential short-term impact from petroleum products and other potential hazardous materials used during construction.	No Impact.	Adherence to applicable Federal and state hazardous material and waste regulations.
Geological Resources	Short-term less than significant impacts to soils during construction/grading work.	Short-term less than significant disturbance to soils during construction/grading work.	No Impact.	BMPs including covering soil stockpiles and use of silt fences / barriers.
Water Resources	Potential short-term impacts from surface water runoff during construction.	Potential short-term impacts from surface water runoff during construction.	No Impact	BMPs including covering soil stockpiles and use of silt fences / barriers.
Cultural Resources	No Impact	No Impact	No Impact.	None.
Socioeconomics and Environmental Justice	Beneficial impact from temporary construction jobs and increased security for workers.	Beneficial impact from temporary construction jobs and increased security for workers.	No Impact.	None.
Noise	Short-term impacts from construction noise.	Short-term impacts from construction noise.	No Impact.	Standard daytime work hours, noise barriers/permits, if necessary.

Table ES-1: Projected Environmental Impacts

Resource Area	Projected Impact Alternative A	Projected Impact Alternative B	Projected Impact No Action	Control Measures
Land Use	Temporary change in land use during construction (temporary entrances/parking areas). Administrative change in land use in obtaining easement from the City of Pasadena for land at the South Gate and East Gate. No other impacts.	Temporary change in land use during construction (temporary entrances/parking areas).	No impact.	None.
Biological Resources	No impact	No impact	No impact.	None.
Visual Resources	Short-term visual impacts from construction activities/equipment/staging areas. Long-term beneficial impact of reducing visual clutter (e.g., redundant and inconsistent fencing types at the West Gate).	Short-term visual impacts from construction activities/equipment/staging areas. Long-term beneficial impact of reducing visual clutter (e.g., redundant and inconsistent fencing types at the West Gate).	No impact.	Construction fencing/barriers to reduce visual impacts.

1 **ES-5 Conclusions**

2 The proposed alternatives would not result in significant impacts to the affected
3 environment. The control measures included in Table ES-1 and Section 3 of the
4 EA would reduce any potential impact to a level of that is less than significant.
5 Based on the analysis conducted under NEPA, there would be no significant
6 impacts to the affected human or natural environment.

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1.0 PURPOSED AND NEED FOR ACTION

1.1 INTRODUCTION

The National Aeronautics and Space Administration (NASA) is proposing development of a comprehensive facility security planning strategy at the NASA Jet Propulsion Laboratory (NASA JPL). This Environmental Assessment (EA) has been prepared to evaluate the potential environmental impacts associated with the proposed fortification of security gates and associated on-site parking and circulation improvements at NASA JPL. The preparation of this EA is consistent with regulations issued by the Council on Environmental Quality (CEQ), 14 Code of Federal Regulations (CFR) Part 1216.3, *Procedures for Implementing the National Environmental Policy Act (NEPA)*, and NPR 8580.1A, *Implementing the National Environmental Policy Act*. In accordance with CEQ Regulations for Implementing the Procedural Provisions of NEPA (40 CFR Parts 1500-1508, Section 1502.13), this section specifies the purpose and need for the Proposed Action at the NASA JPL facility.

1.2 BACKGROUND

NASA JPL is a Federally Funded Research and Development Center (FFRDC) managed and operated by the California Institute of Technology (Caltech) under a contract with NASA (known as the Prime Contract). JPL is NASA's lead FFRDC for the robotic exploration of the solar system and is responsible for operating NASA's Deep Space Network (DSN). NASA JPL also conducts research and development work for other Federal agencies, creating international expertise in key fields such as space science instrumentation and telecommunications, spacecraft component design and systems integration, micro-devices, electronics, and software automation.

The NASA JPL facility (described in greater detail below in Section 1.4, *Facility Description*) is located on approximately 169 acres between the cities of Pasadena and La Cañada Flintridge unincorporated community of Altadena. Approximately 5,000 employees and contractors work at NASA JPL daily - accessing the facility via one of three entry gates. Detailed evaluations of the

1 configurations, infrastructure, and security systems at each gate have identified
2 conditions that do not meet the criteria for screening alternatives.

3 **1.3 MISSION**

4 NASA's primary mission is "to pioneer the future in space exploration, scientific
5 discovery, and aeronautics research." NASA JPL is a world class space
6 exploration facility, with a mission that calls for:

- 7 • Robotic Mission Formulation, Implementation, Operation, and Science;
- 8 • Multiple Unique NASA Research and Technology Capabilities and
9 Strategic Assets; and
- 10 • JPL DSN Supporting Multiple Deep Space and Near Earth Mission
11 Operations for NASA and International Agencies.

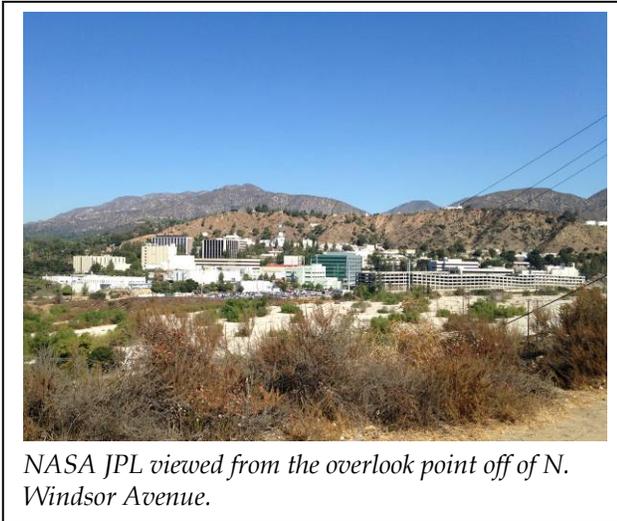
12 NASA JPL's mission is the planning, advocacy, and execution of unmanned
13 exploratory scientific flight through the solar system. This includes activities in
14 the areas of planetary exploration, earth science, astrobiology,
15 telecommunications, and astrophysics.

16 **1.4 FACILITY DESCRIPTION**

17 The main NASA JPL facility is located in the northern metropolitan Los Angeles
18 area, between the cities of Pasadena and La Cañada Flintridge, and the
19 unincorporated community of Altadena (see Figure 1-1).¹ NASA JPL
20 encompasses approximately 169 acres, and contains 2.7 million square feet of

¹ NASA JPL also includes two off-site complexes, the California Laboratory for Atmospheric Remote Sensing (CLARS) and the Woodbury Complex in Altadena. Recurring lease costs for the Woodbury Complex have led to a proposed long-term plan to relocate the Woodbury employees to NASA JPL.

1 facility space (see Figure 1-2).² The
2 on-site workforce at NASA JPL
3 consists of approximately 5,000
4 full-time equivalent employees.



5 NASA JPL is surrounded by
6 natural settings on the northern,
7 eastern, and southern boundaries.
8 The facility is separated from
9 residential neighborhoods by the
10 foothills of the San Gabriel
11 Mountains to the north and the

12 Arroyo Seco Canyon to the east. The northern foothills of the Angeles National
13 Forest (ANF) are covered with native chaparral. The Arroyo Seco to the east is
14 typically a dry river bed and only contains water during periods of rainfall. The
15 residential area of La Cañada Flintridge borders NASA JPL on the west. An
16 equestrian club (Flintridge Riding Club) and a LACFD facility are located to the
17 southwest. La Cañada High School, Hahamongna Watershed Park (HWP), and
18 Devil's Gate Dam are located farther south.

19 **1.5 EXISTING FACILITY ACCESS AND GATE CONFIGURATIONS/SECURITY STATUS**

20 **1.5.1 NASA JPL Facility Access**

21 NASA JPL is fenced and gated with limited points of entry. There are three
22 manned security checkpoints. Security personnel at the traffic roundabout on
23 Oak Grove Drive pre-screen all arriving vehicles, drivers, and pedestrians,
24 perform vehicle inspections, and direct persons and vehicles to one of the three
25 security checkpoints. The primary checkpoint is manned 24-hours a day and is
26 located at the west end of NASA JPL (i.e., West Gate), adjacent to the Visitor
27 Center, where most arriving visitors are screened, badged, and admitted by prior
28 arrangement. A security checkpoint is located off-facility on the traffic

² 156.9 acres are federally owned, the remainder is leased from the Flintridge Riding Club and the City of Pasadena.

1 roundabout, on the public street (Oak Grove Drive) under agreement with the
2 City of La Cañada Flintridge. Employees entering at the West Gate are admitted
3 upon presentation of staff identification badges. The second checkpoint is
4 opened on work days from 5:30 am to 6 pm and is located at the south end of
5 NASA JPL (i.e., South Gate), and is used primarily for deliveries and by contract
6 service providers. Such visitors are admitted at the South Gate where they
7 temporarily park their vehicles on-site and are signed-in and admitted at an
8 outdoor security booth. The third checkpoint is located at the east end of the
9 facility, at the NASA JPL Bridge entrance to NASA JPL (i.e., East Gate). The East
10 Gate is open on work days from 5:30am to 8pm and is used almost exclusively by
11 NASA JPL staff entering through the former East Arroyo Parking Lot via
12 Windsor Road. The JPL security guard force opens the East Arroyo Parking Lot
13 gate (located at the south end of the former East Parking Lot) between the hours
14 of 4:30 am to midnight. Moreover, City of Pasadena personnel open the
15 “Pasadena gate” (located at Windsor and Arroyo Roads) at 5:30 am and close it
16 at midnight on the same days as the East Gate.

17 There are several personnel turnstile-type gates located along the NASA JPL
18 perimeter used by NASA JPL staff mainly to access the surrounding park and
19 National Forest areas during work hours for recreation purposes. Access to most
20 buildings is open to those who have been admitted to NASA JPL through the
21 primary security checkpoints. Access to buildings with special or sensitive uses,
22 or to areas with higher security needs, is limited to those with appropriate access
23 codes on their magnetic card keys. Vehicular access to the NASA JPL facility and
24 the East Gate is through a residential neighborhood. Prior to October 2014, the
25 City of Pasadena had leased the 3.84-hectare (9.58-acre) East Arroyo Parking Lot
26 to NASA JPL for motor vehicle parking by its on-site workforce. Most of the on-
27 site work force that parked in the leased East Arroyo Parking Lot used the NASA
28 JPL Shuttle service to get to their work stations. Following completion of the
29 1,250-space Arroyo Parking Structure, those NASA JPL employees now enter the
30 facility through the East Gate to access that on-site structure.



FIGURE 1-1

FORTIFY SECURITY GATES PROJECT

REGIONAL VICINITY MAP

NASA JPL FACILITY, PASADENA, CALIFORNIA



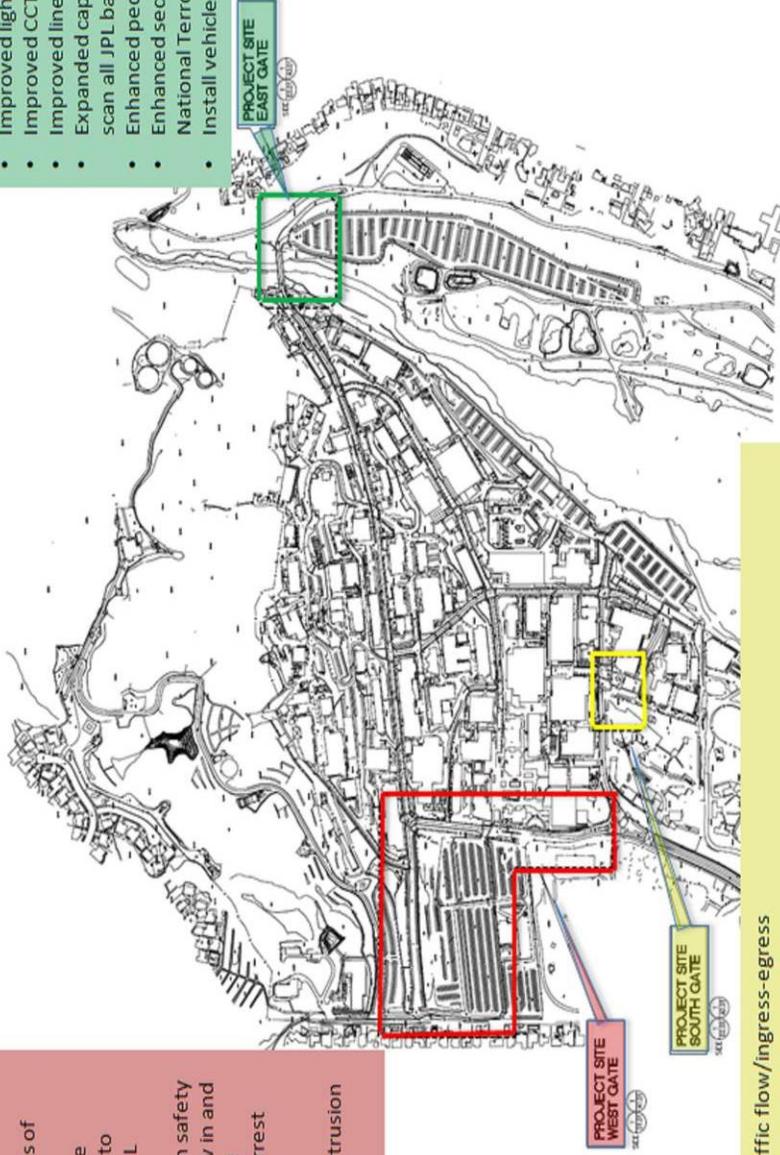
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NASA JPL GATE FORTIFICATION

- Provide optimum traffic flow/ingress-egress
- Improved lighting
- Improved CCTV fields of view
- Expanded lines of site electronic scan all JPL badges
- Enhanced pedestrian safety
- Improved traffic flow in and out of the Visitor Lot
- Install new vehicle arrest system
- Install new fencing
- Replace/Augment intrusion detection

- Provide optimum traffic flow/ingress-egress
- Improved lighting
- Improved CCTV fields of view
- Expanded capability to electronic scan all JPL badges
- Enhanced pedestrian safety
- Enhanced security when elevated National Terrorism Advisory
- Install vehicle arrest system



- Provide optimum traffic flow/ingress-egress
- Improved lighting
- Improved CCTV fields of view
- Improved lines of site
- Expanded capability to electronic scan all JPL badges
- Enhanced pedestrian safety
- Process, vet and badge service/delivery personnel outside perimeter
- Provide vehicle inspection area outside of the perimeter
- Install hardened gatehouse buildings
- Install vehicle arrest system

PROJECT SITE WEST GATE
 PROJECT SITE SOUTH GATE
 PROJECT SITE EAST GATE



FORTIFY SECURITY GATES PROJECT
 FACILITY MAP
 NASA JPL FACILITY, PASADENA, CALIFORNIA

FIGURE
1-2

1

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1 High-density development,
2 easements, topography, and
3 boundary constraints at NASA JPL
4 have influenced a system of
5 relatively narrow streets with
6 some steep grade, although there
7 is adequate space along the
8 roadways for on-street parking
9 and sidewalks. Most of the major
10 thoroughfares located in the
11 facility have functioning sidewalks
12 that enable effective pedestrian
13 circulation. However, narrow
14 discontinuous sidewalks and non-existent sidewalks in some areas impact
15 pedestrian circulation and create safety conflict points between pedestrians and
16 vehicles.



The new Arroyo Parking Structure was constructed to replace off-site parking provided by the East Arroyo Parking Lot.

17 **1.5.2 Gate Configurations and Security Status**

18 1.5.2.1 West Gate

19 Configuration

20 The West Gate is located north of Oak Grove Drive, which terminates at the
21 traffic roundabout where Oak Grove Drive becomes Ranger Road. The existing
22 West Gate configuration includes a large paved area subdivided into fenced
23 parking areas with restricted circulation into and between them. The West Lot,
24 which provides 1,041 parking spaces for employees and visitors, and includes
25 the Blue Lot (parking by assignment only) is located mostly on land leased from
26 the Flintridge Riding Club.

27 The configuration of the West Gate, access to the parking areas, and internal
28 design/separation of the parking area results in inefficient circulation at the
29 visitor parking lots, employee parking lots, and the fenced Blue Lot. Currently,
30 traffic headed north on Oak Grove Drive toward the West Gate is directed to a
31 specific parking area by security staff manning the main security checkpoint at
32 the traffic roundabout at the terminus of Oak Grove Drive; drivers are assigned a

1 parking lot based on their visitor, employee, or assignment status. Drivers head
2 north on Ranger Road toward the West Gate following a painted line on the
3 pavement which leads to the assigned parking area. No posted signage either
4 outside of or within the parking areas guides traffic. Thus, the absence of
5 direction within the parking areas can create confusion and ineffective traffic
6 circulation. Additionally, poor lane configuration (e.g., one lane serving
7 incoming and outbound vehicles at the parking entrance), complicates
8 circulation, causes delays, and can create traffic hazards.

9 Security Status

10 The configuration of the existing West Gate does not currently meet the
11 requirements specified in NPR 1620.3, specifically 6.3.3.6, as there are no positive
12 barriers separating the visitor and employee (including the Blue Lot) parking
13 areas for the purpose of controlling vehicular traffic. The West Lot lacks
14 vehicular access control with vehicle inspection abilities and security
15 infrastructure (e.g., swing-arm gates, pop-up bollards), to maintain positive
16 control of employee parking at the West Gate.

17 1.5.2.2 South Gate

18 Configuration

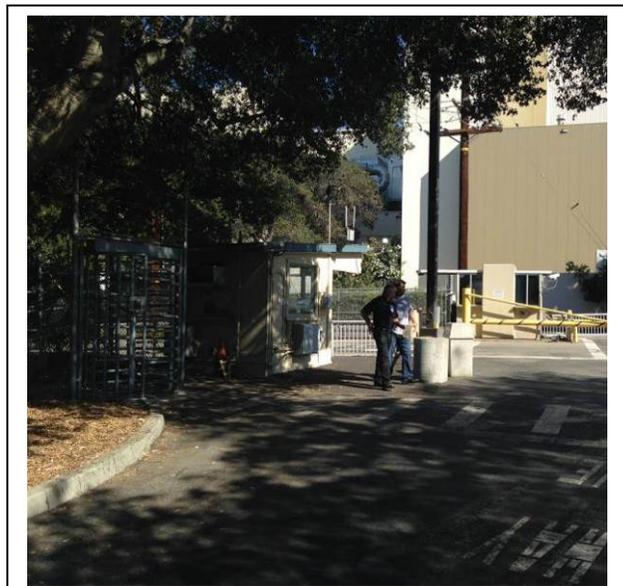
19 The South Gate processes more than 1,000 vehicle trips per day; all heavy truck
20 deliveries and contractor entry into NASA JPL (to the shipping and receiving
21 docks and construction sites) are directed exclusively through the South Gate.

22 The South Gate is located at the eastern terminus of Forestry Camp Road (whose
23 western end is the traffic roundabout at Oak Grove Drive). Forestry Camp Road
24 is located outside NASA JPL property; however, the north side of the road is
25 NASA JPL property with facilities located as near as 20 feet from the road. On
26 the south side of the road is land owned by the City of Pasadena that is leased to
27 the LACFD for managing its air operations (helicopter only) and as a storage
28 facility, training camp, and emergency staging site activated only during
29 wildland fire events.

1 Forestry Camp Road is configured with one inbound and one outbound lane
2 leading to a manned guard booth at the South Gate. Access through the South
3 Gate is controlled by swing-arm gates on either side of the guard booth. At the
4 south side of the Forestry Camp Road at the gate is a gatehouse where
5 identification is checked and passes are issued. Adjacent to the gatehouse is a
6 pedestrian turnstile with security keycode access that enables entry into the
7 facility. No parking for contractors is available outside the facility; contractors
8 must pass through the South Gate, park inside the facility, and return to the
9 gatehouse for identification check and pass issuance.

10 Security Status

11 Unlike NASA JPL's other two
12 security checkpoints (i.e., West
13 and East Gates), presently, there is
14 no vehicle arrest system or
15 hydraulic security bollards which
16 would prevent an unauthorized
17 vehicle from penetrating the
18 facility. In addition, the current
19 configuration of the South Gate
20 lacks any off-site parking or
21 staging areas for the processing of
22 service and construction
23 contractor personnel. This
24 situation creates a security
25 vulnerability by allowing
26 unbadged individuals to drive



The South Gate includes a guard booth and a security booth where identification is checked and passes area. The adjacent turnstile with security keycode access provides entrance to the facility.

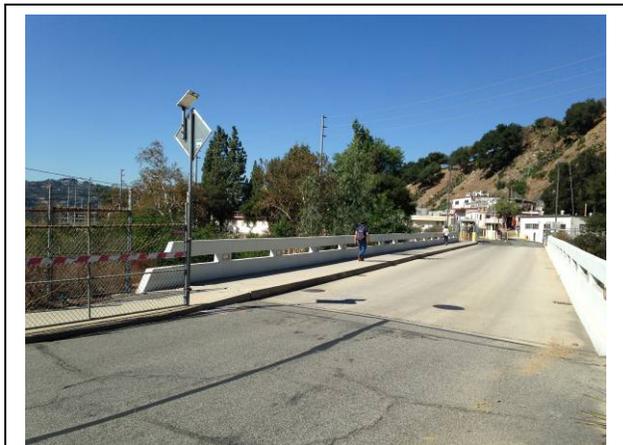
27 inside the facility perimeter to park walking back to the South Gate for badging,
28 then continue on to their on-site work destination. This arrangement prevents
29 Security Officers from having positive control of this entry point.

1 1.5.2.3 East Gate

2 Configuration

3 The East Gate is located at the west end of the NASA JPL Bridge and the eastern
4 terminus of Explorer Road, which traverses the NASA JPL facility (east-west).
5 The NASA JPL Bridge - which is Federal property owned by NASA - links the
6 East Gate with the terminus of Windsor Road and provides access from the
7 eastern side of the facility. Currently, the East Gate comprises one inbound and
8 one outbound lane with a manned guard booth. Swing-arm gates control
9 inbound and outbound traffic; pop-up bollards are in place and can be activated
10 to prohibit access of unauthorized vehicles. Pedestrian access to the East Gate is
11 via an unrestricted sidewalk on the south side of the bridge. At the western
12 terminus of the sidewalk, a pedestrian turnstile with security keycode access
13 enables workforce entry into the facility. Outside the East Gate, between the west
14 end of the bridge and the turnstile, a pedestrian and horse trail leads from the
15 sidewalk southward/downhill into Hahamongna Watershed Park. Both the
16 sidewalk and the pedestrian and horse trail are frequently used by both the
17 public and the NASA JPL workforce.

18 Between 1952 and 2014, the City of
19 Pasadena had leased 9.58 acres on
20 the east side of the NASA JPL
21 Bridge to NASA JPL for use as
22 workforce vehicular parking (East
23 Arroyo Parking Lot with
24 approximately 1,093 spaces). The
25 lease for this parking area expired
26 in 2014; in anticipation of that
27 lease expiration, NASA JPL
28 constructed a new on-site parking
29 structure. This new on-site
30 parking structure, analyzed in the *Final Environmental Assessment for NASA Jet
31 Propulsion Laboratory On-Site Parking Structure* (NASA 2012b), opened in
32 September 2014 and contains approximately 1,250 parking spaces. The City of
33 Pasadena intends to improve the former East Arroyo Parking Lot for recreational



The NASA JPL Bridge provides vehicular and pedestrian access to the East Gate at NASA JPL.

1 access and related uses and for groundwater recharge consistent with the
2 Hahamongna Master Plan.

3 Security Status

4 Due to the lack of a security checkpoint and fencing along the sidewalk on the
5 southern side of the NASA JPL Bridge, the East Gate does not currently meet the
6 requirements specified in NPR 1620.3, specifically the requirement that the
7 immediate boundaries of the facility and any specific designated security area
8 shall be fenced to provide a buffer zone, facilitate control, and reduce the
9 potential for accidental intrusion. Additionally, the lack of a security fence along
10 the sidewalk on the Arroyo Seco Bridge does not provide adequate safety
11 separation of pedestrians and vehicles, resulting in potential for
12 pedestrian/vehicles conflicts. Also, the East Gates lacks vehicular access control
13 with vehicle inspection abilities to maintain positive control of employee
14 entering at the East Gate and a buffer zone that makes accidental intrusion
15 unlikely.

16 **1.6 PURPOSE AND NEED FOR ACTION**

17 **1.6.1 Statement of Purpose**

18 The purpose of the Proposed Action is to remedy security inadequacies and
19 improve vehicular circulation issues at each of the three security gates, through
20 development of security infrastructure and reconfiguration of vehicular parking
21 and circulation in discrete areas of the NASA JPL facility.

22 **1.6.2 Statement of Need**

23 The *need* for the Proposed Action is driven by NASA Procedural Requirement
24 1620.3, *Physical Security Requirements for NASA Facilities and Property*, which
25 specifically requires that designated vehicle inspection areas not interfere with
26 the vehicular traffic or pedestrian flow on- and off-center to ensure the safety of
27 the NASA JPL workforce and the General Public, and NASA assets. Further,
28 NPR 1620.3 specifies:

1 “6.3.3.4. The immediate boundaries of a NASA Center and any specific
 2 designated security area shall be fenced ... This defines the perimeter,
 3 provides a buffer zone, facilitates control, and makes accidental intrusion
 4 unlikely.”

5
 6 “6.3.3.6. The size of an individual internal security area shall depend on
 7 the degree of sensitivity required and the complexity of the area. As a
 8 rule, size should be kept to a minimum consistent with operational
 9 efficiency. Positive barriers at NASA Centers shall be established for:

- 10 a) Controlling vehicular and pedestrian traffic flow.
- 11 b) Checking identification of personnel entering or departing.
- 12 c) Conducting random vehicle checks.
- 13 d) Defining a buffer zone for more highly classified or sensitive
 14 areas.”

15
 16 In addition, the need is motivated by inadequacies in current security checkpoint
 17 configurations resulting in security vulnerabilities, safety hazards, and delays in
 18 traffic flow.

19 **1.7 REGULATORY FRAMEWORK**

20 Table 1-1 lists statutes, regulations, executive orders, as well as NPRs, NASA
 21 Policy Directives (NPDs), and NASA Policy Guidance (NPG) that govern and/or
 22 influence the scope of this EA. A number of statutes were considered but found
 23 to have no influence on this project. Although this list is not all-inclusive, the
 24 proposed alternatives comply with applicable regulatory requirements.

Table 1-1: Summary of Applicable Regulatory Requirements

Regulatory Requirements
Statutes
National Environmental Policy Act (NEPA) of 1969 (42 U.S. Code [USC] §4321-4347)
National Historic Preservation Act (NHPA) of 1966 (16 USC § 470 et seq.) (89 Public Law [PL] 966)
Clean Air Act (CAA) of 1970 as amended (42 USC § 7401 et seq.)
Clean Water Act (CWA) of 1977 as amended (33 USC § 1251 et seq.)
Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) of 1980 (42 USC § 9601 et seq.)
Archaeological Resources Protection Act of 1979 (16 USC §470aa-mm)
Endangered Species Act of 1973 (16 USC §1531-1544)
Resource Conservation and Recovery Act (42 USC § 6901 et seq.)
Regulations
Council on Environmental Quality (CEQ) Regulations (40 Code of Federal Regulations [CFR])

Table 1-1: Summary of Applicable Regulatory Requirements

Regulatory Requirements
Parts 1500-1508)
36 CFR Part 800 - Protection of Historic Properties
32 CFR Part 229 - Protection of Archaeological Resources: Uniform Regulations
40 CFR 6, 51, and 93 - Conformity of General Federal Actions to State or Federal Implementation Plans
29 CFR Part 1910 - Occupational Safety and Health Standards
CFR Title 40 - Protection of the Environment
33 CFR 320-330 - U.S. Army Corps of Engineers (USACE) Regulations
40 CFR Parts 300-399 - Hazardous Substance Regulations
40 CFR Part 61 Subpart M - National Emission Standard for Asbestos Secretary of the Interior Standards and Guidelines for Archeology and Historic Preservation (Federal Register [FR] Vol. 48, No. 190, 44716-44742)
Executive Orders
Executive Order (EO) 11593 - Protection and Enhancement of the Cultural Environment
EO 11988 - Floodplain Management
EO 11990 - Protection of Wetlands
EO 12898 - Environmental Justice
EO 13287 - Preserve America
EO 13327 - Federal Real Property Management
EO 13423 - Strengthening Federal Environmental, Energy, and Transportation Management
EO 13514 - Federal Leadership in Environmental , Energy, and Economic Performance
NASA Procedural Requirements, Policy Directives, and Policy Guidance
NASA Procedural Requirement (NPR) 8553.1B, "NASA Environmental Management System", September 22, 2009
NPR 8580.1A, "Implementing the National Environmental Policy Act and EO 12114", November 26, 2001
NPR 8810.1, Master Planning Procedural Requirements
NPR 8810.2A, Master Planning For Real Property
NASA Policy Directive (NPD) 1600.2A, "NASA Security Policy"
NPD 8831.1C and 2D, "Maintenance and Operations of Institutional and Program Facilities and Related Equipment"
NASA Policy Guidance (NPG) 1620.1B, "Security Procedures and Guidelines"

1 **1.8 ENVIRONMENTAL ISSUES**

2 The potential impacts of the proposed alternatives that are described in this EA
3 are assessed in accordance with NPR 8580.1A, which requires that impacts to
4 resources be analyzed in terms of their context, duration, and intensity. In order
5 to facilitate public and decision-maker understanding, impacts to resources are
6 described as short-term, long-term, or cumulative impacts, based on an
7 understanding and interpretation by resource professionals and specialists.

1 Much of the information described for these resource areas has been tiered from
2 and incorporated by reference from the *Final Programmatic Environmental*
3 *Assessment for NASA Jet Propulsion Laboratory Facility Master Plan Updates* (NASA
4 2012a).³

5 This EA evaluates potential environmental impacts to the following resources
6 that would likely be affected by implementation of the proposed alternatives:

- 7 • Traffic and Transportation;
- 8 • Utilities and Services;
- 9 • Air Quality;
- 10 • Hazardous Materials and Waste;
- 11 • Geological Resources;
- 12 • Water Resources;
- 13 • Cultural Resources;
- 14 • Socioeconomics and Environmental Justice;
- 15 • Noise;
- 16 • Land Use;
- 17 • Biological Resources; and
- 18 • Visual Resources.

³ A Finding of No Significant Impact (FONSI) associated with this EA was signed on 25 January 2012.

2.0 ALTERNATIVES CONSIDERED

2.1 INTRODUCTION

This section describes details related to the proposed alternatives, including the No Action Alternative, to be evaluated in this Environmental Assessment (EA). Guidance for complying with the National Environmental Policy Act (NEPA) and National Aeronautics and Space Administration (NASA) Procedural Requirement (NPR) 8580.1A, *Implementing the National Environmental Policy Act* requires an assessment of potentially effective and reasonably feasible alternatives. Details related to the proposed alternatives, as well as a description of alternatives that were considered but eliminated from further analysis are provided below.

2.2 PROCESS FOR ALTERNATIVES DEVELOPMENT

Several requirements were identified to fulfill the purpose and need for the proposed action at the NASA's Jet Propulsion Laboratory (JPL). The proposed alternatives, described below, were screened against the following criteria:

- Any alternative must adequately remedy security inadequacies at NASA JPL consistent with NASA policy and guidance, specifically NASA Procedural Requirement 1620.3, *Physical Security Requirements for NASA Facilities and Property*, which includes:
 - **6.3.3.4.** The immediate boundaries of a NASA Center and any specific designated security area shall be fenced ... This defines the perimeter, provides a buffer zone, facilitates control, and makes accidental intrusion unlikely.
 - **6.3.3.6.** The size of an individual internal security area shall depend on the degree of sensitivity required and the complexity of the area. As a rule, size should be kept to a minimum consistent with operational efficiency. Positive barriers at NASA Centers shall be established for:
 - Controlling vehicular and pedestrian traffic flow.

- 1 ▪ Checking identification of personnel entering or departing.
- 2 ▪ Conducting random vehicle checks.
- 3 ▪ Defining a buffer zone for more highly classified or sensitive
- 4 areas.

- 5 • Any alternative must maintain adequate or improve levels of service on
- 6 the roadways and circulation within and around NASA JPL;

- 7 • Any alternative, specifically at the East Gate, must support the City of
- 8 Pasadena’s Hahamongna Master Plan;

- 9 • The action must be consistent with the NASA JPL Master Plan updates;

- 10 • The action must maintain flexibility for future development of NASA JPL;
- 11 and

- 12 • No alternative can adversely impact the NASA mission and operations.

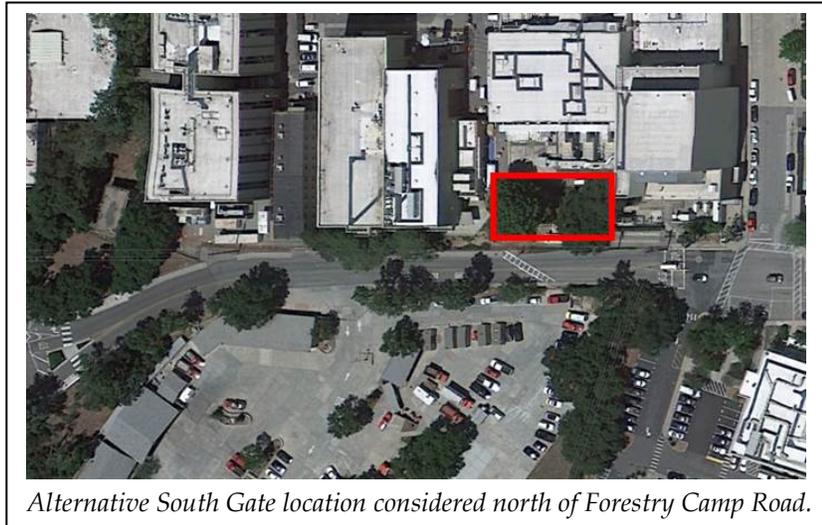
13 Alternatives not meeting these criteria were not carried forward for further
14 analysis within this EA (see Section 2.3, *Alternatives Eliminated from Consideration*).

15 **2.3 ALTERNATIVES ELIMINATED FROM CONSIDERATION**

16 The alternatives described below were considered, but ultimately eliminated
17 from detailed analysis in the EA as they did not meet the requirements outlined
18 in Section 2.2, *Process for Alternatives Development*.

19 **2.3.1 On-Site Reconfiguration of the South Gate; North Side of Forestry**
20 **Camp Road**

21 Under this alternative the West Gate and East Gate project elements would be
22 implemented as described for Alternative A below; however, rather than
23 involving the proposed acquisition via easement of approximately 10,000 square
24 feet of property from the City of Pasadena currently used by the Los Angeles
25 County Fire Department (LACFD), the proposed South Gate project elements
26 would be reconfigured on-site on approximately 10,000 square feet of federally
27 owned land on the north side of Forestry Camp Road.



Alternative South Gate location considered north of Forestry Camp Road.

1 Although construction of a parking lot in this area would be technically feasible,
2 the area north of Forestry Camp Road would require substantial grading that
3 would result in associated secondary impacts including the removal of specimen
4 oak (*Quercus* spp.) trees. The site also includes overhead power lines, an
5 aboveground cooling water main, and underground utilities which would need
6 to be relocated. Further, this alternative location would eliminate workforce and
7 service access to the south side of Building 179 and would require contractors to
8 park off facility and then cross Forestry Camp Road to access NASA JPL
9 property for identification and badging at the gatehouse. Consequently, this
10 alternative would not be reasonable and would not meet the Purpose and Need
11 of the Proposed Action since it would present pedestrian-vehicle conflicts at the
12 South Gate, would not meet the requirements outlined in Section 2.2, *Process for*
13 *Alternatives Development* since it would not maintain flexibility for future
14 development at NASA JPL it was thus eliminated from further consideration
15 within the EA.

16 **2.3.2 Partial Improvements to Facility Access Points**

17 2.3.2.1 No Modifications to the West Gate

18 Under this alternative the South Gate and East Gate project elements would be
19 implemented as described for Alternative A below; however the proposed West
20 Gate project elements would not be implemented. NASA JPL would not
21 reconfigure the visitor and employee parking lots or provide hardscape

1 improvements (e.g., proposed raised median) to facilitate improved circulation at
2 the West Gate. Additionally, the existing guard booth would not be relocated
3 and access to the Blue Lot north of the guard booth would remain. Further, the
4 proposed guard booth, as well as the associated pop-up bollards, vehicle
5 inspection systems, and the swing gates would not be constructed to separate the
6 West Lot from the visitor parking lot. This alternative would not address existing
7 parking and circulation issues at the West Gate, and more importantly, would
8 not address security concerns at NASA JPL. As this alternative would not meet
9 the criteria for screening alternatives, nor the requirements set forth in NPR
10 1620.3 as outlined in Section 2.2, *Process for Alternatives Development* it was
11 eliminated from further consideration within the EA.

12 2.3.2.2 No Modifications to the South Gate

13 Under this alternative, the West Gate and East Gate project elements would be
14 implemented as described for Alternative A below; however, the proposed South
15 Gate project elements would not be implemented. Implementation of this
16 alternative would not provide contractor parking outside of the South Gate and
17 therefore would not facilitate positive control of the facility at this access point.
18 Additionally, as the existing South Gate does not have pop-up bollards similar to
19 those at the West and East Gates; implementation of this alternative would leave
20 the South Gate vulnerable, particularly given that heavy-laden delivery trucks
21 regularly access NASA JPL through this gate. This alternative would not meet
22 the criteria for screening alternatives, nor the requirements set forth in NPR
23 1620.3 as outlined in Section 2.2, *Process for Alternatives Development*. For this
24 reason this alternative was eliminated from further consideration within the EA.

25 2.3.2.3 No Modifications to the East Gate

26 Under this alternative, the West Gate and South Gate project elements would be
27 implemented as described for Alternative A below; however, the proposed East
28 Gate project elements would not be implemented. The City of Pasadena would
29 fulfill its proposal to construct a traffic roundabout as well as the proposed
30 fencing as currently envisioned, but NASA JPL would not construct the security
31 fencing along the NASA JPL Bridge necessary to eliminate pedestrian and
32 vehicle conflicts as well as associated security risks. Additionally, the sewer and

1 utility lines would not be extended across the bridge, which would limit the use
2 of the City's proposed traffic roundabout as a setting for a modular guard booth
3 to be operated by NASA JPL. Therefore, as this alternative would meet the
4 criteria for screening alternatives, nor, the requirements set forth in NPR 1620.3
5 as outlined in Section 2.2, *Process for Alternatives Development* and was eliminated
6 from further consideration within this EA.

7 No Extension of Utilities Across the NASA JPL Bridge

8 Under this alternative, the West Gate and South Gate project elements would be
9 implemented as described for Alternative A below. Additionally, some of the
10 proposed East Gate project elements would be implemented (e.g., security
11 fencing); however, sewer and utilities lines would not be extended across the
12 NASA JPL Bridge. Similar to the discussion above for the No Modifications to
13 the East Gate Alternative, this would limit the use of the City's proposed traffic
14 roundabout as a setting for a modular guard booth to be operated by NASA JPL.
15 Therefore, as this alternative would not meet the criteria for screening
16 alternatives, nor the requirements set forth in NPR 1620.3 as outlined in Section
17 2.2, *Process for Alternatives Development*, it was eliminated from further
18 consideration within this EA.

19 **2.4 ALTERNATIVES CARRIED FORWARD FOR FURTHER ANALYSIS**

20 Two alternatives were identified that would meet the *purpose* and *need* of the
21 Proposed Action. In addition, the Council on Environmental Quality (CEQ)
22 regulation Section 1502.14(d) stipulates that the No Action Alternative be
23 analyzed to assess any environmental consequences that may occur if the
24 proposed alternatives are not implemented. Therefore, this alternative is also
25 carried forward for analysis in the EA.

26 **2.4.1 Improvements to the West, South, and East Gates at NASA JPL** 27 **(Alternative A)**

28 Alternative A would implement improvements to the West, South, and East
29 Gates at NASA JPL. These improvements would be designed to enhance security
30 at NASA JPL, improve traffic circulation and parking infrastructure within and

1 surrounding the facility, and improve safety. Security-related project elements
 2 have been designed to improve upon and expand the current deployment and
 3 use of various systems including access control, communication systems,
 4 security command centers, barrier protection, fence protection, vehicle
 5 inspection, and video surveillance. In order to improve the movement of vehicle
 6 traffic, especially during morning and afternoon peak hours, project elements
 7 have been designed to widen, reconfigure, and enhance access points into and
 8 out of the facility. Alternative A would include new guard booths, automatic
 9 gates, automatic vehicle barriers and pop-up bollard equipment, security
 10 communications, video surveillance equipment, fence protection, roadway
 11 enhancements, and parking areas. NASA JPL and the City of Pasadena work
 12 collaboratively to promote and achieve mindful development and environmental
 13 stewardship at NASA JPL and in the surrounding area. As part of these
 14 cooperative agreements, the City would make available to NASA JPL specific
 15 parcels of land to at the South and East Gates to access and develop. The exact
 16 mechanism for acquisition of these parcels is still being developed but would
 17 likely be acquisition via easement.

Table 2-1: Summary of Elements by Access Point Area under Alternative A

Alternative A Elements
West (or Main) Gate
<ul style="list-style-type: none"> • Relocation of the West Gate Guard Booth on Ranger Road • Abandonment of Bus Turnaround (Not Currently in Use) • Reconfiguration of Parking Entrance • Addition of Raised Concrete Median (i.e., Curb) to Direct Traffic to the West Lot • Replacement of Perimeter Fencing • Removal of Internal Fencing • Addition of New Guard Booth, Pop-Up Bollards, Vehicle Inspection Equipment, Swing Arm Gates, and Pedestrian Turnstile
South Gate
<ul style="list-style-type: none"> • Reconfiguration of Existing On-Site Parking • Easement from the City of Pasadena for 10,000 square feet of the Northeast Corner of Los Angeles County Fire Department Fire Camp Facility Minor Re-grading and New Parking Area • Addition of Pop-Up Bollards and Vehicle Inspection Equipment to the Existing Guard Booth
East Gate
<ul style="list-style-type: none"> • Fencing along Pedestrian Access across NASA JPL Bridge

Table 2-1: Summary of Elements by Access Point Area under Alternative A

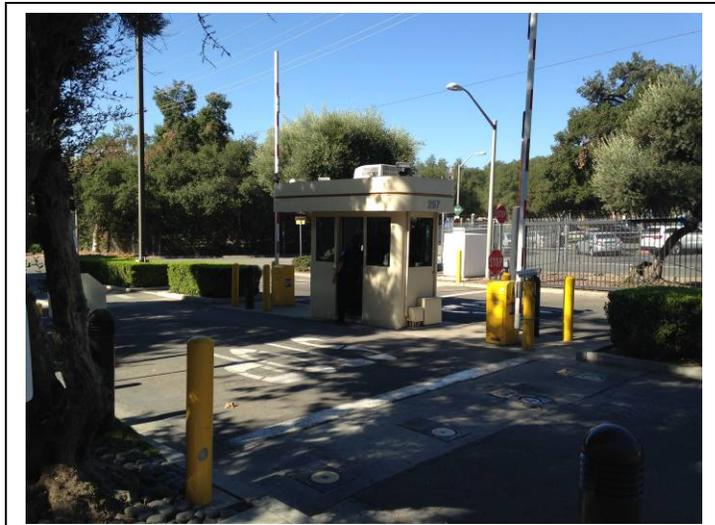
Alternative A Elements
<ul style="list-style-type: none">• Installation of Utilities and Sewer Lines across NASA JPL Bridge to Support the Modular Guard Booth and Proposed City Public Restroom• Pedestrian Easement on the Bridge• Easement from City of Pasadena for Placement of the Modular Guard Booth on the City's Proposed Roundabout.

1 2.4.1.1 Description of Elements Proposed Under Alternative A

2 The following section provides a detailed description of the project elements
3 included in Alternative A organized by access point area: West, South, and East
4 Gates. Each of the elements described below will be evaluated in this EA. For
5 approximate locations and configurations for the elements included in
6 Alternative A, please refer to Figure 2-1 (West Gate), Figure 2-2 (South Gate), and
7 Figure 2-3 (East Gate).

8 West Gate Improvements

9 Implementation of the
10 proposed West Gate
11 improvements would
12 include relocation of an
13 existing guard booth and
14 construction of a raised
15 median and a new guard
16 booth within the West Lot to
17 direct traffic and maintain
18 positive control of employee
19 parking. Construction of the
20 new guard booth would
21 also include the construction



Existing guard booth proposed for relocation north along Ranger Road.

22 of security infrastructure, including pop-up bollards, swing-arm gates, and a
23 vehicle inspection system. Additional improvements would include restriping,
24 fencing, and other circulation improvements within the employee, visitor, and

1 Blue Lot parking lots. These improvements would include vehicle and
2 pedestrian directional signage and striping, including parking spaces.

3 Under Alternative A, the West Gate guard booth would be relocated further
4 north on Ranger Road to a location that aligns with the existing gatehouse that is
5 north of the Visitor Control. This improvement is necessary for the guards at the
6 guard booth to establish visual contact with the guards at the gatehouse, increase
7 vehicle queuing north of the existing pedestrian crosswalk and remove unsightly
8 bollards. The existing guard booth structure including its structural elements,
9 gates, control and surveillance equipment, utilities, lighting, and pop-up bollards
10 would be relocated or restored as required to accommodate new construction.
11 Improvements to the Blue Lot would include opening it to vehicular traffic on
12 the west side of the lot as opposed to the current east entrance off Ranger Road;
13 access to that entrance would follow that for other employees and visitors.

14 Ingress to and egress from the West Gate is provided by Ranger Road, one lane
15 in each direction. To alleviate congestion during morning peak hours, NASA JPL
16 proposes to add an additional northbound lane; adequate road width is available
17 to enable restriping of three 12-foot wide lanes (two northbound and one
18 southbound) without impacting any currently unpaved surfaces. To access any
19 of the parking associated with the West Gate, a new raised median would direct
20 northbound visitor and employee traffic to the west, turning left off Ranger Road
21 before (or south of) the proposed location of the guard booth further north on
22 Ranger Road.

23 Within the parking lot, perimeter fencing would be reconfigured to isolate visitor
24 parking traffic from NASA JPL's West Lot employee parking area. The visitor
25 parking entrance would be reconfigured to allow for up to two inbound entrance
26 and one outbound lane exit as opposed to the current configuration of one lane
27 serving both inbound and outbound vehicles. Workforce access into the West Lot
28 would include additional security measures from those in the visitor parking
29 area by the installation of a new, manned guard booth that would include pop-
30 up bollards, vehicle inspection equipment, and swing-arm gates at the West Lot
31 entrance. Manning of the guard booth would be performed by staff currently
32 stationed at the existing gatehouse northwest of the Visitor Center.

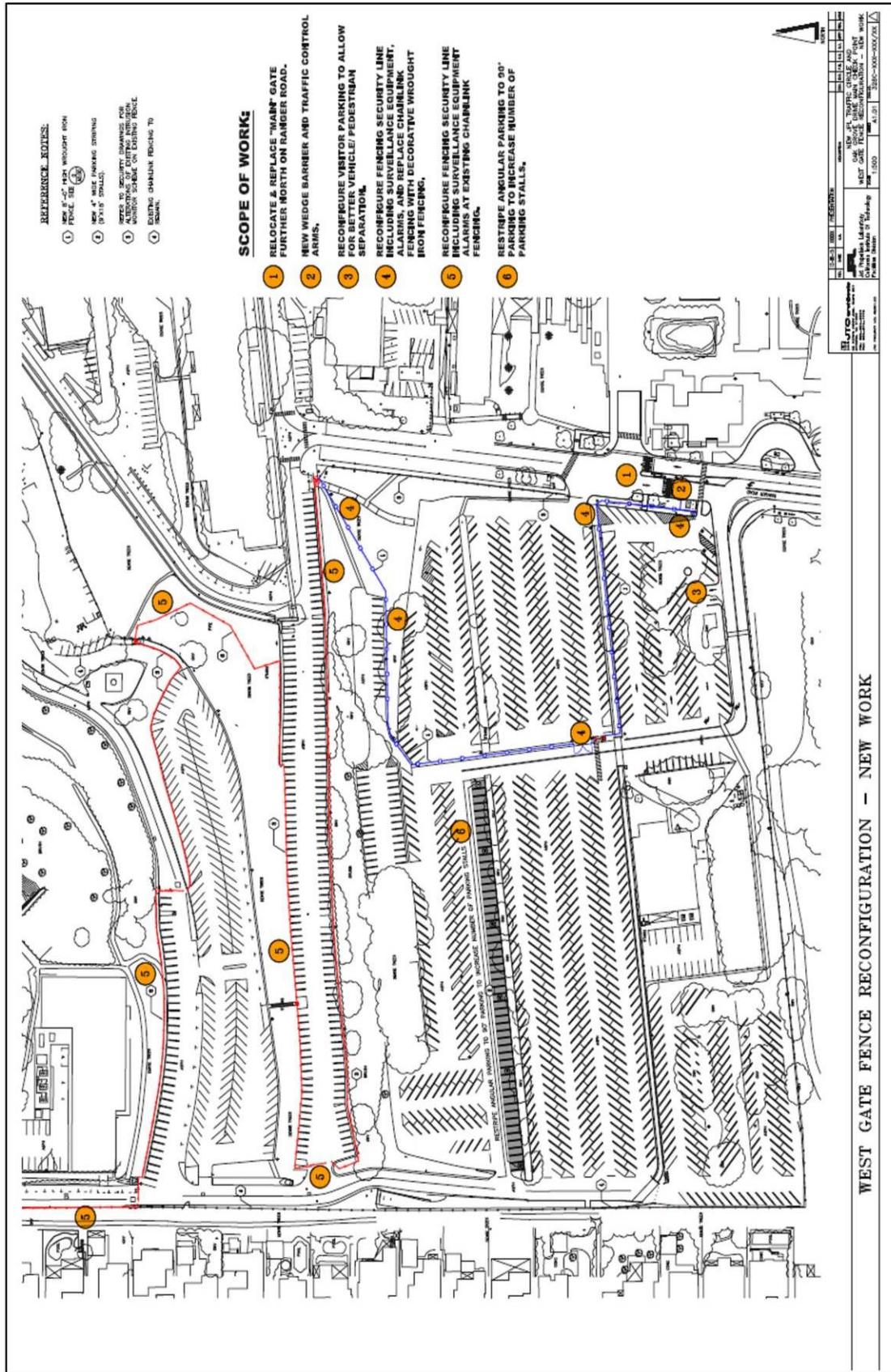


FIGURE 2-1

FORTIFY SECURITY GATES PROJECT
PROPOSED WEST GATE IMPROVEMENTS
NASA JPL FACILITY, PASADENA, CALIFORNIA

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1 Entry into NASA JPL would be accomplished in one of two manners: 1) visitors
2 would continue to be processed through the Visitor Center as is currently
3 operating; 2) employees would continue to enter via the manned keycode-access
4 located just northwest of the Visitor Center (adjacent to the current location of
5 the security checkpoint). All proposed improvements at the West Gate would
6 comply with January 2011 NASA JPL Facilities Design Standard and NPR 1620.3.

7 South Gate Improvements

8 Proposed South Gate improvements would include the acquisition of
9 approximately 10,000 square feet from the City of Pasadena currently occupied
10 by Los Angeles County Fire Department's (LACFD's) Fire Camp Facility. The
11 exact mechanism for acquisition is still being developed but would likely be
12 acquisition via easement.

13 This 10,000 square foot area is currently paved and used for vehicular parking.
14 NASA JPL's planned use for this area shall be consistent with its current use
15 (vehicular parking) and with the Permanent Open Space Easement executed by
16 the Metropolitan Water District (MWD) of Southern California and filed with the
17 Los Angeles County Registrar Recorder, Document No. 05 2526971. This area
18 would be regraded and striped with approximately 11 parking spaces and would
19 be used as a new off-site parking area for NASA JPL contractors to enable
20 contractor badging *prior* to entering the facility through the South Gate. This
21 proposed new parking area would also be available for use by the public,
22 consistent with the MWD Open Space Easement. Forestry Camp Road would be
23 restriped to facilitate an additional inbound lane toward the South Gate.
24 Additionally, approximately 15,000 square feet of existing on-site NASA JPL
25 workforce parking located south-southeast of the South Gate and North from the
26 Credit Union would be reconfigured. The proposed improvements at the South
27 Gate would include vehicle and pedestrian directional signage and striping.

28 Within each lane of traffic adjacent to the existing guard booth, pop-up bollards
29 and swing gates would be installed. Additionally, a vehicle inspection system
30 would be installed at the guard booth including an automatic license plate
31 recognition camera and undercarriage vehicle inspection system. A new turnstile
32 entry system with entry/egress would also be installed, just south of the guard

1 booth. Further, a new security guard house for contractor check in and badging
2 would be constructed south of the guard booth.

3 Any mechanism used for the acquisition of the approximately 10,000 square feet
4 from the City of Pasadena would include a public use requirement. Parking
5 would not be restricted to NASA JPL contractors, but would be available for use
6 by the public. This alternative would increase the existing available parking to 31
7 spaces. The existing nature trail as well as the mature specimen oak (*Quercus*
8 spp.) trees located in the vicinity of the South Gate would be protected in place.
9 Many of the existing improvements along Viking Road (within NASA JPL)
10 would be retained, including the existing curb, existing chain link fence, existing
11 power pole and overhead electrical lines; however, the existing storm drain pipe
12 and catch basin would be removed and additional hardscape improvements,
13 including a concrete drainage feature and a sidewalk would be added within the
14 proposed acquisition parcel.

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1 East Gate Improvements

2 The former East Arroyo Parking Lot, located east of the East Gate (at the eastern
3 end of the NASA JPL Bridge), had been leased since 1952 from the City of
4 Pasadena. This 3.88-hectare (9.58-acre) parcel was return to the City of Pasadena
5 on October 31, 2014 and is set to undergo substantial changes initiated by the
6 City and consistent with their vision to redevelop that site for recreational access
7 and uses and groundwater recharge infrastructure.



8 The City of Pasadena is currently planning a number of improvements in this
9 area including a traffic roundabout on Windsor Road located immediately
10 adjacent to the NASA JPL Bridge eastern entrance. The traffic roundabout would
11 be designed by the City of Pasadena and would be used as a setting for the
12 future installation and operation of a modular guard booth to be operated by
13 NASA JPL. NASA JPL would complete a lease modification and then an
14 easement (the easement would phase in as the lease phases out) from the City of
15 Pasadena to enable continued workforce vehicular access to this traffic
16 roundabout. The design of the security checkpoint would be similar to the
17 security checkpoint that is on Oak Grove Drive in the City of La Cañada. Future
18 operation of the guard booth would result in a relocation of security personnel
19 from another location within the facility. To address security and safety issues,
20 under the proposed project NASA JPL would install security fencing on the

1 south side of the NASA JPL Bridge along the existing sidewalk to allow public
2 use by foot. The fencing would separate pedestrian and vehicle uses and resolve
3 security conflicts in this area by eliminating the ability of pedestrians or bicyclists
4 to enter the roadway (and potentially approach the East Gate) on the bridge
5 span. New fencing would also be installed on the north side of the bridge. The
6 existing, restricted access turnstile would remain in place.

7 NASA JPL would route new electrical and communication conduit and a sewer
8 line under the bridge to serve both the proposed modular guard booth that
9 would be placed on the City of Pasadena's proposed traffic roundabout and
10 City's proposed future public restroom.

11 Review and approval by the City of Pasadena and Water and Power Company
12 would be required. All improvements would also comply with January 2011
13 NASA JPL Facilities Design Standard and NPR 1620.3.

14 2.4.1.2 Design and Construction

15 For development projects included in Alternative A, it is anticipated that all
16 construction equipment would be brought onsite and would remain onsite for
17 the duration of their use. Best management practices (BMPs) to minimize
18 environmental impacts (e.g., soil stockpiling, use of silt berms/fences, watering
19 of exposed soils), preparation of management plans (e.g., Traffic Management
20 Plan, Stormwater Pollution Prevention Plan [SWPPP], Erosion Control Plan, and
21 Soils Management Plan), and worker training programs would be required and
22 implemented during construction. Upon completion, all disturbed areas not
23 supporting new facilities or pavements would be revegetated.

24 Design and construction of the new facilities and proposed additions would
25 incorporate sustainable principles (per Executive Order [EO] 13514, *Federal*
26 *Leadership in Environmental, Energy, and Economic Performance*). Additionally, all
27 construction would comply with applicable codes and laws, NASA Policy
28 Directives (NPDs) (e.g., NPD 1600.2A, *NASA Security Policy*) and NASA Facilities
29 Design Guidelines (2012), including all applicable building setback requirements.

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1 **2.4.2 Reconfiguration of the South Gate On-site on Federally-Owned Land**
2 **(Alternative B)**

3 Under this alternative the acquisition of approximately 10,000 square feet from
4 the City of Pasadena currently occupied by LACFD's Fire Camp Facility would
5 not occur. Instead the South Gate would be reconfigured within the current
6 NASA JPL property boundaries. Under this alternative the existing guard booth
7 would be relocated along Forestry Camp Road east of Viking Road.
8 Additionally, the area to the southeast along Viking Road, which is currently
9 paved and used for contractor parking, would be reconfigured for limited
10 contractor parking located on NASA JPL land. The existing fencing in this area
11 would be removed and relocated eastward such that the proposed traffic
12 roundabout and limited contractor parking would be contained to direct access
13 to the facility through the South Gate. This configuration would enable parking
14 outside of the fenced NASA JPL facility for the purpose of providing positive
15 control of the South Gate. Similar to Alternative A, Forestry Camp Road would
16 be configured with two inbound lanes and one outboard lane.

17 Within each lane of traffic pop-up bollards and swing gates would be installed
18 adjacent to the relocated guard booth. Additionally, a vehicle inspection system
19 would be installed at the relocated guard booth including an automatic license
20 plate recognition camera and undercarriage vehicle inspection system.
21 Contractor vehicles would enter the on-site traffic roundabout and park.
22 Contractors would then undergo inspection and badging at the gatehouse
23 located outside of the NASA JPL fence. Then contractors would continue onto
24 the facility through either the South Gate or a one-way remote operated gate
25 installed at the southern end of the contractor parking lot.

26 The proposed improvements at the South Gate would include vehicle and
27 pedestrian directional signage and striping, including reconfiguration of the
28 existing parking to accommodate the traffic roundabout. This alternative would
29 reduce the existing on-site parking from approximately 21 spaces to just 13
30 spaces. Additionally, this alternative would require the relocation of existing
31 Southern California Edison power poles. However, the existing nature trail as
32 well as the mature specimen oak trees located in the vicinity of the South Gate

1 would be protected in place. Further, many of the existing improvements along
2 Viking Road (within NASA JPL) would be retained.

3 **2.4.3 No Action Alternative**

4 Under the No Action Alternative, the proposed improvements to the West,
5 South, and East Gates identified for Alternative A would not be implemented
6 and the existing security risks and deficiencies in parking and circulation at the
7 West, South, and East Gates would persist (refer to Section 1.5, *Existing Facility*
8 *Access, Parking, and Circulation*). The Council on Environmental Quality (CEQ)
9 regulations stipulate that the No Action Alternative be analyzed to assess any
10 environmental consequences that may occur if the proposed alternatives are not
11 implemented. Therefore, this alternative will be carried forward for analysis
12 within the EA.

1 **3.0 AFFECTED ENVIRONMENT AND ENVIRONMENTAL IMPACTS**

2 **3.1 INTRODUCTION**

3 This section describes the existing physical environment and socioeconomic
4 setting within the affected project area including and surrounding the National
5 Aeronautics and Space Administration (NASA) Jet Propulsion Laboratory (JPL)
6 facility. The section includes an analysis of potential environmental impacts from
7 Alternative A, Alternative B, and the No Action Alternative. Potential short-term
8 construction-related impacts associated have been described as well as potential
9 long-term operational impacts associated with implementation of the alternatives
10 under consideration. This section also describes potential incremental cumulative
11 impacts from the alternatives under consideration.

12 Information used to develop this section has been obtained from research of
13 existing datasets, as well as from the NASA JPL Oak Grove Master Plan Update
14 *Final Programmatic Environmental Assessment, NASA Jet Propulsion Laboratory*
15 *Facility Master Plan Updates* (NASA 2012a), the *Final Environmental Assessment,*
16 *NASA Jet Propulsion Laboratory On-Site Parking Structure* (NASA 2012b), *NASA*
17 *JPL Environmental Resource Document (ERD)* (NASA 2015), as well as other
18 studies completed for the NASA JPL facility that have been incorporated by
19 reference.

20 Potential impacts have been evaluated to determine whether they would
21 constitute a “significant effect” on a particular environmental resource area.
22 Impacts identified in this Environmental Assessment (EA) are described as
23 having No Impact, Significant Adverse Impact, or Beneficial Impact, to the
24 environment. The terms “impact” and “effect” are used synonymously in this
25 EA. Impacts may apply to the full range of natural, aesthetic, historic, cultural,
26 and socioeconomic resources.

27 **3.1.1 Regulatory Setting**

28 Environmental impacts have been assessed according to the Federal guidelines
29 included in Council on Environmental Quality (CEQ), 14 Code of Federal
30 Regulations (CFR) Part 1216.3, *Procedures for Implementing the National*
31 *Environmental Policy Act (NEPA)*, and NASA Procedural Requirement (NPR)

1 8580.1A, *Implementing the National Environmental Policy Act*. In accordance with
2 CEQ Regulations for Implementing the Procedural Provisions of NEPA (40 CFR
3 Parts 1500-1508, Section 1502.13), this section describes the affected environment,
4 as well as anticipated foreseeable impacts to the affected environment from the
5 implementation of the proposed alternatives at NASA JPL.

6 **3.1.2 Impact Analysis**

7 **Direct Impacts:** Caused by the action and occur at the same time and place.

8 **Indirect Impacts:** Caused by the action and are later in time or farther removed
9 in distance, but are still reasonably foreseeable. Indirect impacts may include
10 growth inducing impacts and other impacts related to induced changes in the
11 pattern of land use, population density or growth rate, and related effects on air,
12 water and other natural systems, including ecosystems.

13 Impacts include ecological (such as the effects on natural resources and on the
14 components, structures, and functioning of affected ecosystems), aesthetic,
15 historical, cultural, economic, social, or health, whether direct, indirect, or
16 cumulative. Impacts may also include those resulting from actions which may
17 have both beneficial and detrimental effects, even if on balance the agency
18 believes that the effect will be beneficial (40 CFR 1508.8).

19 3.1.2.1 Significance of Environmental Impacts

20 According to CEQ regulations 40 CFR 1500-1508, the determination of a
21 significant impact is a function of both context and intensity, as summarized
22 below.

23 **Context:** This means that the significance of an action must be analyzed in
24 several contexts such as society as a whole (human, national), the affected region,
25 the affected interests, and the locality. Significance varies with the setting of a
26 proposed action. For instance, in the case of a site-specific action, significance
27 would usually depend upon the effects in the locale rather than in the world as a
28 whole. Both short- and long-term effects are relevant.

1 **Intensity:** This refers to the severity of impact. Responsible officials must bear in
2 mind that more than one agency may make decisions about partial aspects of a
3 major action.

4 To determine significance, the severity of the impact must be examined in terms
5 of the type, quality and sensitivity of the resource involved; the location of the
6 proposed project; the duration of the effect (short or long-term) and other
7 consideration of context. Significance of the impact will vary with the setting of a
8 proposed action and the surrounding area (including residential, industrial,
9 commercial, and natural sites).

10 **3.2 TRAFFIC AND TRANSPORTATION**

11 **3.2.1 Definition of Resource**

12 Traffic and transportation refers to the movement of vehicles throughout a road
13 or highway network. Primary roads include principal arterials, such as major
14 interstates, designed to move traffic and not necessarily to provide access to all
15 adjacent areas. Secondary roads include arterials, such as rural routes and major
16 surface streets, which provide access to residential and commercial areas,
17 hospitals, and schools.

18 **3.2.2 Existing Conditions**

19 3.2.2.1 Existing Roadway Network

20 Regional Access

21 United States (U.S.) Interstate (I-) 210 (Foothill Freeway) is a limited-access east-
22 west freeway, which provides regional access to NASA JPL from the San
23 Fernando Valley to the northwest and the San Gabriel Valley and Inland Empire
24 to the east. In the vicinity of NASA JPL, I-210 has four mixed-flow travel lanes in
25 each direction. The Berkshire Avenue/Oak Grove Drive exit provides the most
26 direct access to NASA JPL from the eastbound and westbound traffic routes
27 (NASA 2012c). State Route (SR) 134 (Ventura Freeway) is an east-west freeway
28 that connects Pasadena with the southern San Fernando Valley to the west. The
29 Ventura Freeway is located to the south of NASA JPL. Additional regional access
30 is provided via SR 2 (Glendale Freeway) located west of NASA JPL. In the

1 project vicinity, four mixed-flow travel lanes and one high occupancy vehicle
2 lane are provided in each direction on the Ventura Freeway. An interchange with
3 the Foothill Freeway is located southeast of the facility.

4 Local Access

5 The principal arterial road providing access to the main entrance of NASA JPL is
6 Oak Grove Drive along the western limits of the facility. Oak Grove Drive has a
7 total average weekday traffic count of approximately 9,308 vehicles per day
8 (vpd) near the West Gate (Main Gate). It is a four-lane road with no parking and
9 limited pedestrian improvements (e.g., sidewalks). The primary arterial feeders
10 to Oak Grove Drive are Foothill Boulevard, the Foothill Freeway eastbound and
11 westbound ramps, and Berkshire Place. Foothill Boulevard is designated as a
12 primary arterial west of Crown Avenue, and a major arterial east of Crown
13 Avenue (NASA 2012c). There is one westbound lane and two eastbound lanes on
14 Foothill Boulevard near the West Gate. Berkshire Place is a major arterial with
15 two travel lanes in each direction (NASA 2012c). There are no parking facilities
16 along Berkshire Place.

17 Oak Grove Drive terminates at the traffic roundabout housing the NASA JPL
18 primary security checkpoint; at that location, two roads – Ranger Road and
19 Forestry Camp Road – provide access to NASA JPL. Ranger Road provides
20 access to the West Gate, including associated parking facilities used by on-site
21 employees and visitors.

22 The South Gate is located at the eastern terminus of Forestry Camp Road (whose
23 western end is the traffic roundabout at Oak Grove Drive). The South Gate
24 processes more than 1,000 vehicle trips per day; all heavy truck deliveries and
25 contractor entry into NASA JPL (to the shipping and receiving docks and
26 construction sites) are directed exclusively through the South Gate.

27 Access to the East Gate is provided via Windsor Avenue, which is primarily
28 residential in nature in the vicinity of NASA JPL (NASA 2012b), and Explorer
29 Road. Windsor Avenue provides one travel lane in each direction as well as a
30 separate left turning lane at intersections and provides direct access to NASA
31 JPL's East Gate (via the NASA JPL Bridge). In 2008, the total average weekday

1 traffic count south of the former Arroyo Parking Lot was 5,963 vpd. The total
2 average weekday traffic count north of the former Arroyo Parking Lot at the East
3 Gate was approximately 2,583 vpd. Pedestrian access is available to the East Gate
4 via a sidewalk on the south side of the NASA JPL Bridge.

5 Bicycle Facilities

6 A bikeway runs from South Pasadena to Hahamongna Watershed Park and
7 connects to bicycle lanes on Oak Grove Drive. On-street bicycle lanes are
8 provided north of Foothill Boulevard and south of Berkshire Place (NASA 2012b,
9 2012c).

10 3.2.2.2 Traffic Generation and Circulation at NASA JPL

11 As previously described in Section 1.5.1, *NASA JPL Facility Access*, there are three
12 manned security checkpoints at the NASA JPL facility. The primary gate is
13 located at the west side of NASA JPL (i.e., West Gate), adjacent to the Visitor
14 Center, where most arriving visitors are screened, badged, and admitted by prior
15 arrangement. The second gate is located at the south end of NASA JPL (i.e.,
16 South Gate), and is used primarily for deliveries and by contract service
17 providers. Such visitors are admitted at the South Gate where they temporarily
18 park their vehicles on-site and are signed in and admitted at a security booth.
19 The third gate is located at the east side of the facility, at the NASA JPL Bridge
20 entrance to NASA JPL (i.e., East Gate). The East Gate is used almost exclusively
21 by NASA JPL staff entering through the former East Arroyo Parking Lot via
22 Windsor Road.

23 Morning traffic and afternoon congestion is common on Foothill Boulevard
24 between Crown Avenue and Oak Grove Drive approaching the NASA JPL
25 facility. Much of the congestion is a result of two high schools, a middle school,
26 an elementary school, and NASA JPL being in the same vicinity. Traffic
27 congestion occurs at the gates, particularly when visitors and deliveries mix with
28 entering personnel, during high security, and during high profile media events.
29 On-site vehicle circulation is provided by two-lane roads through the central core
30 areas of NASA JPL, with Forestry Camp Road/Arroyo Road, Mariner Road, and

1 Explorer Road providing the primary east-west thoroughfares. On-site traffic
 2 volumes are depicted in Table 3-1.

3 **Table 3-1: NASA JPL Existing Traffic Volumes**

Segment	Peak Traffic Volume		
	Weekday	AM Peak Hour (6-8 AM)	PM Peak Hour (6-8 AM)
Explorer Road (near East Gate)	2,941	445	338
Oak Grove Drive (near West Gate)	9,967	1,094	1,083
Forestry Camp Road	3,227	421	353
Ranger Road (south of West Lot)	8,063	932	941
Ranger Road (adjacent to West Lot)	3,455	312	340

4 Source: NASA 2012b, 2012c.

5 On-site vehicles are limited at NASA JPL due to limited parking and the
 6 constricted configuration of the roads. Roads serving the northern portion of the
 7 facility are steep and winding, making transportation of large or sensitive
 8 equipment challenging. A variety of delivery and haul trucks serve NASA JPL
 9 daily, and circulation is managed to avoid peak traffic and full parking
 10 associated with daily facility operations. For example, liquid nitrogen is
 11 delivered daily by a truck and trailer. There are multiple liquid nitrogen tanks at
 12 NASA JPL that require the truck to navigate through the facility, making
 13 between one and seven stops. Delivery is scheduled between 6:00 and 10:00 PM
 14 to minimize disruption to on-site traffic circulation (NASA 2012b, 2012c).

15 **3.2.2.3 Parking**

16 In total there are approximately 4,439 on- and off-site parking spaces at the
 17 NASA JPL facility. Parking for the facility is limited due to steep terrain and the
 18 high density of buildings in the main development area. The ability to meet
 19 parking needs is one of the most serious infrastructure challenges facing NASA
 20 JPL (NASA 2012b).

21

1 **Table 3-2: Current Parking at NASA JPL**

Type	Location	Number of Spaces
Owned	Onsite	2,739
Leased from City of Pasadena	Adjacent, Lower Arroyo	208
Leased from Flintridge Riding Club	Adjacent	1,041
Leased Offsite	3 miles from facility - Woodbury (parking for leased building)	135
Total Parking Spaces		4,123

2 Source: NASA 2010, 2012b.

3 On-Site Parking

4 Approximately 2,739 parking spaces are currently provided within the NASA
 5 JPL facility in surface lots, lots adjacent to buildings, underground parking below
 6 buildings, the newly completed on-site parking structure that recently replaced
 7 the former East Arroyo Lot parking area, and parking on streets inside facility
 8 boundaries. Parking facilities are interspersed throughout NASA JPL and are
 9 served by the NASA JPL shuttles. Additionally, on-site priority parking is
 10 provided for car- and vanpools. Carpools with three or more persons may park
 11 in “green” hang tag locations and two person carpools may park in cross-
 12 hatched “unassigned parking” areas; vanpools have individually reserved
 13 parking spaces. Approximately 875 on-site parking spaces are priority reserved
 14 spaces. Preferential parking is also provided for electric, compressed natural gas,
 15 and hybrid vehicles (NASA 2012b).

16 Leased Parking

17 The following two surface parking lots are leased for NASA JPL use, totaling
 18 1,249 leased spaces:

- 19 • **West Lot:** This lot - accessed from Ranger Road and located west of the
 20 West Gate - is currently leased from the Flintridge Riding Club and
 21 contains 1,041 surface parking spaces for employees and visitors. Because
 22 this parking facility is leased, parking supply may not always be available,
 23 which would jeopardize NASA JPL’s ability to provide sufficient parking
 24 in the future.

- 1 • **Lower Arroyo Lot:** The Lower Arroyo lot, accessed from Forestry Camp
2 Road, leased from the City of Pasadena, contains 208 surface parking
3 spaces (NASA 2012b).

4 **3.2.3 Approach to Analysis**

5 The proposed alternatives each would result in a significant transportation
6 impact if it resulted in a substantial increase in traffic generation, a substantial
7 increase in the use of connecting street systems or mass transit, or if on-site
8 parking demand would not be met by projected parking space supply.

9 **3.2.4 Environmental Impacts**

10 3.2.4.1 Alternative A

11 Alternative A would result in short-term, less than significant impacts to traffic
12 flow patterns during construction and long-term beneficial impacts to traffic
13 circulation at NASA JPL.

14 Construction Impacts

15 Minor construction-related activities associated with implementation of
16 Alternative A would be anticipated to produce short-term, less than significant
17 impacts on traffic generation, traffic volume, street use, and parking availability
18 both on-site and in the immediate surrounding vicinity. A slight increase in
19 traffic volumes and limited interruption to traffic flow on-site would be likely
20 due to temporary road closures, detours, and additional construction-related
21 traffic entering, leaving, and cycling through NASA JPL. Such activity may result
22 in a short-term delay for the on-site workforce, other contractors, and visitors
23 entering the NASA JPL facility.

24 During the construction period, temporary alternative entrance points, detour
25 routes, and traffic controls would be established at each of the three entrance
26 gates as a part of a construction traffic control plan. These temporary measures
27 may create short-term increased traffic queuing relative to the existing
28 conditions. Construction-related activities would be limited to the maximum
29 extent feasible during peak traffic hours. Additionally, these impacts would be

1 further reduced as construction at the gates would be completed in phases,
2 minimizing potential short-term construction-related impacts.

3 Operational Impacts

4 Following the completion of the proposed circulation and security upgrades
5 under Alternative A, there would be long-term beneficial impacts to traffic
6 patterns within and in the immediate vicinity of NASA JPL. At the West Gate,
7 the additional northbound lane on Ranger Road would reduce traffic congestion
8 during the morning peak hour commute, and the new guard booth and
9 circulation improvements would help to reduce traffic congestion within the
10 West Lot. At the South Gate, the proposed construction of an additional inbound
11 lane, as well as the addition of approximately 11 parking spaces at the Los
12 Angeles County Fire Department's (LACFD's) Fire Camp Facility would reduce
13 traffic congestion and improve contractor parking at this entrance. Additionally,
14 improvements at the East Gate would eliminate existing pedestrian-vehicle
15 conflicts on the NASA JPL Bridge and further reduce traffic congestion in this
16 area. There would be no significant adverse operational impacts to traffic or
17 circulation under Alternative A.

18 3.2.4.2 Alternative B

19 Implementation of Alternative B would result in similar short-term, less than
20 significant impacts to traffic flow patterns described for Alternative A. However,
21 as Alternative B would not include the proposed property acquisition and
22 associated off-site grading, the construction period would be slightly reduced
23 relative to Alternative A.

24 Construction Impacts

25 Alternative B would result in similar less than significant, short-term
26 construction-related impacts to existing traffic patterns and parking at the West
27 Gate and East Gate as Alternative A. Construction-related activities associated
28 with implementation of Alternative B would be anticipated to produce short-
29 term and minor adverse impacts on traffic generation, traffic volume, street use,
30 and parking availability both on-site and in surrounding areas. This would result

1 in a short-term delay for the on-site workforce, other contractors, and visitors
2 entering the NASA JPL facility.

3 At the South Gate, construction activities associated with circulation and parking
4 reconfiguration within NASA JPL would have greater adverse impact than
5 Alternative A since the project footprint would – in its entirety – overlie existing
6 transportation infrastructure. More delays, traffic disruption, loss of parking, and
7 circulation interference would occur since construction activities would require
8 displacement of existing transportation infrastructure. Under Alternative A, a
9 significant portion of construction activities associated with the South Gate
10 reconfiguration would occur outside of NASA JPL.

11 Similar to Alternative A, construction-related activities would be limited to the
12 maximum extent feasible during peak traffic hours under Alternative B.
13 Additionally, these impacts would be further reduced as construction at the
14 gates would be completed in phases, minimizing potential short-term
15 construction-related impacts.

16 Operational Impacts

17 Alternative B would result in the same long-term beneficial impacts to traffic
18 patterns at the West Gate and East Gate as Alternative A since these proposed
19 components would be the same under either alternative. Implementation of
20 Alternative B, however, would result in less beneficial impacts to traffic flow and
21 parking at the South Gate, compared to Alternative A.

22 Under this alternative the acquisition of approximately 10,000 square feet from
23 the City of Pasadena currently occupied by LACFD's Fire Camp Facility would
24 not occur. Instead, the South Gate would be reconfigured on-site within the
25 NASA JPL property boundaries displacing current transportation infrastructure.
26 The area to the southeast along Viking Road, which is currently paved and used
27 for parking, would be reconfigured to include a traffic roundabout and
28 contractor parking. The perimeter fence would be reconfigured to isolate this
29 area for the purpose of providing positive control of the South Gate. This
30 reconfiguration – while providing control at the South Gate – would constrict
31 circulation within the facility in the vicinity of the gate.

1 This alternative would reduce the existing parking from approximately 21 spaces
2 to just 13 spaces; these 13 spaces would be dedicated to contractor parking
3 resulting in a net removal of 21 spaces from the internal parking inventory at the
4 facility. Implementation of Alternative B would improve circulation and security
5 at the South Gate but would result in a net loss of overall available on-site
6 parking, which would be an adverse impact to on-site parking.

7 3.2.4.3 No Action Alternative

8 Under the No Action Alternative there would be no change to existing
9 circulation or traffic flow patterns within the affected environment. The
10 proposed improvements to roadways, security checkpoints, and parking areas,
11 would not be implemented and conditions would remain as described above.

12 3.3 UTILITIES AND SERVICES

13 3.3.1 Definition of Resources

14 Utilities and services consist of systems and physical structures that enable a
15 population in a specified area to function. Utilities include infrastructure that
16 supports facility operations, including electricity, natural gas, or
17 telecommunications. Utilities also include on-site utility production, such as
18 power generation or wastewater treatment. Services comprise functions
19 provided to a facility by public agencies or by a facility to the community. Such
20 services may include police and fire protection, water and solid waste service,
21 sanitary sewer and wastewater treatment, and recreational facilities.

22 3.3.2 Regulatory Setting

23 The California Public Utilities Commission (CPUC) regulates privately owned
24 electric, natural gas, telecommunications, water, railroad, rail transit, and
25 passenger transportation companies. The CPUC serves the public interest by
26 protecting consumers and ensuring the provision of safe, reliable utility service
27 and infrastructure at reasonable rates, with a commitment to environmental
28 enhancement and a healthy economy (CPUC 2007).

1 NASA JPL has evaluated Federal energy reduction goals set for in Executive
2 Order (EO) 13423, *Strengthening Federal Environmental, Energy, and Transportation*
3 *Management*, and EO 13514, *Federal Leadership in Environmental, Energy, and*
4 *Economic Performance*. NASA JPL has programs in place to address these goals;
5 any proposed action would be carried out in accordance with these goals and
6 programs.

7 **3.3.3 Existing Conditions**

8 The current utility infrastructure at NASA JPL includes electrical power, natural
9 gas, fuel oil, water, sanitary sewer, nitrogen and compressed air,
10 telecommunications, and storm sewers. The utility systems at NASA JPL have
11 been installed incrementally throughout the development of the facility. The
12 current utility infrastructure includes elements spanning its entire history. Some
13 original pipes and equipment date back to the World War II era. The majority of
14 the newer utility systems are buried below grade in a relatively protected
15 environment and their condition is not expected to have changed since
16 construction (NASA 2012b). Utilities and services at and surrounding NASA JPL
17 were described in Section 3.1.5 and 4.1.5 of the Master Plan Updates
18 Programmatic EA (PEA) and are incorporated herein by reference. However, a
19 brief description of the existing wastewater collection and treatment is provided
20 below as it relates to the proposed alternatives, specifically at the East Gate.

21 3.3.3.1 Wastewater Collection and Treatment

22 The City of Pasadena wastewater collection system, which is a part of the Los
23 Angeles County Sanitation District (LACSD), receives effluent generated at the
24 laboratory. The average monthly wastewater discharge for NASA JPL in 2009
25 was approximately 60,000 gallons per day (gpd) (Chirino 2010); that volume is
26 estimated to have remained consistent through 2014.

27 The majority of the wastewater flows by gravity to a wastewater retention basin
28 (i.e., large wet well) located at Building 289. The wet well has 100,000 gallon of
29 capacity, which is sufficient for approximately 18 hours of detention (NASA
30 2008). Additional wastewater flows by gravity to two wastewater lift stations at
31 Building 224 and Building 308. The effluent from these lift stations is conveyed to

1 the retention tank and is discharged to Building 270, the sewage metering
2 station, before leaving the laboratory. All wastewater lift stations are equipped
3 with emergency backup power generators, audio/visual alarms, and gas
4 monitoring equipment (NASA 2008).

5 Wastewater discharge to sewers in the Los Angeles basin is regulated by the
6 wastewater ordinance of the LACSD. This ordinance regulates sewer
7 construction, sewer use, and both direct and indirect industrial wastewater
8 discharges. The U.S. Environmental Protection Agency (USEPA) has enacted
9 specific requirements for implementing the intentions of the Clean Water Act
10 (CWA). LACSD regulates industrial wastewater discharges at NASA JPL
11 through an Industrial Waste Discharge Permit (Permit No. 7024).

12 **3.3.4 Approach to Analysis**

13 Significance of utilities systems or public service impacts are assessed in terms of
14 their direct effects on the utility or public service providers. The magnitude of
15 potential impacts varies depending on the location of a proposed action; for
16 example, an action that alters existing utility systems infrastructure may be
17 unnoticed in an urban area but may have significant impacts in a more rural
18 region. If potential public service and utility systems impacts would result in
19 substantial shifts in the amount of services provided, or substantial changes to
20 the utility systems infrastructure, the action would be significant.

21 **3.3.5 Environmental Impacts**

22 3.3.5.1 Alternative A

23 Construction Impacts

24 Less than significant short-term construction-related impacts on utilities and
25 services would be expected under Alternative A. Alternative A would include
26 minor utility and infrastructure relocation or installation at each of the gates, as
27 well as new utilities lines associated with the East Gate improvements across the
28 NASA JPL Bridge. Existing electrical and communications conduits as well as an
29 existing sewer line in this location would be extended across the NASA JPL
30 Bridge to its eastern terminus. These utility improvements would serve the

1 modular guard booth to be placed on the City's proposed traffic roundabout
2 located on City of Pasadena property.

3 Utility relocation and installation work could result in short-term interruptions
4 of service provided by the existing utility infrastructure. However, service
5 interruptions would not take place through the duration of construction
6 activities but rather at limited, temporary intervals during connection and
7 relocation activities. As a result, short-term impacts on utility systems and public
8 services due to construction activities would be considered less than significant.

9 Operational Impacts

10 No long-term impacts to utilities and services would be expected under
11 Alternative A. Following the completion of construction activities, the operation
12 and maintenance of the proposed improvements at NASA JPL would require a
13 negligible increase in utility and infrastructure services. Further, relocation and
14 installation of utilities and infrastructure would result in improved utility
15 placement and functionality. Future use of the security checkpoint at the East
16 Gate would not increase sewer loads at NASA JPL as the personnel that would
17 operate the guard booth at the security checkpoint would be relocated from a
18 different location on the facility. The proposed restroom that the City would
19 construct would be available for use by the public. It is NASA JPL's interest to
20 maintain the integrity of the facility sewer lines and to ensure facility wastewater
21 discharge parameters continue to be met. To this end, the City and NASA JPL in
22 their ongoing collaboration have been discussing ways to include effluent control
23 measures into the design and operation of the City's public restroom. NASA JPL
24 and the City have yet to finalize these mitigation measures. On a preliminary
25 basis, these mitigation measures would include design and administrative
26 elements such as security lighting, locking the restroom during off-hours, visual
27 monitoring by the JPL Security force, etc. Because of the limited public parking,
28 operating hours (HWP park is open from dawn to dusk, the "Pasadena gate" and
29 East Arroyo Parking Lot gate are locked from midnight to 5:30 am and 4:30 am,
30 respectively) and draft mitigation measures, there is not expected to be a
31 substantial change in facility wastewater discharge parameters or increase in
32 sewer loads and Alternative A would not exceed existing sewer capacity. As

1 result, no long-term adverse impacts on utilities and services would be expected
2 under Alternative A.

3 3.3.5.2 Alternative B

4 Construction Impacts

5 Short-term impacts to utilities and services anticipated under Alternative B
6 would be similar to those described for Alternative A. Utility relocation and
7 installation at the West and East Gates would be identical to those proposed for
8 Alternative A. However, there would be slightly less utility work at the South
9 Gate compared to Alternative A as many of the existing improvements,
10 including the existing power pole and overhead electrical lines would be
11 retained. As described for Alternative A, service interruption during
12 construction activities would take place at temporary intervals. As a result,
13 impacts on utilities and services would be considered less than significant.

14 Operational Impacts

15 Long-term impacts to utilities and services anticipated under Alternative B
16 would be similar to those described for Alternative A. Operation and
17 maintenance of improvements to the West Gate, South Gate, and East Gate at
18 NASA JPL would require a negligible increase in utility use. No long-term
19 impacts on utilities and services would be anticipated under Alternative B.

20 3.3.5.3 No Action Alternative

21 Under the No Action Alternative, implementation of improvements to the West
22 Gate, South Gate, and East Gate at NASA JPL would not take place. There would
23 be no change to infrastructure and the existing demand on utilities and services
24 at NASA JPL. Therefore, there would be no impact to public infrastructure and
25 utilities.

1 **3.4 AIR QUALITY**

2 **3.4.1 Definition of Resource**

3 3.4.1.1 Climate

4 Climate is defined as long-term atmospheric patterns that characterize a region
5 or location, and includes measures of temperature, humidity, atmospheric
6 pressure, wind, precipitation, atmospheric particle count, and other
7 meteorological variables. Knowing the climate of an area enables the
8 predictability of short-term weather phenomena; however, only the weather can
9 specify actual short-term atmospheric conditions. Some geographic regions with
10 great topographic variations over relatively short distances (e.g., slope steepness,
11 aspect, etc.) have micro-climates that are distinct to small areas (e.g., canyons,
12 leeward vs. windward, hilltops, basins, etc.).

13 3.4.1.2 Air Quality

14 Air quality at a given location is a function of several factors including the
15 quantity and type of pollutants emitted locally and regionally, as well as the
16 dispersion rates of these pollutants. Primary factors affecting pollutant
17 dispersion are wind speed and direction, atmospheric stability, temperature, the
18 presence or absence of inversions, and topography. Air quality is affected by
19 both stationary sources (e.g., industrial development) and mobile sources (e.g.,
20 motor vehicles).

21 Air quality at a given location is determined by the concentration of various
22 pollutants in the atmosphere. National Ambient Air Quality Standards (NAAQS)
23 are established by the USEPA for criteria pollutants, including: ozone (O₃),
24 carbon monoxide (CO), nitrogen dioxide (NO₂), sulfur dioxide (SO₂), particulate
25 matter less than or equal to (\leq) ten microns in diameter (PM₁₀) and \leq 2.5 microns
26 in diameter (PM_{2.5}), and lead (Pb). The State of California adopted the NAAQS
27 and promulgates additional California Ambient Air Quality Standards (CAAQS)
28 under the California Clean Air Act (CCAA). The CCAA identifies ten criteria
29 pollutants and the standards are generally more stringent than the Federal
30 standards.

1 Ozone (O₃). The majority of ground-level (or terrestrial) O₃ is formed as a result
2 of complex photochemical reactions in the atmosphere involving volatile organic
3 compounds (VOC), nitrogen oxides (NO_x), and oxygen. O₃ is a highly reactive
4 gas that damages lung tissue, reduces pulmonary function, and sensitizes the
5 lung to other irritants. Although stratospheric O₃ shields the earth from
6 damaging ultraviolet radiation, terrestrial O₃ is a highly damaging air pollutant
7 and is the primary source of smog.

8 Carbon Monoxide (CO). CO is a colorless, odorless, and poisonous gas produced
9 by incomplete burning of carbon in fuel. The health threat from CO is most
10 serious for those who suffer from cardiovascular disease, particularly those with
11 angina and peripheral vascular disease.

12 Nitrogen Dioxide (NO₂). NO₂ is a highly reactive gas that can irritate the lungs,
13 cause bronchitis and pneumonia, and lower resistance to respiratory infections.
14 Repeated exposure to high concentrations of NO₂ may cause acute respiratory
15 disease in children. Because NO₂ is a key precursor in the formation of O₃ or
16 smog, control of NO₂ emissions is an important component of overall pollution
17 reduction strategies. The two primary sources of NO₂ in the United States are
18 fuel combustion and transportation.

19 Sulfur Dioxide (SO₂). SO₂ is emitted from volcanoes, stationary source coal and
20 oil combustion, steel mills, refineries, pulp and paper mills, and from nonferrous
21 smelters. High concentrations of SO₂ may aggravate existing respiratory and
22 cardiovascular disease; asthmatics and those with emphysema or bronchitis are
23 the most sensitive to SO₂ exposure. SO₂ also contributes to acid rain, which can
24 lead to the acidification of lakes and streams and damage trees.

25 Particulate Matter (PM₁₀ and PM_{2.5}). Particulate matter (PM) is a mixture of tiny
26 particles that vary greatly in shape, size, and chemical composition, and can be
27 comprised of metals, soot, soil, and dust. PM₁₀ includes larger, coarse particles,
28 whereas PM_{2.5} includes smaller, fine particles. Sources of coarse particles include
29 crushing or grinding operations, and dust from paved or unpaved roads. Sources
30 of fine particles include all types of combustion activities (e.g., motor vehicles,
31 power plants, wood burning) and certain industrial processes.

1 Exposure to PM₁₀ and PM_{2.5} levels exceeding current standards can result in
2 increased respiratory- and cardiac-related respiratory illness. Short-term effects
3 from PM may include headaches, breathing difficulties, eye irritation, and sore
4 throat. The USEPA has concluded that PM_{2.5} are more likely to contribute to
5 health problems than PM₁₀.

6 Airborne Lead (Pb). Airborne Pb can be inhaled directly or ingested indirectly by
7 consuming Pb-contaminated food, water, or non-food materials such as dust or
8 soil. Fetuses, infants, and children are most sensitive to Pb exposure. Pb has been
9 identified as a factor in high blood pressure and heart disease. Exposure to Pb
10 has declined dramatically in the last 10 years as a result of the reduction of Pb in
11 gasoline and paint, and the elimination of Pb from soldered cans.

12 Visibility Reducing Particles (VRPs). VRPs consist of suspended particulate
13 matter, which is a complex mixture of tiny particles that consist of dry solid
14 fragments, solid cores with liquid coatings, and small droplets of liquid. These
15 particles vary greatly in shape, size and chemical composition, and can be made
16 up of many different materials such as metals, soot, soil, dust, and salt
17 (California Environmental Protection Agency Air Resources Board [CEPA ARB],
18 2014a).

19 Sulfates are the fully oxidized ionic form of sulfur. Sulfates occur in combination
20 with metal and / or hydrogen ions. In California, emissions of sulfur compounds
21 occur primarily from the combustion of petroleum-derived fuels (e.g., gasoline
22 and diesel fuel) that contain sulfur. This sulfur is oxidized to SO₂ during the
23 combustion process and subsequently converted to sulfate compounds in the
24 atmosphere. The conversion of SO₂ to sulfates takes place comparatively rapidly
25 and completely in urban areas of California due to regional meteorological
26 features (CEPA ARB 2014b).

27 Hydrogen Sulfide (H₂S). H₂S is a colorless gas with the odor of rotten eggs. It is
28 formed during bacterial decomposition of sulfur-containing organic substances.
29 Also, it can be present in sewer gas and some natural gas, and can be emitted as
30 the result of geothermal energy exploitation (CEPA ARB 2014c).

1 Vinyl Chloride. Vinyl chloride is a colorless gas with a mild, sweet odor. Most
2 vinyl chloride is used to make polyvinyl chloride (PVC) plastic and vinyl
3 products. Vinyl chloride has been detected near landfills, sewage plants, and
4 hazardous waste sites, due to microbial breakdown of chlorinated solvents
5 (CEPA ARB 2014d).

6 3.4.1.3 Greenhouse Gases (GHGs)

7 GHGs trap heat in the earth's atmosphere, affecting climate change and
8 contributing to global warming. Both naturally occurring and anthropogenic
9 (man-made) GHGs include: water vapor, carbon dioxide (CO₂), methane (CH₄),
10 nitrous oxide (NO), and O₃. According to guidance from the CEQ, during an
11 analysis of direct effects it is appropriate to: (1) quantify cumulative emissions
12 over the life of the project, (2) discuss measures to reduce GHG emissions,
13 including consideration of reasonable alternatives, and (3) qualitatively discuss
14 the link between such GHG emissions and climate change. However, it is not
15 currently useful for NEPA analysis to attempt to link specific climatological
16 changes, or the environmental impacts thereof, to the particular project or
17 emissions, as such direct linkage is difficult to isolate and to understand. The
18 estimated level of GHG emissions can serve as a reasonable proxy for assessing
19 potential climate change impacts, and provide decision makers and the public
20 with useful information for a reasoned choice among alternatives (CEQ 2010).

21 **3.4.2 Regulatory Setting**

22 The U.S. Clean Air Act (CAA) Amendments of 1990 place most of the
23 responsibility to achieve compliance with NAAQS on individual states. The
24 CEPA ARB is responsible for the promotion and protection of public health,
25 welfare, and ecological resources through the effective and efficient reduction of
26 air pollutants while recognizing and considering the effects on the economy. The
27 major goals of the board are to: provide safe, clean air to all Californians; protect
28 the public from exposure to toxic air contaminants; reduce California's emission
29 of GHGs; provide leadership in implementing and enforcing air pollution control
30 rules and regulations; provide innovative approaches for complying with air
31 pollution rules and regulations; base decisions on best possible scientific and

1 economic information; and provide quality consumer service to all air resource
2 board clients (CEPA ARB 2014e).

3 The USEPA requires each state to prepare a State Implementation Plan (SIP). A
4 SIP is a compilation of goals, strategies, schedules, and enforcement actions that
5 will lead the state into compliance with all NAAQS for CO, PM₁₀, PM_{2.5}, SO₂,
6 NO₂, and O₃ to thus reach attainment status. Areas not in compliance with a
7 standard can be declared nonattainment areas by USEPA or the appropriate state
8 or local agency. There can be lenience for Exceptional Events, which are defined
9 as “unusual or naturally occurring events that can affect air quality but are not
10 reasonably controllable using techniques that tribal, state, or local air agencies
11 may implement in order to attain and maintain the NAAQS” (USEPA 2013). An
12 example of an Exceptional Event is a volcanic eruption, which affects air quality
13 by causing exceedances of NAAQS and cannot be controlled by human
14 intervention.

15 **3.4.3 Existing Conditions**

16 Air quality at and surrounding NASA JPL was described in Sections 3.1.6 and
17 4.1.6 of the Master Plan Updates PEA and is incorporated herein by reference.
18 The following describes the local climate air quality standards, air quality
19 conditions, and the NASA JPL air pollution sources, controls, and reporting
20 requirements.

21 CEPA ARB has delegated the responsibility for implementation of the CAA and
22 CCAA to local air pollution control agencies. NASA JPL and the surrounding
23 communities of Pasadena, Altadena, and La Cañada Flintridge, are located in the
24 eastern portion of the Los Angeles metropolitan area, within the South Coast Air
25 Basin (SOCAB). SOCAB consists of Orange County, all of Los Angeles County
26 except for the Antelope Valley, the non-desert portion of western San Bernardino
27 County, and the western and Coachella Valley portions of Riverside County
28 (NASA 2012b).

1 3.4.3.1 Climate

2 SOCAB has a distinctive climate determined by its geographical location.
3 Regional meteorology is dominated by a persistent high-pressure area, which
4 resides over the eastern Pacific Ocean. SOCAB has a Mediterranean climate
5 characterized by warm, dry summers and mild winters, infrequent rainfall and
6 moderate humidity, with moderate daytime onshore breezes. This mild climatic
7 condition is occasionally interrupted by periods of hot easterly winds associated
8 with Santa Ana winds, winter storms, and infrequent summer thunderstorms.
9 Santa Ana winds can be strong near the mouths of canyons oriented along the
10 direction of airflow, such as the Arroyo Seco (NASA 2012b).

11 3.4.3.2 Air Quality Standards

12 Pollutant transport in SOCAB generally follows the on-shore and offshore air
13 flow characteristic of coastal areas. The South Coast Air Quality Management
14 District (SCAQMD) has divided the air basin into 38 Source Receptor Areas
15 (SRA), each containing one or more monitoring stations. These SRAs are
16 designated to provide a general representation of the local meteorological
17 conditions within the particular area. NASA JPL is located within SRA 88, and
18 the nearest monitoring station is the West San Gabriel Valley station, located 5
19 miles to the southeast of NASA JPL. Pollutants monitored at the station include
20 O₃, CO, total suspended particulates (TSP), SO₄, and NO₂. The station is not
21 equipped to monitor ambient PM₁₀ or PM_{2.5} levels or Pb.

22 In the SOCAB, emissions of NO_x are heavily distributed in the western portion of
23 the basin. Daytime wind flow, mountain barriers, a persistent temperature
24 inversion, and intense sunlight all contribute to high O₃ concentrations in the
25 downwind, inland valleys and coastal areas. Maximum O₃ concentrations
26 usually are recorded during the summer. Ozone is associated with eye irritation,
27 reduced visibility, and adverse health effects at high concentrations. CO
28 concentrations are highest near heavily congested roadways.

29 According to the most recent conformity designation, the SOCAB is in *attainment*
30 or *maintenance* for SO₂, CO, and NO₂. In 2014, Los Angeles County was
31 designated as a *nonattainment* area for O₃, PM₁₀, PM_{2.5}, and Pb (Table 3-3).

1 **Table 3-3: Attainment Status and *de minimis* Emission Thresholds for NASA**
 2 **JPL**

Pollutant	SOCAB Attainment Designation	<i>de minimis</i> Threshold (tpy)
O ₃	Nonattainment / Extreme	10
PM ₁₀	Nonattainment / Serious	70
PM _{2.5}	Nonattainment	100
Pb	Nonattainment	25
NO ₂	Attainment/Maintenance	100
CO	Attainment/Maintenance	100

3 Source: USEPA 2014.

4 3.4.3.3 Air Pollution Sources, Controls, and Reporting Requirements

5 NASA JPL submits annual emissions inventory reports to SCAQMD, which
 6 include emissions analyses from permitted and unpermitted sources. All sources
 7 of air pollutants and permit status are evaluated under a comprehensive air
 8 pollutant source identification and evaluation program, which includes an
 9 extensive equipment listing maintained by NASA JPL's Environmental Affairs
 10 Program Office as part of their emissions and waste management database. Table
 11 3-4 lists the volumes of criteria pollutants reported to the SCAQMD in 2010.

12 **Table 3-4: Criteria Pollutants Reported by NASA JPL to SCAQMD**

Pollutant	Annual Emissions (tpy)
CO	6.06
NO _x	10.21
ROG	2.20
SO _x	0.07
TSP	0.94

13 Source: NASA 2012b.

14 NASA JPL is currently permitted by the SCAQMD as a Regional Clean Air
 15 Incentives Market facility, and as a Title V facility under the Federal Operating
 16 Permit Program because the volumes of criteria pollutants and toxic (non
 17 criteria) pollutants exceed regulatory thresholds, respectively. NASA JPL

1 received its initial Title V Facility Permit in September 2001 due primarily to
2 annual emissions of NO_x exceeding the threshold amount shown in Table 1 of
3 SCAQMD Rule 3001.

4 The type of air emission sources that usually require SCAQMD permits to
5 operate (Rule 201 and Rule 203) include boilers, internal combustion engines,
6 emergency generators, painting operations, degreasers, fuel storage tanks,
7 dispensers, and various research and development processes. Various types of
8 these individual emissions units currently operate under SCAQMD permits at
9 NASA JPL. Although NASA JPL has a substantial amount of research and
10 development activities, only one facility requires that air pollution control
11 equipment be installed: the Microdevices Laboratory (Building 302) requires a
12 wet scrubber to control emissions for clean room laboratory operations. NASA
13 JPL is currently in compliance with air quality permitting regulations.

14

1 3.4.1.4 Toxic Release Inventory

2 NASA JPL complies with other reporting requirements, such as the Section 313
3 Reporting Requirements under the Emergency Planning and Community Right
4 to Know Act (EPCRA) and toxic emission inventory reporting under Air Toxics
5 “Hot Spots” Information and Assessment Act AB 2588. NASA JPL has submitted
6 required inventory data; however, due to the low facility priority ranking, which
7 is based on both toxicity and quantity of emissions, NASA JPL has not been
8 required to submit a follow-up risk assessment of reported emissions.

9 **3.4.4 Approach to Analysis**

10 The 1990 Amendments to the CAA require that Federal agency activities
11 conform to the SIP with respect to achieving and maintaining attainment of
12 NAAQS and to addressing air quality impacts. The USEPA General Conformity
13 Rule requires that a conformity analysis be performed, which demonstrates that
14 a proposed action does not: 1) cause or contribute to any violation of any
15 NAAQS in the area; 2) interfere with provisions in the SIP for maintenance or
16 attainment of any NAAQS; 3) increase the frequency or severity of any existing
17 violation of any NAAQS; or 4) delay timely attainment of any NAAQS, any
18 interim emission reduction goals, or other milestones included in the SIP.
19 Provisions in the General Conformity Rule allow for exemptions from
20 performing a conformity determination only if total emissions of individual
21 nonattainment area pollutants resulting from a proposed action fall below the *de*
22 *minimis* threshold values.

23 **3.4.5 Environmental Impacts**

24 3.4.5.1 Alternative A

25 Construction Impacts

26 *Fugitive Dust Emissions*

27 Under Alternative A, fugitive dust would likely be generated during any ground
28 clearing and grading activities and combustion emissions would be generated
29 from construction-related vehicles and equipment. Dust emissions generated by
30 such activity can vary substantially depending on levels of activity, specific

1 operations, and prevailing meteorological conditions. The standard dust
 2 emission factor for general non-residential construction activity is conservatively
 3 estimated at 0.19 tons of PM₁₀ generated per acre per month of activity (USEPA
 4 2006). The standard emission factor for new road construction, which is assumed
 5 to involve extensive earthmoving and heavy construction vehicle travel, is 0.42
 6 tons of PM₁₀ generated per acre per month of activity (USEPA 2006). Per
 7 procedures documented in the National Emissions Inventory (USEPA 2006),
 8 PM_{2.5} emissions are estimated by applying a particle size multiplier of 0.10 to
 9 PM₁₀ emissions.

10 Table 3-5 shows the anticipated disturbed areas and potential dust generation for
 11 FY 2015 should the entirety of the project footprint be exposed and subject to
 12 generation of fugitive dust - note that this is a conservative estimate since much
 13 of the area will undergo repaving and not full ground disturbance.
 14 Approximately 2.42 tons of dust may potentially be emitted during FY 2015,
 15 under the most conservative estimates.

16 **Table 3-5: Anticipated Construction-Related Dust Emissions per Fiscal Year**

Fiscal Year	Total Estimated Disturbed Area (acres)	Potential Uncontrolled Dust Generated per Year (tpy)	Potential Dust Generated per Year with BMPs (tpy)
2015	0.53	2.42	1.21

17 Note: Total disturbed area per year is calculated by multiplying the total surface area of proposed new
 18 construction projects by 1.5, to account for site preparation, grading, and staging activities.
 19 Source: USEPA 2006.

20 Increased fugitive dust resulting from activities under Alternative A would
 21 involve short-term adverse impacts that could be reduced through standard dust
 22 minimization practices (e.g., regularly watering exposed soils, soil stockpiling,
 23 and soil stabilization). These standard Best Management Practices (BMPs) for
 24 dust minimization can reduce dust generation by 50 percent, thereby reducing
 25 dust emissions for site preparation and construction activities during FY 2015 to
 26 approximately 1.21 tons per year (tpy) under Alternative A (USEPA 2006).

27 Although any substantial increase in dust generation is inherently adverse,
 28 implementation of these dust minimization measures would limit the total
 29 quantity generated during project implementation. Increased fugitive dust

1 emissions associated with Alternative A would be short-term and temporary,
2 and would be minimized using dust suppression techniques; therefore, air
3 quality impacts associated with fugitive dust would be considered minor and
4 would not result in significant impacts.

5 *Combustion Emissions*

6 Combustion emissions associated with construction-related vehicles and
7 equipment under Alternative A would be minimal because most vehicles would
8 be driven to and kept at work sites throughout the duration of construction
9 activities. Further, as is the case with fugitive dust emissions associated with site
10 preparation activities, emissions generated by construction equipment would be
11 temporary and short-term; therefore, only minor, less than significant impacts to
12 air quality would occur as a result of use and maintenance of construction-
13 related vehicles or equipment.

14 Projected combustion emissions under implementation of Alternative A are
15 listed in Table 3-6; they are based on the scenario of ten-hour workdays, five
16 days per week, for simultaneous construction activity over the course of six
17 months (i.e., 24 weeks). Since a specific equipment list and horsepower rating for
18 the equipment is not yet determined, emission factors were representative of a
19 fleet-wide average, and a standard equipment list for construction was used.

20 *General Conformity*

21 Since the anticipated emissions associated with construction of Alternative A fall
22 well below these levels, implementation of Alternative A would result in
23 negligible impacts regarding General Conformity that would be less than
24 significant.

25

1 **Table 3-6: Potential Annual Emissions from Construction Related**
 2 **Combustion**

Equipment	CO (tpy)	NO _x (tpy)	PM (tpy)	SO _x (tpy)	ROG (tpy)
Off-Highway Truck	0.305	0.890	0.031	0.001	0.103
Grader	0.91	0.560	0.028	0.001	0.069
Trencher	0.224	0.321	0.026	0.000	0.069
Loader	0.229	0.449	0.024	0.001	0.057
Roller	0.195	0.314	0.022	0.000	0.047
Paving Equipment	0.207	0.370	0.026	0.000	0.055
Construction Worker Commute	0.17	0.02	0.02	0.00	0.00
Total	3.072	5.824	0.010	0.799	0.333
<i>de minimis</i> thresholds	100	10	70	100	10
Significant?	No	No	No	No	No

3 Notes: NO_x is a precursor for O₃ and PM_{2.5}, ROG and SO_x is a precursor for O₃
 4 tpy - tons per year
 5 Source: USEPA 2006.

6 Operational Impacts

7 No long-term impacts to air quality are expected due to implementation of
 8 Alternative A. No impacts to air quality are expected due to the proposed
 9 reconfigured entrances at NASA JPL. Improvements at the entrances and
 10 security checkpoints include additional lanes, lane and parking restriping, and
 11 construction of traffic roundabouts that would contribute to alleviating traffic
 12 congestion during peak transportation hours. These improvements would result
 13 in less queuing or idling at the entrances and parking areas, which may lead to a
 14 small reduction of vehicle-related emissions at NASA JPL. As a result, no long-
 15 term adverse impacts are anticipated due to implementation of Alternative A.

16 3.4.5.2 Alternative B

17 Construction Impacts

18 Short-term impacts to air quality expected due to implementation of Alternative
 19 B would be similar to Alternative A. However, these impacts would be slightly
 20 reduced as the 10,000 square foot acquisition property would not be graded
 21 under this alternative. Under this alternative ground disturbance, fugitive dust,

1 and vehicular and equipment emissions are expected to lead to temporary
2 increases in airborne pollutant concentrations. However, these impacts would be
3 temporary and applicable BMPs would be implemented to reduce impacts. As a
4 result, short-term impacts to air quality are considered to be less than significant.

5 Operational Impacts

6 No long-term impacts to air quality are expected due to implementation of
7 Alternative B. No impacts to air quality are expected due to the proposed
8 reconfigured entrances at NASA JPL. Improvements at the entrances and
9 security checkpoints include additional lanes, lane and parking restriping, and
10 construction of traffic roundabouts that would contribute to alleviating traffic
11 congestion during peak transportation hours. These improvements would result
12 in less queuing or idling at the entrances and parking areas, which may lead to a
13 small reduction of vehicle-related emissions at NASA JPL. As a result, no long-
14 term adverse impacts are anticipated due to implementation of Alternative A.

15 3.4.5.3 No Action Alternative

16 Under the No Action Alternative, the implementation of improvements to the
17 West, South, and East Gates at NASA JPL would not take place. The entrance
18 points and parking areas would remain unchanged from current conditions. No
19 construction activity would occur, and no fugitive dust or vehicular emissions
20 would be generated. No impacts to air quality would occur under
21 implementation of the No Action Alternative.

22 **3.5 HAZARDOUS MATERIALS AND WASTES**

23 **3.5.1 Definition of Resource**

24 *Solid Materials* are defined as substances that do not have strong physical
25 properties of ignitability, corrosivity, reactivity, or toxicity. Solid Wastes are
26 defined as solid waste that does not pose a substantial present or potential
27 hazard to human health or to the environment.

28 *Hazardous materials* are defined as substances with strong physical properties of
29 ignitability, corrosivity, reactivity, or toxicity, which may cause an increase in

1 mortality, serious irreversible illness, incapacitating reversible illness, or pose a
2 substantial threat to human health or to the environment. *Hazardous wastes* are
3 defined as any solid, liquid, contained gaseous, or semisolid waste, or any
4 combination of wastes that pose a substantial present or potential hazard to
5 human health or to the environment.

6 Issues associated with hazardous materials and wastes typically center on
7 underground storage tanks, aboveground storage tanks, and the storage,
8 transport, and use of pesticides and fuel. When such resources are improperly
9 used, they can threaten the health and well-being of wildlife species, botanical
10 habitats, soil systems, water resources, and people.

11 **3.5.2 Regulatory Setting**

12 Federal laws and regulations pertaining to hazardous materials and waste
13 include the Comprehensive Environmental Response, Compensation, and
14 Liability Act (CERCLA), the Superfund Amendments and Reauthorization Act
15 (SARA), the Toxic Substances Controls Act (TSCA), and the Resource and
16 Conservation Recovery Act (RCRA).

17 Solid and hazardous waste streams in the State of California are regulated at the
18 state and local level. Since January 2010, the California Department of Resources
19 Recycling and Recovery (CalRecycle) has been the regulatory agency responsible
20 for regulating solid waste in the State of California. CalRecycle exists as an entity
21 within the California Natural Resources Agency and has enforcement authority
22 over waste disposal programs under California Code of Regulations (CCR) Title
23 27, and nonhazardous waste management under CCR Title 14.

24 Hazardous and universal waste streams are regulated by the California
25 Department of Toxic Substances Control (CalDTSC). The Hazardous Waste
26 Control Law (1972) pertains to the management of hazardous waste streams and
27 represents a State of California regulation similar to RCRA. Finally, the Southern
28 California Association of Governments (SCAG) is responsible for preparing the
29 Southern California Hazardous Waste Management Plan pursuant to the
30 California Health and Safety Code. SCAG's decision makers adopt regional
31 policies for both solid waste and hazardous wastes that will enable the region to

1 support state waste goals while growing in accordance with SCAG’s adopted
2 plans, such as the Regional Transportation Plan, Compass Growth Vision, and
3 Regional Comprehensive Plan and Guide (NASA 2012a).

4 **3.5.3 Existing Conditions**

5 Management of hazardous materials and wastes at NASA JPL focuses on
6 evaluation of the storage, handling, and transportation capabilities for a site.
7 Evaluation extends to the generation and disposal of hazardous wastes, and
8 includes fuels, solvents, acids and bases, and petroleum oil and lubricants. In
9 addition to being a threat to humans, the improper release of hazardous
10 materials and wastes can threatened the health and well-being of wildlife species
11 and habitats, soil systems, and water resources. A description of hazardous
12 materials and wastes at NASA JPL is provided below. Hazardous materials and
13 wastes at and surrounding NASA JPL were described in more detail in Sections
14 3.1.13 and 4.1.13 of the Master Plan Updates PEA and are incorporated herein by
15 reference. Additionally, a description of the proposed acquisition parcel is also
16 described below as it relates to the proposed alternatives.

17 3.5.3.1 NASA JPL Hazardous Waste Generation and Handling

18 NASA JPL generates 1,000 kilograms or more hazardous wastes per year and it
19 therefore classified as a large quantity generator. Research and development
20 activities generate different types of laboratory chemical wastes that include
21 common chemicals that have either exceeded their shelf life, are excess after
22 project completion, or are spent after being used in a given project. Hazardous
23 wastes are moved from the point of generation to an on-site hazardous waste
24 storage facility for consolidation prior to transport for recycling/disposal off-site
25 (NASA 2012a).

26 3.5.3.2 Pollution Prevention and Waste Minimization

27 NASA JPL has an established strategy to provide a systematic approach to
28 pollution prevention as presented in its Pollution Prevention Plan. Plan
29 objectives are to develop a program for preventing, reducing, reusing, and
30 recycling waste and emissions. The plan builds on existing programs and

1 activities that currently meet compliance requirements, as well as identifying
2 additional activities, while trying to reduce costs associated with pollution
3 prevention programs. The plan also encourages pollution prevention concepts to
4 be implemented in daily business processes to aid the on-site workforce in
5 understanding pollution prevention and environmentally related activities.

6 3.5.3.3 Non-Hazardous wastes

7 Non-hazardous waste (i.e., garbage and recycling) generated at NASA JPL is
8 collected in containers/barrels and disposed of daily by a contractor. A large
9 construction materials container is also provided and removed as needed. Non-
10 hazardous waste materials such as scrap metal, metal drums, scrap paper,
11 pallets, and toner cartridges are periodically recovered and recycled. NASA JPL
12 has an aggressive recycling program with recycling bins distributed throughout
13 the facility for white paper, toner cartridges, and cardboard. Additionally,
14 newspaper recycling bins are located in all cafeterias.

15 3.5.3.4 Toxic Substances

16 Excluding laboratory chemicals, other toxic or hazardous substances that are or
17 were historically present at NASA JPL include polychlorinated biphenyls (PCBs),
18 asbestos, pesticides, and radiation sources. The status of these, as well as
19 information regarding chemical safety and reporting requirements, is discussed
20 below.

21 PCBs

22 Through the 1980s up to 1993, NASA JPL conducted a lab-wide program to
23 identify and remove all PCB transformers and capacitors from the facility. As
24 part of the program, PCB transformers were either removed from the facility and
25 disposed of or had the PCB's removed and then reclassified as non-PCB
26 transformers.

1 Asbestos

2 Asbestos at NASA JPL is found in spray-applied fireproofing and piping
3 insulation. Non-friable asbestos may be contained in flooring tile and adhesive.
4 Asbestos removal or abatement at NASA JPL is dictated by the renovation or
5 remodeling needs of the facility. Asbestos is removed by a licensed contractor in
6 accordance with the asbestos standard of Occupational Safety and Health
7 Administration, 29 CFR, 1926-58. Asbestos-containing materials (ACM) are
8 handled and disposed of off-site consistent with TSCA.

9 Pesticides

10 A range of pesticides are used at NASA JPL for rodent control and grounds
11 maintenance, and are applied by licensed contractors, who are overseen by
12 certified advisors and applicators. NASA JPL reduces potential environmental
13 impacts of pesticides in use by controlled applications, inventory inspection, and
14 monitoring. All insecticides, fungicides, herbicides, and rodenticides are
15 handled, applied, and disposed of consistent with applicable Federal and state
16 requirements.

17 Radiation

18 NASA JPL radiation sources include ionizing (e.g., x-rays, gamma rays, alpha
19 and beta particles, neutrons, protons, high-speed electrons) and non-ionizing
20 emitters (e.g., lasers and radio frequency radiation). Large ionizing radiation
21 sources are few and fixed in location, but small sources are used in varying
22 locations throughout the site. Non-ionizing radiation sources include visible and
23 near-visible infrared lasers, electromagnetic radiation (microwave and radio
24 frequency transmitters) and ultraviolet radiation from ultraviolet lamps. Source
25 controls include occupational safety evaluations of new sources and checks for
26 correct operation and adherence to safety procedures. Storage and disposal is
27 consistent with NASA JPL's radioactive material license conditions.

1 3.5.3.5 Chemical Safety and Reporting Requirements

2 NASA JPL complies with EPCRA and the more strict State of California
3 community right-to-know requirements. NASA JPL is in compliance with Title
4 19 of the CCR and California Business Plan requirements, and provides a
5 California Business Plan annually to the LACFD.

6 As part of the plan, NASA JPL submits a facility inventory of hazardous
7 materials that contains reportable quantities of materials. All acutely hazardous
8 materials stored at NASA JPL are below threshold quantities for Accidental
9 Release Prevention (November 2007). Accidental releases are unanticipated
10 emissions of a regulated substance or other extremely hazardous substance into
11 the ambient air from a stationary source.

12 3.5.3.6 NASA CERCLA Cleanup

13 During historical operations at the NASA JPL site, various chemicals and other
14 materials were used. In the 1940s and 1950s, liquid wastes from materials used at
15 NASA JPL, such as solvents, solid and liquid rocket propellants, cooling tower
16 chemicals, and analytical laboratory chemicals, were disposed of into seepage
17 pits, a disposal practice common at that time. By 1958, a sanitary sewage system
18 was installed to handle sewage and wastewater, and the use of seepage pits for
19 sanitary and chemical wastes was discontinued. Some of these chemicals,
20 including perchlorate and chlorinated solvents, eventually reached the
21 groundwater hundreds of feet beneath NASA JPL and were subsequently carried
22 by groundwater flow to areas adjacent to the facility. In 1992, NASA JPL was
23 placed on the National Priority List (NPL) by the USEPA. As the responsible
24 agency, NASA has conducted number of detailed investigations and studies on
25 the facility and adjacent areas since the early 1990s. Please refer to Section 3.1.13
26 the Master Plan Updates PEA for further discussion.

27 3.5.3.7 LACFD Fire Camp Site

28 As described in Section 2.4.1.1, *Description of Elements Proposed Under*
29 *Alternative A*, NASA JPL would acquire an approximately 10,000 square foot
30 parcel of land currently occupied by the LACFD from the City of Pasadena via

1 easement. Under the Proposed Action it would be regraded and striped with
2 approximately 11 parking spaces and would be used as a new off-site parking
3 area for NASA JPL contractors. This proposed new parking area would also be
4 available for use by the public, consistent with the MWD Open Space Easement.

5 NASA JPL prepared a Phase I Environmental Site Assessment (ESA) consistent
6 with American Society for Testing and Materials (ASTM) Standard Practice E
7 1527-13, for the future parking area adjacent to the South Gate. This included a
8 visual reconnaissance of the location, visual inspection of the surrounding
9 properties, review of historical ownership and use, review of regulatory listings,
10 and interviews with persons knowledgeable of the site (NASA JPL 2014). The
11 primary purpose of the Phase I ESA was to identify any Recognized
12 Environmental Concerns (RECs), including the presence or likely presence of
13 hazardous substances or petroleum products that indicate an existing release,
14 past release, or material threat of release into structures on the property or into
15 the ground, groundwater, or surface water of the property (NASA JPL 2014).

16 The Phase I ESA found that groundwater beneath the site, due to perchlorate
17 contamination by NASA JPL, is considered to be a REC. Additionally, the Phase I
18 ESA found a 1993 document that referenced drums in a drum storage area at the
19 LACFD Fire Camp 2 facility that were leaking petroleum product; this is
20 considered to be a REC. However, the exact location of that drum storage area
21 was not disclosed. Moreover, the existing petroleum handling area in LACFD
22 Fire Camp 2 is not on the site that NASA JPL is interested in acquiring. Based on
23 the information gathered during the performance of the assessment, shallow soil
24 sampling of exposed soil along the fence lines bordering the site is recommended
25 to determine if any impacted soil remains from the oil spill documented in 1993.
26 No further investigation was recommended (NASA JPL 2014).

27 **3.5.4 Approach to Analysis**

28 Federal, state, and local laws regulate the storage, handling, disposal, and
29 transportation of hazardous materials and wastes; the primary purpose of these
30 laws is to protect human health and the environment. The significance of
31 potential impacts associated with hazardous substances is based on their toxicity,
32 reactivity, ignitability, and corrosivity. Impacts associated with hazardous

1 materials and wastes would be significant if the storage, use, transportation, or
2 disposal of hazardous substances substantially increased the human health risk
3 or environmental exposure.

4 **3.5.5 Environmental Impacts**

5 3.5.5.1 Alternative A

6 Construction Impacts

7 *Solid Waste*

8 Solid waste consisting of demolition debris and solid waste from construction
9 personnel would be generated during the construction period. However, the
10 total amount of solid waste generated during construction activities would be
11 negligible, and the contractor would be responsible for solid waste disposal in
12 accordance with all applicable rules and regulations. As a result, short-term
13 construction-related impacts on solid waste are considered less than significant.

14 *Hazardous Waste*

15 During construction activities there would be use of petroleum products and
16 potentially hazardous materials for equipment use and utility work. Therefore,
17 the potential of petroleum or hazardous material release would be possible. To
18 minimize this hazard, all applicable Federal and state regulations relating to
19 hazardous materials handling, use and transportation would be followed to
20 ensure that hazardous material release to the affected environment would be
21 minimized and contained. For example, vehicles and equipment would be
22 regularly inspected for leaks and performance and maintained accordingly, and
23 any old suspect utility components encountered (e.g., transformers or asbestos-
24 containing conduits) would be handled appropriately. As a result, construction-
25 related impacts associated with hazardous materials and waste would be short-
26 term and less than significant.

27 The Phase I ESA conducted for the 10,000 square foot parcel of land at the
28 LACFD Fire Camp site identified a small petroleum release in 1993 at an
29 unknown location in LACFD Fire Camp 2 and recommended shallow soil
30 sampling of exposed soil along the fence lines to determine if any impacted soil

1 remains. To date, that sampling has not been performed. The Proposed Action in
2 this location includes only minor grading and the replacement of existing
3 pavement. There would be no extensive digging or trenching at the site.
4 Nevertheless to reduce worker exposure potential, standard NASA JPL protocol
5 and BMPs would be implemented during all construction activities. This would
6 include construction monitoring for any suspect petroleum and/or any
7 additional constituent contamination at the site. Should evidence of any
8 contaminants be found, construction would be suspended immediately until soil
9 testing can be completed. NASA JPL would coordinate with all appropriate state
10 and Federal agencies and address any contamination prior to resuming
11 construction activities. Based on the minimal level of disturbance under
12 implementation of the Proposed Action, impacts related to hazardous waste are
13 not anticipated to be significant.

14 Operational Impacts

15 *Solid Waste*

16 No significant long-term sources of solid waste are anticipated as a result of
17 implementation of Alternative A. Any operation or maintenance activities would
18 not be expected to result in any additional long-term demand for solid waste
19 disposal.

20 *Hazardous Waste*

21 Hazardous materials and wastes would not be utilized during operation of the
22 security checkpoints. However, if hazardous materials are utilized or
23 encountered, applicable Federal and state regulations would be followed. As a
24 result, no long-term impacts from hazardous materials and wastes would be
25 expected due to operation and maintenance activities.

1 3.5.5.2 Alternative B

2 Construction Impacts

3 *Solid Waste*

4 Short-term construction-related impacts to solid wastes that would be expected
5 as a result of Alternative B would be similar to those described for Alternative A.
6 The total amount of solid waste generated by construction activities would be
7 negligible and would be disposed in accordance with applicable rules and
8 regulations. As a result, short-term construction-related impacts on solid waste
9 are considered less than significant.

10 *Hazardous Waste*

11 Potential short-term construction-related impacts from hazardous materials and
12 wastes from Alternative B would be similar to those described for Alternative A.
13 As a result, less than significant short-term impacts would be expected.

14 3.5.5.3 Operational Impacts

15 *Solid Waste*

16 Long-term impacts to solid wastes expected due to implementation of
17 Alternative B would be similar to those described for Alternative A. Operation
18 and maintenance activities would take place at regularly scheduled intervals;
19 however, no solid waste is expected to be generated due to those activities. As a
20 result, no long-term impacts to solid wastes would be expected.

21 *Hazardous Waste*

22 Long-term impacts from hazardous materials and wastes expected due to
23 implementation of Alternative B would be similar to those described for
24 Alternative A. As a result, no long-term impacts from hazardous materials and
25 waste would be expected.

1 3.5.5.4 No Action Alternative

2 Under the No Action Alternative, the implementation of improvements to the
3 entrance areas at NASA JPL would not take place. Existing conditions would
4 remain unchanged, and there would be no additional hazardous materials used
5 and no additional solid or hazardous wastes generated in the area. As a result,
6 there would be no impacts to hazardous materials and wastes.

7 **3.6 GEOLOGICAL RESOURCES**

8 **3.6.1 Definition of Resources**

9 Geological resources typically consist of surface and subsurface materials and
10 their inherent properties. Principal geologic factors affecting the ability to
11 support structural development are soil stability, topography, and seismic
12 properties (i.e., potential for subsurface shifting, faulting, or crustal disturbance).

13 The term soil, in general, refers to unconsolidated materials overlying bedrock or
14 other parent material. Soils play a critical role in both the natural and human
15 environment. Soil structure, elasticity, strength, shrink-swell potential, and
16 erodibility all determine the ability for the ground to support man-made
17 structures and facilities. Soils typically are described in terms of their complex
18 type, slope, physical characteristics, and relative compatibility or constraining
19 properties with regard to particular construction activities and types of land use.

20 Topography is the change in elevation over the surface of a land area. An area's
21 topography is influenced by many factors, including human activity, underlying
22 geologic material, seismic activity, climatic conditions, and erosion. A discussion
23 of topography typically encompasses a description of surface elevations, slope,
24 and distinct physiographic features (e.g., mountains), and their influence on
25 human activities.

26 Natural hazards prone to the area include earthquakes and tsunamis.
27 Earthquakes typically result from release of energy from the earth's crust and
28 manifest themselves by shaking and sometimes displacement of the ground
29 which can result in property damage. When the epicenter of a large earthquake is
30 located offshore, the seabed may be displaced sufficiently to cause a tsunami. A

1 tsunami is a series of water waves caused by the displacement of a large volume
2 of a body of water. Great wave heights can be generated by large events;
3 although the impact of tsunamis is limited to coastal areas, their destructive
4 power can be enormous.

5 **3.6.2 Regulatory Setting**

6 The California Geological Survey (CGS) has delineated special study zones along
7 known active and potentially active faults in California pursuant to the Alquist
8 Priolo Earthquake Fault Zones (APEFZ) Act of 1972. The state designates the
9 authority to local government to regulate development within APEFZ.
10 Construction of habitable structures is not permitted over potential rupture
11 zones.

12 The CGS has also identified Seismic Hazard Zones that are delineated in
13 accordance with the Seismic Hazard Mapping Program (SHMP) of the Seismic
14 Hazards Act of 1990. The Act is “to provide for a statewide seismic hazard
15 mapping and technical advisory program to assist cities and counties in fulfilling
16 their responsibilities for protecting the public health and safety from the effects
17 of strong ground shaking, liquefaction, landslides, or other ground failure and
18 other seismic hazards caused by earthquakes.”

19 The CGS identifies several earth resource issues that should be taken into
20 consideration in evaluating whether proposed projects are likely to be subject to
21 geologic hazards, particularly related to earthquake damage. These
22 considerations include the potential for existing conditions to pose a risk to the
23 project, and the potential for the project to result in an impact on the existing
24 conditions for geology or soils. The State of California (Uniform) Building Code
25 sets standards for investigation and mitigation of facility conditions related to
26 fault movement, liquefaction, landslides, differential compactions/seismic
27 settlement, ground rupture, ground shaking, tsunami, seiche, and seismically
28 induced flooding. Mitigation of geological (including earthquake) and soil
29 (geotechnical) issues must be undertaken in compliance with the California
30 Building Code.

1 **3.6.3 Existing Conditions**

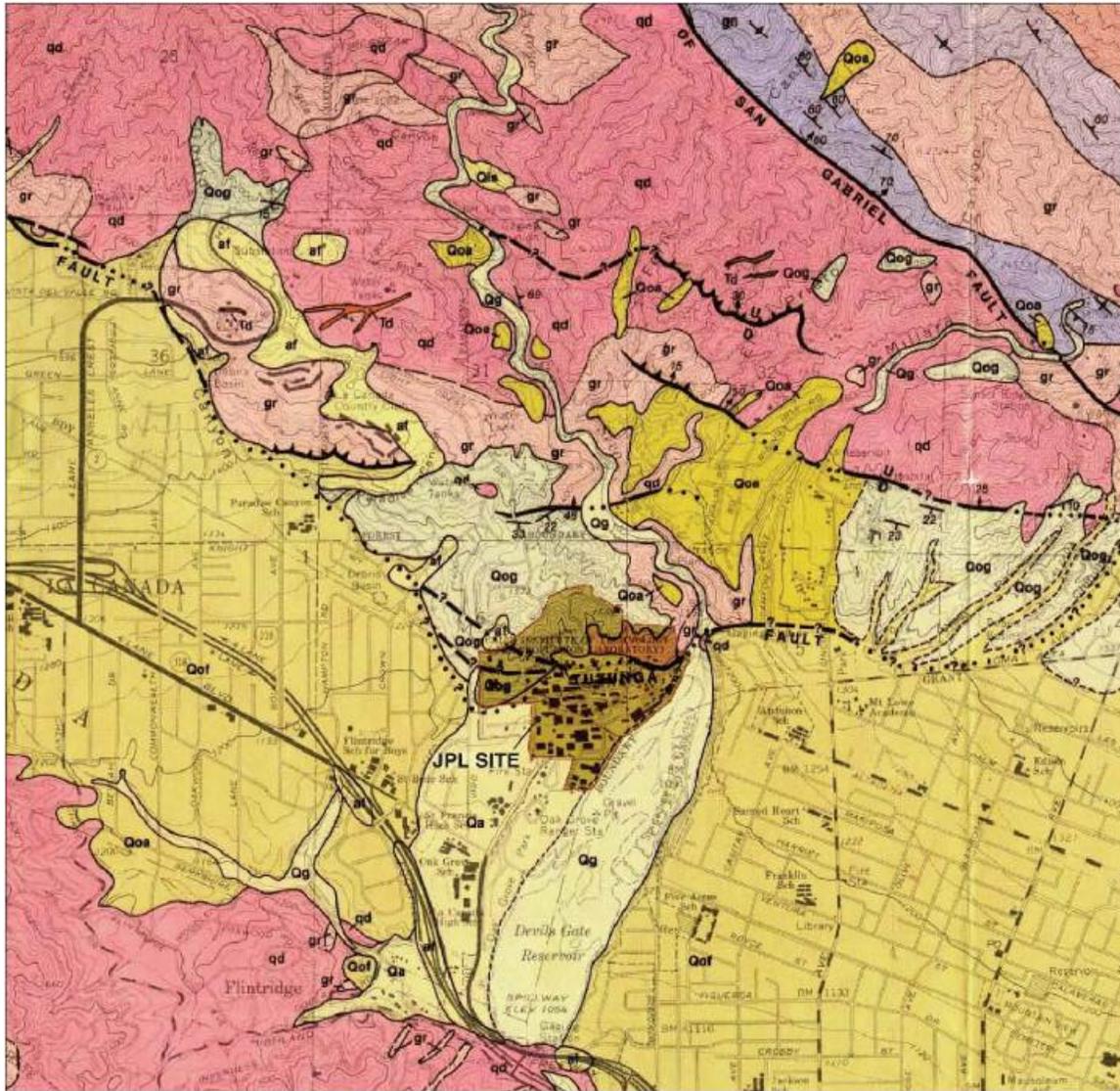
2 3.6.3.1 Geology

3 NASA JPL is situated on an alluvial plain south of the San Gabriel Mountains.
4 These mountains are of the Quaternary Pacoima Formation, composed of
5 conglomeratic arkosic sandstones of stream channel and fanlomeratic origin
6 (Figure 3-1; NASA 2012a).

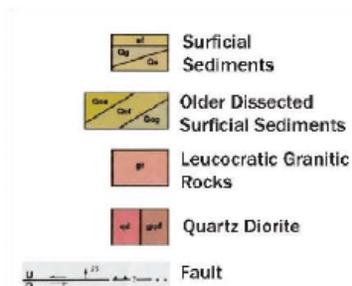
7 3.6.3.2 Soils

8 Soils at NASA JPL consist primarily of 20 to 30 inches of a fine sandy loam layer
9 (Hanford Series). Soils are mapped as Balder family-Xerorthents complex, 5 to 60
10 percent slopes. The Balder family soils are well drained gravelly sandy loam
11 derived from residuum weathered from granodiorite. Xerorthents soils are
12 somewhat excessively drained gravelly sandy loam derived from residuum
13 weathered from granodiorite and/or residuum weathered from metamorphic
14 rock. These soils are underlain by a granitic rock basement. This crystalline
15 basement is composed of rocks ranging from Precambrian to Tertiary, and
16 includes various types of diorites, granites, monzonites, and granodiorites with a
17 history of intrusion and metamorphism (NASA 2012a).

1 Figure 3-1: Regional Geology Map



2



3

1 3.6.3.3 Topography

2 Periodic tectonic uplift of the mountains has occurred during the past 1 to 2
3 million years producing the present area topography. Most of this uplift
4 occurred along north to northeast dipping reverse and thrust faults located along
5 the southwestern edges of the mountains (NASA 2012a). NASA JPL is located
6 near the southwestern base of the San Gabriel Mountains. The northern portion
7 of the facility is mountainous and steep and topped by a narrow ridge. The
8 remainder of the facility slopes moderately and has been graded extensively
9 throughout its development. The site terrain varies in elevation from 458 feet to
10 1,075 feet above mean sea level. The Arroyo Seco, a drainage course emanating
11 from the San Gabriel Mountains, has incised through the alluvium on the
12 southeast side of NASA JPL.

13 3.6.3.4 Seismicity

14 NASA JPL is located in a seismically active area as is most of Southern
15 California. Active faults in the vicinity of NASA JPL include the San Andreas
16 fault located 24 miles to the northeast, the Newport-Inglewood fault zone located
17 17.5 miles to the southwest, the Whittier-Elsinore fault located 17 miles to the
18 south/southeast, and the Raymond fault located 3.5 miles to the south. The
19 active Sierra Madre fault zone trends east-west along the base of the San Gabriel
20 Mountains, crossing through NASA JPL. The Sierra Madre fault zone includes
21 multiple segments of reverse thrust faults that dip steeply to the north. It is
22 considered to be more active along the western end of the fault zone with
23 decreasing activity in the central and eastern portions. NASA JPL is located
24 within the central portion of the Sierra Madre fault zone. The fault zone is
25 considered active and capable of producing moderate to large earthquakes and
26 ground rupture. Historic earthquakes along related fault zones include the 1971
27 San Fernando Earthquake and the 1991 Sierra Madre Earthquake. Current U.S.
28 Geological Survey (USGS) data indicate that the Sierra Madre fault zone is
29 capable of producing a magnitude 7.0 earthquake. Although recent geologic
30 studies of the Sierra Madre fault system near NASA JPL indicate Holocene fault
31 movement, the Sierra Madre fault zone on site is not currently zoned as an
32 APEFZ by the CGS.

1 The appropriate setback from on-site faults and potential rupture zones are
2 based on evaluation of risk and performance objectives. A minimum setback of
3 100 feet and 50 feet, is maintained from the nearest fault trace or fault rupture
4 zone for essential (e.g., first aid station, fire and security stations, disaster
5 operation and communication areas, etc.) and nonessential structures,
6 respectively. Planning considerations at NASA JPL include routing of lifelines
7 around potential rupture zones or other mitigation measures to reduce the
8 potential for damage due to fault rupture.

9 **3.6.4 Approach to Analysis**

10 Determination of the significance of potential impacts to geological and soil
11 resources is based on 1) the importance of the resource (i.e., commercial,
12 ecological, and/or scientific); 2) the proportion of the resource that would be
13 affected relative to its occurrence in the region; and 3) the susceptibility for
14 deleterious effects on the resource due to a proposed action. Impacts to
15 geological and soil resources are significant if the physical structure, chemical
16 composition, or visual aesthetic character are adversely affected over a relatively
17 large area.

18 **3.6.5 Environmental Impacts**

19 3.6.5.1 Alternative A

20 Construction Impacts

21 Alternative A would have less than significant short-term construction-related
22 impacts on affected soils within the project area. Soil would be temporarily
23 excavated and stockpiled during trenching and minor grading activities at the
24 gates and during more extensive grading activities at the proposed LACFD Fire
25 Camp acquired property. Excavated soils at the LACFD Fire Camp acquired
26 property would be reused as fill/backfill. Any remaining soils would be recycled
27 or disposed of according to county and state regulations. Construction BMPs,
28 such as covering/tarping soil stockpiles and use of silt fences/barriers would
29 reduce or eliminate potential silt runoff if heavy rainfall or flooding occurs
30 during construction activities. Additionally, construction of fencing across the
31 NASA JPL Bridge would not result in substantial grading activities that would

1 have the potential to impact the Arroyo Seco below. Consequently, there would
2 be no significant construction-related impacts to geological resources and minor
3 topographical alterations during grading would not significantly alter site
4 topography.

5 Operational Impacts

6 There would be no long-term impacts to geological resources, soils, or
7 topography. Additionally, project elements under Alternative A would be
8 located within the Sierra Madre Bridge Fault Hazard Zone. Any long-term
9 topographical alterations at the LACFD acquisition property would be minimal.

10 3.6.5.2 Alternative B

11 Construction Impacts

12 Short-term impacts to geology, soils, and topography under Alternative B would
13 be similar to those described for Alternative A. Soil would be temporarily
14 excavated and stockpiled onsite within designated areas. Stockpiled soil would
15 be protected in accordance with applicable construction BMPs. However,
16 Alternative B would include a slightly smaller amount of potential soil
17 disturbance compared to Alternative A since it would not include
18 grading/excavation at the Los Angeles County Fire Department's Fire Camp
19 Facility.

20 Operational Impacts

21 There would be no long-term impacts to geology, soils, or topography.
22 Additionally, project elements under Alternative A would be located within the
23 Sierra Madre Bridge Fault Hazard Zone. Any long-term topographical alterations
24 at NASA JPL would be minimal.

25 3.6.5.3 No Action Alternative

26 Under the No Action Alternative there would be no disturbance to geology, soils,
27 or topography as no construction or ground disturbing activities would occur.

1 Consequently, there would be no impacts to geological resources under this
2 alternative.

3 **3.7 WATER RESOURCES**

4 **3.7.1 Definition of Resources**

5 Water resources analyzed in this study encompass surface water, groundwater,
6 floodplains, and wetlands. Surface water resources include lakes, rivers, and
7 streams and are important for a variety of reasons including ecological,
8 economic, recreational, aesthetic, and human health. Groundwater comprises
9 subsurface water resources and is an essential resource in many areas as it is
10 used for potable water, agricultural irrigation, and industrial applications.
11 Floodplains are belts of low, level ground present on one or both sides of a
12 stream channel and are subject to either periodic or infrequent inundation by
13 floodwater.

14 The CWA defines wetlands as “those areas that are inundated or saturated by
15 surface or groundwater at a frequency and duration sufficient to support, and
16 that under normal circumstances do support, a prevalence of vegetation typically
17 adapted for life in saturated soil conditions. Wetlands generally include swamps,
18 marshes, bogs and similar areas” (40 CFR 230.3[t]).

19 **3.7.2 Existing Conditions**

20 3.7.2.1 Surface Water and Drainage

21 Surface water from the hillsides above the NASA JPL facility is transmitted via
22 an underground storm drain system located throughout the developed regions
23 of the site. The storm drain outlets flow into the Arroyo Seco River, which is the
24 closest surface water body to the NASA JPL facility, located directly east of the
25 facility border, within the Hahamongna Watershed Park. The Arroyo Seco is an
26 intermittent stream that drains a portion of the northeastern section of the Los
27 Angeles River Basin. Natural flow in the Arroyo Seco is dependent on rainfall
28 and is dry during periods of little or no rainfall. The average monthly discharge
29 for the Arroyo Seco upstream of NASA JPL is approximately 10 cubic feet per
30 second (USGS 2010), with storm drains from local municipalities comprising the

1 majority of direct drainage to the Arroyo Seco. Discharges to the Arroyo Seco
2 from the NASA JPL facility are permitted by a U.S. National Pollution Discharge
3 Elimination System (NPDES) Storm Water General Permit. The permit requires
4 NASA JPL to develop and maintain a SWPPP to prevent storm water pollution.
5 The site SWPPP identifies BMPs for industrial activities that are exposed to
6 precipitation. NASA JPL also holds a Stormwater Discharge Permit for the
7 discharge of groundwater from an artesian well behind Building 150.
8 Construction Stormwater Permits are required for onsite construction activities
9 (NASA 2012a). On-site drainage from NASA JPL is north to south. Runoff in the
10 steep northern areas of the site is intercepted with debris basins to control the
11 velocity of runoff and to capture debris from the mountains. Surface runoff from
12 the northern areas is transmitted by an underground storm drain system, located
13 throughout the developed lower portion of NASA JPL to one of nine outlet
14 points in the Arroyo Seco.

15 The City of Pasadena Department of Parks and Recreation initiated a multi-use
16 project in the Arroyo Seco, known as the *Hahamongna Watershed Park Master Plan*
17 in September 2003 (City of Pasadena 2003). The project was designed to enhance
18 water resources, improve flood control, restore native habitat, and improve
19 recreation and infrastructure for use by the local community. It included the
20 development of hiking trails into the Arroyo, construction of an interpretive
21 nature center, restoration of native vegetation, and the revitalization of HWP.
22 The City of Pasadena Water and Power Department plans to increase spreading
23 basin operations for the Hahamongna watershed Park Master Plan project. Some
24 of the land proposed to be used as spreading basins was previously used as the
25 East Arroyo Parking Lot.

26 3.7.2.2 Groundwater

27 The NASA JPL facility is situated over part of the Monk Hill Basin, which is an
28 unconfined groundwater aquifer. The Pasadena Subarea, the Santa Anita
29 Subarea, and the Monk Hill Basin make up the unconfined aquifer called the
30 Raymond Basin. The Raymond Basin is bounded to the north by the San Gabriel
31 Mountains, to the south and east by the San Gabriel Valley, and the west by the
32 San Rafael Hills. The Basin provides part of the potable water supply for

1 Pasadena, La Cañada-Flintridge, San Marino, Sierra Madre, Altadena, Alhambra,
2 and Arcadia.

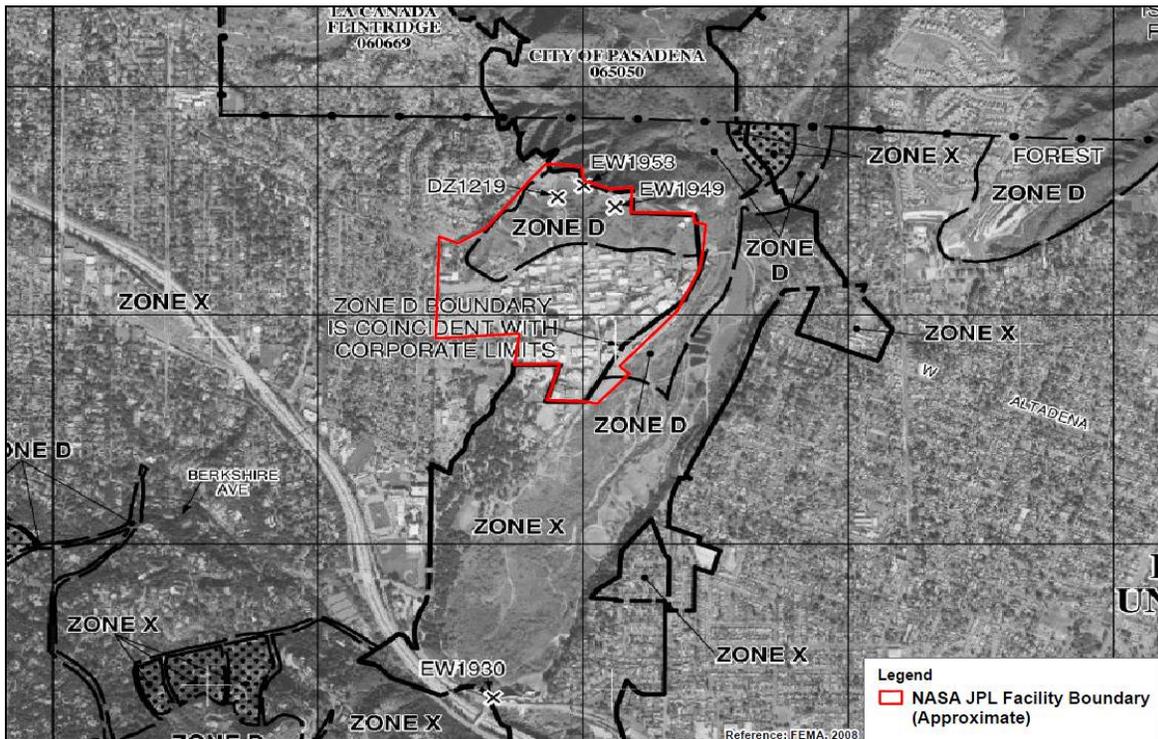
3 The greater Raymond Basin is replenished by both natural rainfall and artificial
4 recharge from several spreading basins on the eastern side of the Arroyo Seco,
5 near NASA JPL. These spreading basins are operated by the City of Pasadena.
6 The alluvial aquifer below the Arroyo Seco is predominantly characterized by
7 relatively coarse sediment, which makes the Arroyo extremely permeable.

8 Surface water percolates into the groundwater fairly quickly, and groundwater
9 flow rates are relatively high. The City of Pasadena obtains approximately 40 to
10 50 percent of its municipal water supply from groundwater wells. The
11 groundwater table below the facility is located at approximately 200 feet below
12 ground surface (bgs). The groundwater table and groundwater flow patterns are
13 significantly influenced by Pasadena production wells located to the southeast of
14 the facility. Groundwater moves from the northwest to the southeast towards
15 NASA JPL, then towards these water supply wells. The groundwater contains
16 various chemicals, including some historically used at NASA JPL. In 1992, NASA
17 JPL was placed on the NPL of sites subject to regulation under CERCLA. The
18 local water purveyors constantly monitor the water served to the public and take
19 the necessary actions, including blending and treatment, to assure this water
20 meets all applicable drinking water quality standards (NASA 2012a).

21 3.7.2.3 Floodplains

22 The NASA JPL facility is included in the U.S. Federal Emergency Management
23 Agency (FEMA) Flood Insurance Rate Map (FIRM) Number 06037C1375F dated
24 September 26, 2008. According to the map, the majority of the NASA JPL facility
25 is located within Flood Zone X; defined as “areas determined to be outside the
26 0.2 percent annual chance floodplain” (FEMA 2008). A portion of the steep
27 northern section of the facility is located within Flood Zone D; “areas in which
28 flood hazards are undetermined, but possible” (FEMA 2008). The areas directly
29 east and south of the NASA JPL facility, within the Hahamongna Watershed
30 Park are also located within Zone D. The residential areas to the west and
31 southwest are within Zone X (Figure 3-2).

1 **Figure 3-2: FEMA Flood Map**



2

3 **3.7.2.4 Wetlands**

4 The Arroyo Seco river, located directly east of the NASA JPL facility, includes an
5 intermittent riverine streambed and seasonally flooded wetlands dominated by
6 shrubs and emergents that have been modified by a man-made barrier or dam
7 that influences water flow. No other classified wetlands are located within the
8 vicinity of the NASA JPL facility (United States Fish and Wildlife Service
9 [USFWS] 2014).

10 **3.7.3 Approach to Analysis**

11 Significant impacts to water resources would occur if Federal or state water
12 quality regulations or standards for surface water or groundwater are violated, if
13 existing water resources are directly or indirectly impacted from water extraction
14 activities due to increased demand, if activities were located in a regulatory
15 floodplain without an appropriate flood study, if activities fail to adequately
16 address upstream drainage as it is conveyed through the project area, or if

1 activities change historic drainage flows and/or patterns, potentially impacting
2 downstream areas (NASA 2012a).

3 **3.7.4 Environmental Impacts**

4 3.7.4.1 Alternative A

5 Construction Impacts

6 Under the Alternative A, there would be less than significant potential impacts to
7 surface water hydrology during the construction period from sediment and
8 stormwater runoff to the Arroyo Seco watershed and the surrounding
9 environment. BMPs would be implemented that adhere to Federal and state
10 regulations to minimize sediment/stormwater discharges associated with
11 construction activities.

12 There would be no anticipated impacts to groundwater. Given the estimated
13 depth to groundwater of approximately 200 feet bgs, and the shallow depth of
14 planned surface grading, it would be unlikely that groundwater would be
15 encountered (NASA 2012a).

16 Although certain areas within and surrounding the NASA JPL facility have not
17 been mapped/studied by FEMA, the majority of the facility is located in FEMA
18 Flood Zone X (“areas determined to be outside the 0.2 percent annual chance
19 floodplain” [FEMA 2008]). Any potential adverse impacts to the Arroyo Seco
20 floodplain, as well as other floodplains in the area would be reduced by
21 adherence to BMPs (e.g., soil tarping, silt fencing, etc.) that would
22 minimize/eliminate short term construction impacts from runoff into
23 floodplains.

24 Operational Impacts

25 There would be no anticipated long-term impacts to surface water or
26 groundwater since Alternative A would follow all applicable stormwater
27 management regulations in creating adequate storm drains and other surface
28 water collection features needed to ensure that the existing surface water flow
29 patterns would not be substantially altered. Further, there would be no

1 anticipated disturbance to the underlying groundwater resources. Since no
2 existing floodplains are planned to be altered, there would be no long-term
3 impacts to floodplains within the affected environment.

4 3.7.4.2 Alternative B

5 Construction Impacts

6 Under Alternative B there would be potential less than significant short-term
7 construction-related impacts to water resources similar to those described for
8 Alternative A. Potential surface water impacts during the construction period
9 would be minimized or eliminated by adhering to construction BMPs and
10 applicable regulations. There would be no anticipated impacts to groundwater
11 resources or floodplain function.

12 Operational Impacts

13 Long-term impacts to surface water, groundwater and floodplains would be
14 similar to those described for Alternative A. All applicable surface water
15 collection features would be incorporated into construction design in order to
16 assure that the proposed alternative components would not significantly alter
17 surface water or ground water resources. There would be no anticipated impact
18 to flood plain function.

19 3.7.4.3 No Action Alternative

20 Under the No Action Alternative there would be no change to existing surface
21 water, groundwater or floodplain function. Consequently, there would be no
22 impacts to water resources under this alternative.

23 **3.8 CULTURAL RESOURCES**

24 **3.8.1 Definition of Resources**

25 Cultural resources represent and document activities, accomplishments, and
26 traditions of previous civilizations and link current and former inhabitants of an
27 area. Depending on their conditions and historic uses, these resources may

1 provide insight to living conditions in previous civilizations and may retain
2 cultural and religious significance to modern groups.

3 Archaeological resources comprise areas where prehistoric or historic activity
4 measurably altered the earth or deposits of physical remains (e.g., arrowheads,
5 bottles). Architectural resources include standing buildings, districts, bridges,
6 dams, and other structures of historic or aesthetic significance. Architectural
7 resources generally must be more than 50 years old to be considered for
8 inclusion in the National Register of Historic Places (NRHP), an inventory of
9 culturally significant resources identified in the U.S.; however, more recent
10 structures, such as Cold War-era resources, may warrant protection if they have
11 the potential to gain significance in the future. Traditional cultural resources can
12 include archaeological resources, structures, neighborhoods, prominent
13 topographic features, habitats, plants, animals, and minerals that Native
14 Americans or other groups consider essential for the persistence of traditional
15 culture.

16 **3.8.2 Regulatory Setting**

17 Several Federal laws and regulations have been established to manage cultural
18 resources, including the National Historic Preservation Act (NHPA) (1966), the
19 Archaeological and Historic Preservation Act (1974), and the Archaeological
20 Resource Protection Act (1979). In order for a cultural resource to be considered
21 significant, it must meet one or more of the following criteria for inclusion on the
22 NRHP:

23 “The quality of significance in American history, architecture, archaeology,
24 engineering, and culture is present in districts, sites, buildings, structures, and
25 objects that possess integrity of location, design setting, materials, workmanship,
26 feeling, and association and: (a) that are associated with events that have made a
27 significant contribution to the broad patterns of our history; or (b) that are
28 associated with the lives or persons significant in our past; or (c) that embody the
29 distinctive characteristics of a type, period, or method of construction, or that
30 represent the work of a master, or that possess high artistic values, or that
31 represent a significant and distinguishable entity whose components may lack

1 individual distinction; or (d) that have yielded, or may be likely to yield,
2 information important in prehistory or history” (CFR, Title 36, Part 60:4; 2004).

3 The California State Office of Historic Preservation (OHP) is responsible for
4 administering federally and state-mandated historic preservation programs to
5 further the identification, evaluation, registration, and protection of California’s
6 irreplaceable archaeological and historical resources under the direction of the
7 State Historic Preservation Officer (SHPO), a gubernatorial appointee, and the
8 State Historical Resources Commission. OHP reviews and comments on
9 federally sponsored projects pursuant to Section 106 of the NHPA and state
10 projects pursuant to Sections 5025 and 5024.5 of the Public Resources Code and
11 the California Environmental Quality Act (CEQA) (OHP 2014).

12 **3.8.3 Existing Conditions**

13 3.8.3.1 Archaeology

14 No known or recorded archaeological resources are located within the
15 boundaries of the NASA JPL facility; however, several sites are located in the
16 vicinity. NASA JPL is well developed with few undisturbed areas available for
17 archaeological inspection. The only undisturbed area, the hillside to the north, is
18 considered too steep to be inhabitable or archaeologically sensitive. The area
19 adjacent to the Arroyo Seco; however, can be considered potentially sensitive
20 because of the occurrence of archaeological sites to the north and south of NASA
21 JPL (NASA 2012b).

22 3.8.3.2 Historic Resources

23 NASA JPL prepared a *Historic Resources Study Gate to Gate, NASA Jet Propulsion*
24 *Laboratory, Pasadena, CA* in 2010 (Page & Turnbull 2010). The study was
25 completed to assist NASA JPL in meeting its obligations under Sections 106 and
26 110 of the NHPA and concluded that 7 buildings are eligible for listing on the
27 NRHP. These buildings, with their date of construction, include:

- 28 • Building 11, Space Sciences Laboratory, 1942;
- 29 • Building 18, Structural Test Laboratory, 1945;
- 30 • Building 82, High Vacuum Laboratory, 1948;

- 1 • Building 90, Pyrotechnics Laboratory, 1948;
- 2 • Building 103, Electronic Fabrication Shop, 1947;
- 3 • Building 125, Combined Engineering Support, 1954; and
- 4 • Building 179, Spacecraft Assembly Facility, 1961.

5 Additionally, two structures, Building 230 (Space Flight Operations) and
6 Building 150 (25-foot Space Simulator), are currently listed on the NRHP as a
7 result of the *Man in Space Theme Study* performed by the National Park Service in
8 1984. These properties were formally designated by the Secretary of the Interior
9 on October 3, 1985 (NASA 2012a).

10 **3.8.4 Approach to Analysis**

11 Cultural resources are subject to review under both Federal and state laws and
12 regulations. Section 106 of the NHPA empowers the Advisory Council on
13 Historic Preservation to comment on federally initiated, licensed, or permitted
14 projects affecting cultural sites listed or eligible for inclusion on the NRHP.

15 Once cultural resources have been identified, significance evaluation is the
16 process by which resources are assessed relative to significance criteria for
17 scientific or historic research, for the general public, and for traditional cultural
18 groups. Only cultural resources determined to be significant (i.e., eligible for the
19 NRHP) are protected under the NHPA.

20 Analysis of potential impacts to cultural resources considers both direct and
21 indirect impacts. Direct impacts may occur by 1) physically altering, damaging,
22 or destroying all or part of a resource; 2) altering the characteristics of the
23 surrounding environment that contribute to resource significance; 3) introducing
24 visual, audible, or atmospheric elements that are out of character with the
25 property or alter its setting; or 4) neglecting the resource to the extent that it is
26 deteriorated or destroyed.

27 Identifying the locations of proposed actions and determining the exact locations
28 of cultural resources that could be affected can assess direct impacts. Indirect
29 impacts primarily result from the effects of project-induced population increases
30 and the resultant need to develop new housing areas, utilities services, and other

1 support functions necessary to accommodate population growth. These activities
2 and the subsequent use of the facilities can disturb or destroy cultural resources.

3 **3.8.5 Environmental Impacts**

4 3.8.5.1 Alternative A

5 Construction Impacts

6 Archaeological and cultural resources have not been encountered within the
7 boundaries of the NASA JPL during past archaeological surveys; however,
8 several sites are located in the area and there is potential for buried deposits
9 indicative of either prehistoric or historic activities within NASA JPL (McKenna
10 et al. 1993). Potential sites may include habitation sites of the Hahamongna
11 peoples occupying the upper reaches of Arroyo Seco, Verdugo Wash, and the
12 San Rafael Hills. Hahamongna Park located on the southeast edge of NASA JPL
13 has been determined as a site with the potential to contain buried deposits;
14 however, construction activities associated with Alternative A would not be
15 located at or within Hahamongna Park. Further, all construction activities would
16 take place at areas within the NASA JPL facility that were previously disturbed.
17 Should an inadvertent discovery of a cultural artifact occur during
18 implementation of Alternative A NASA JPL would follow the Protocol for the
19 Inadvertent Discovery of Cultural Artifacts (NASA JPL Rule Doc ID 72132)
20 (NASA 2012b).

21 Two structures located at NASA JPL, Building 230 (Space Flight Operations) and
22 Building 150 (25-foot Space Simulator) are currently listed on the NRHP.
23 However, neither of these buildings are located within or adjacent to planned
24 construction areas at NASA JPL. Construction activities are not expected to
25 impact the seven buildings eligible for listing on the NRHP. As a result, no short-
26 term impacts on cultural resources would be anticipated as a result of the
27 implementation of Alternative A.

28 Operational Impacts

29 Operation and maintenance of the proposed improvements would not result in
30 any irrevocable loss of historic or cultural resources since any inadvertent

1 discovery of a cultural artifact during implementation of Alternative A would be
2 identified and preserved following the Protocol for the Inadvertent Discovery of
3 Cultural Artifacts (NASA JPL Rule Doc ID 72132). As a result, no long-term
4 impacts on historic or cultural resources would be expected.

5 3.8.5.2 Alternative B

6 Construction Impacts

7 Short-term impacts to cultural resources expected due to implementation of
8 Alternative B would be similar to Alternative A. Construction activities would
9 take place on previously disturbed areas and would not take place in areas with
10 a potential to contain buried deposits. In the event of an inadvertent discovery of
11 a cultural artifact NASA JPL would follow the Protocol for the Inadvertent
12 Discovery of Cultural Artifacts (NASA JPL Rule Doc ID 72132). Construction
13 activities would not take place within or adjacent to structures currently listed on
14 the NRHP or the structures eligible for listing on the NRHP. As a result, no short-
15 term impacts to cultural resources are considered due to implementation of
16 Alternative B.

17 Operational Impacts

18 Operation and maintenance of the proposed improvements under Alternative B
19 would not result in any irrevocable loss of historic or cultural resources since any
20 inadvertent discovery of a cultural artifact during implementation would be
21 identified and preserved following the Protocol for the Inadvertent Discovery of
22 Cultural Artifacts (NASA JPL Rule Doc ID 72132). No long-term impacts on
23 historic or cultural resources would be expected as a result of the
24 implementation of Alternative B.

25 3.8.5.3 No Action Alternative

26 Under the No Action Alternative, there would be no proposed improvements or
27 ground disturbing activities at NASA JPL. The West, South, and East gates
28 would remain unchanged from current conditions and there would be no
29 impacts to any potential archaeological, historic, or cultural resources at the
30 NASA JPL facility.

1 **3.9 SOCIOECONOMICS AND ENVIRONMENTAL JUSTICE**

2 **3.9.1 Definition of Resource**

3 Socioeconomics are defined as the basic attributes and resources associated with
4 the human environment, particularly population and economic activity. Human
5 population is affected by regional birth and death rates as well as net in- or
6 outmigration. Economic activity typically comprises employment, personal
7 income, and industrial growth. Impacts on these fundamental socioeconomic
8 indicators can also influence other components such as housing availability and
9 public services provision.

10 **3.9.2 Regulatory Setting**

11 In 1994, Executive Order (EO) 12898, Federal Actions to Address Environmental
12 Justice in Minority and Low-Income Populations, was issued to focus attention of
13 Federal agencies on human health and environmental conditions in minority and
14 low income communities. EO 12898 requires that all Federal agencies address the
15 effects of policies on minority and low-income populations and communities as
16 well as ensure that disproportionately high and adverse human health or
17 environmental effects on these communities are identified and addressed. The
18 CEQ has oversight of the Federal agencies’ compliance with EO 12898 and
19 NEPA. CEQ, in consultation with USEPA and other affected agencies, developed
20 Environmental Justice Guidance Under the National Environmental Policy Act
21 (CEQ 1997) to further assist Federal agencies with their NEPA procedures so that
22 environmental justice concerns are effectively identified and addressed.

23 **3.9.3 Existing Conditions**

24 The NASA JPL facility is located in both the city of Pasadena, and the City of La
25 Cañada Flintridge. Both cities are located within Los Angeles County.
26 Socioeconomic data was gathered from the U.S. Census Bureau 2010 American
27 Fact Finder dataset. As of 2010 the county of Los Angeles included a total
28 population of 9,818,605, while the cities of Pasadena and La Cañada Flintridge
29 included total populations of 137,122 and 20,246, respectively. Table 3-7 below
30 shows the general demographic characteristics for Pasadena and La Cañada

- 1 Flintridge. La Cañada Flintridge includes a relatively small population with a
- 2 high median income level and low poverty rate, compared to Pasadena.

Table 3-7: Socioeconomic Data

Demographic Statistics	Pasadena	La Cañada Flintridge
Age		
Median Age	37.2	45.9
Race (percent of total population)		
One race	95.1	96.6
Two or more races	4.9	3.4
Black of African American	10.7	0.5
White	55.8	68.9
American Indian and Alaska Native	0.6	0.1
Asian	14.3	25.8
Native Hawaiian or Pacific Islander	0.1	0.0
Hispanic or Latino	33.7	6.3
Housing		
Total Housing Units	59,551	7,089
Total Households	55,270	6,849
Economic Data		
Labor Force Population	77,114	9,389
Unemployment Rate	9.8%	5.8%
Median Household Income	\$68,310	\$154,947
Percent of Population Below the Poverty Rate	12.9%	2.1%

3 Source: U.S Census Bureau, 2010.

4 **3.9.4 Approach to Analysis**

5 Significance of population and economic activity are assessed in terms of their
6 direct effects on the local economy and related effects on other socioeconomic
7 resources (e.g., housing). The magnitude of potential impacts varies depending
8 on the location of a proposed action; for example, an action that creates 20
9 employment positions may be unnoticed in an urban area, but may have
10 significant impacts in a more rural region. If potential socioeconomic impacts
11 would result in substantial shifts in population trends, or adversely affect
12 regional spending and earning patterns, they would be significant.

1 In order to comply with EO 12898, and ethnicity and poverty status in the
2 vicinity of the Proposed Action have been examined and compared to county,
3 state, and national data to determine if any minority or low-income communities
4 could potentially be disproportionately affected by implementation of the
5 Proposed Action or alternatives. Data have been collected from previously
6 published documents issued by Federal, state, and local agencies and from state
7 and national databases (e.g., U.S. Bureau of Economic Analysis Regional
8 Economic Information System).

9 The CEQ guidance states that “minority populations should be identified” where
10 either: a) the minority population of the affected area exceeds 50 percent; or b)
11 the population percentage of the affected area is meaningfully greater than the
12 minority population percentage in the general population or other appropriate
13 unit of geographical analysis.” (CEQ 1997). Only census tracts in Altadena and
14 Pasadena meet the definition of a minority population; none are located in the
15 community of La Cañada Flintridge (NASA 2012a). Further, CEQ (1997)
16 guidelines do not specifically state the percentage considered meaningful in the
17 case of low-income populations; however, while low income individuals do
18 reside within the surrounding community, the percentages in the potentially
19 affected census tracts are well below the 50 percent required to be considered a
20 “low-income population” as defined by Housing and Urban Development
21 guidelines (NASA 2012a).

22 **3.9.5 Environmental Impacts**

23 3.9.5.1 Alternative A

24 Construction Impacts

25 Alternative A would result in beneficial impacts by creating temporary
26 construction jobs to implement the proposed security gates fortification projects.
27 However, this beneficial impact would be short-term and temporary in nature.
28 There would be no short-term adverse impacts anticipated under Alternative A.

29 Operational Impacts

30 Alternative A would include security improvements, which would result in a
31 higher level of safety for workers at the facility. However, there would be no

1 increase in long-term employment or staffing at NASA JPL associated with this
2 alternative. Consequently, there would be no anticipated long-term impacts to
3 socioeconomic resources, low-income or minority populations under Alternative
4 A.

5 3.9.5.2 Alternative B

6 Alternative B would result in similar short-term beneficial impacts through the
7 creation of construction jobs, and increased safety for facility occupants. There
8 would be no anticipated adverse short or long-term impacts to socioeconomic
9 resources, low-income or minority populations under Alternative A.

10 3.9.5.3 No Action Alternative

11 Under the No Action Alternative there would be no improvements to the
12 security gates at the NASA JPL facility. There would be no additional short-term
13 construction-related jobs created, and there would be no impact to the affected
14 socioeconomic environment. Further, there would be no effect on housing or
15 community facilities in the vicinity of NASA JPL.

16 3.10 NOISE

17 3.10.1 Definition of Resource

18 Noise is generally defined as unwanted sound. Noise can be any sound that is
19 undesirable because it interferes with communication, is intense enough to
20 damage hearing, or is otherwise annoying. Human responses to noise vary
21 depending on the type and characteristics of the noise, distance between the
22 noise source and receptor, receptor sensitivity, and time of day.

23 Determination of noise levels are based on: 1) sound pressure level generated
24 (decibels [dB] scale); 2) distance of listener from source of noise; 3) attenuating
25 and propagating effects of the medium between the source and the listener; and
26 4) period of exposure.

27 An A-weighted dB sound level (dBA) is one measurement of noise. The human
28 ear can perceive sound over a range of frequencies, which varies for individuals.
29 In using the A-weighted scale for measurement, only the frequencies heard by

1 most listeners are considered. This gives a more accurate representation of the
 2 perception of noise. The noise measure in a residential area, similar to conditions
 3 within the project area, is estimated at approximately 70 dBA. Normal
 4 conversational speech at a distance of five to ten feet is approximately 70 dBA.
 5 The decibel scale is logarithmic, so, for example, sound at 90 dBA would be
 6 perceived to be twice as loud as sound at 80 dBA.

7 Passenger vehicles, motorcycles, and trucks use the roads in the vicinity of the
 8 project area. Noise levels generated by vehicles vary based on a number of
 9 factors including vehicle type, speed, and level of maintenance. Intensity of noise
 10 is attenuated with distance. Some estimates of noise levels from vehicles are
 11 listed in Table 3-8.

12 **Table 3-8: Typical Noise Sources**

Source	Distance (feet)	Noise Level (dBA)
Automobile, 40 mph	50	72
Automobile Horn	10	95
Light Automobile Traffic	100	50
Truck, 40 mph	50	84
Heavy Truck or Motorcycle	25	90

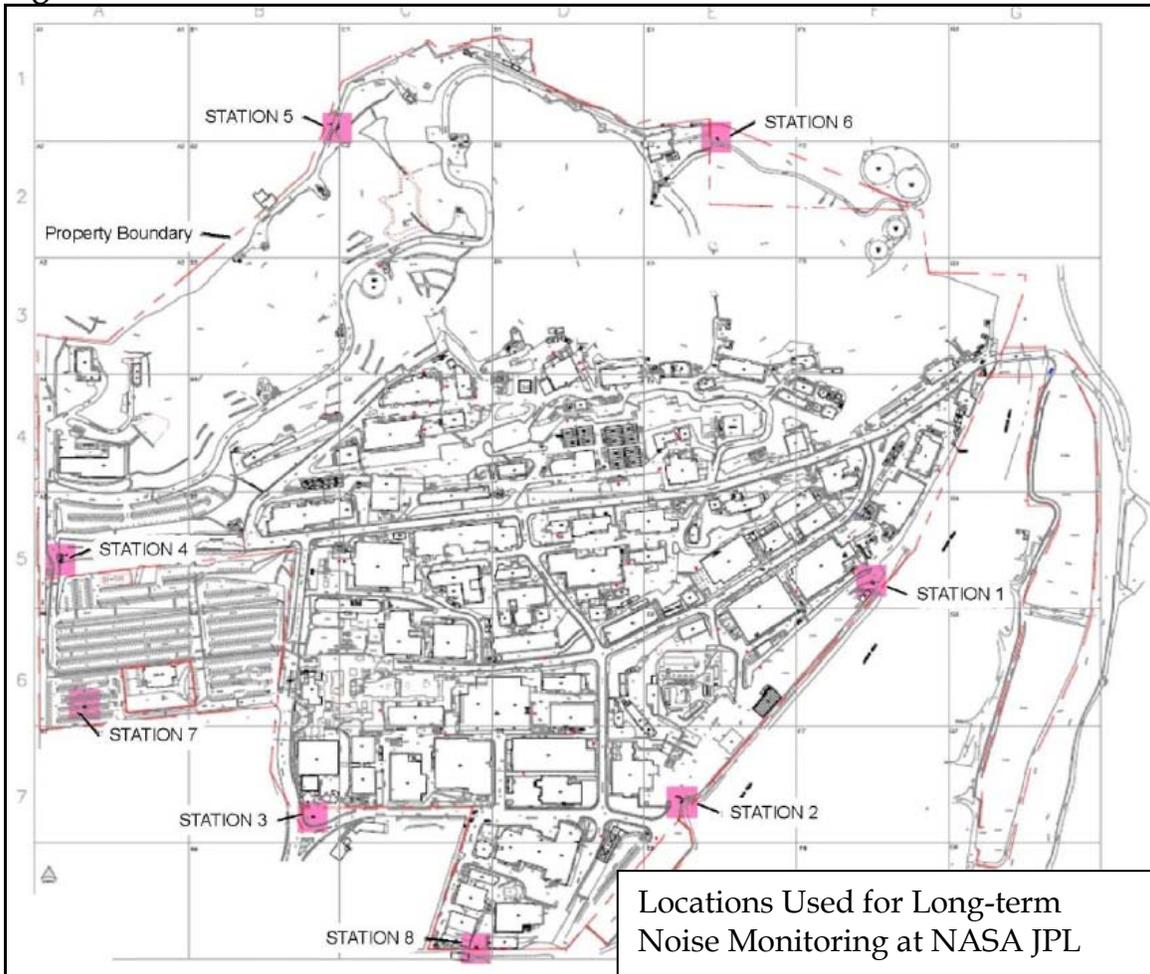
13 Note: mph - miles per hour.

14 **3.10.2 Existing Conditions**

15 A survey of ambient noise conditions at NASA JPL was conducted in 2007. Noise
 16 sources at NASA JPL include vehicle traffic, cooling towers, pumping stations,
 17 compressors, backup generators, building ventilation systems, maintenance and
 18 construction equipment. Sound level meters were set up around the perimeter of
 19 the NASA JPL facility in order to estimate NASA JPL's contribution to noise
 20 within the surrounding affected acoustic environment. Figure 3-3 shows the
 21 locations where the sound level meters were placed onsite (NASA 2012a).

22

1 **Figure 3-3: Noise Measurement Locations**



2

3 Generally, the highest noise levels measured around the perimeter of the NASA
4 JPL facility were on the east side of the property, while the lowest noise levels
5 occurred at the northern portion of the property. According to the results of the
6 noise level measurements, it was determined that while the NASA JPL facility
7 generates noise from the sources identified above, it is not creating significant
8 noise emissions to the surrounding residential and recreational areas at or above
9 normal land use compatibility standards for office-type and residential land uses,
10 as identified in the noise elements of the La Cañada Flintridge and Pasadena
11 General Plans (NASA 2012a).

1 **3.10.3 Approach to Analysis**

2 Noise impact analyses typically evaluate potential changes to existing noise
3 environments that would result from the implementation of a proposed action.
4 These potential changes may be beneficial if they reduce the number of sensitive
5 receptors exposed to unacceptable noise levels. Conversely, impacts may be
6 significant if they result in an introduction to unacceptable noise levels or
7 increased exposure to unacceptable noise levels. Noise associated with an action
8 is compared with existing noise conditions to determine the magnitude of
9 potential impacts.

10 **3.10.4 Environmental Impacts**

11 3.10.4.1 Alternative A

12 Under Alternative A there would be negligible short-term construction related
13 impacts to noise receptors at NASA JPL, particularly in the immediate vicinity of
14 the West, South, and East gates.

15 Construction Impacts

16 Under Alternative A there would be noise generated from heavy equipment
17 used for demolition and construction activities; including jack hammering, saw
18 cutting asphalt and concrete, and general construction-related noise. Sensitive
19 receptors include the NASA JPL facility, the Flintridge Riding Club, the
20 Hahamongna Watershed Park, as well as residential areas within the vicinity of
21 the NASA JPL borders. However, these short-term impacts would not affect the
22 surrounding residential and recreational areas at or above normal land use
23 compatibility standards for office-type and residential land uses, as identified in
24 the noise elements of the La Cañada Flintridge and Pasadena General Plans
25 (NASA 2012a). Construction noise impacts would be further reduced by limiting
26 idling of construction vehicles and adhering to standard weekday working
27 hours.

1 Operational Impacts

2 Once completed, Alternative A would include reconfigured roadways, parking
3 areas, and entrance security check points. There would be no anticipated
4 significant long-term noise impacts from the proposed alternative components
5 once in operation.

6 3.10.4.2 Alternative B

7 Construction Impacts

8 Under Alternative B there would be similar noise generated during the
9 construction period as discussed for Alternative A. There would be no significant
10 short-term construction-related impacts.

11 Operational Impacts

12 Alternative B components would be similar to those included in Alternative A,
13 and would not be anticipated to result any in significant long-term noise impacts
14 to the existing noise environment.

15 3.10.4.3 No Action Alternative

16 The No Action Alternative would not include any activities leading to the
17 generation of any noise to sensitive receptors. There would be no noise impacts
18 under the No Action Alternative.

19 **3.11 LAND USE**

20 **3.11.1 Definition of Resource**

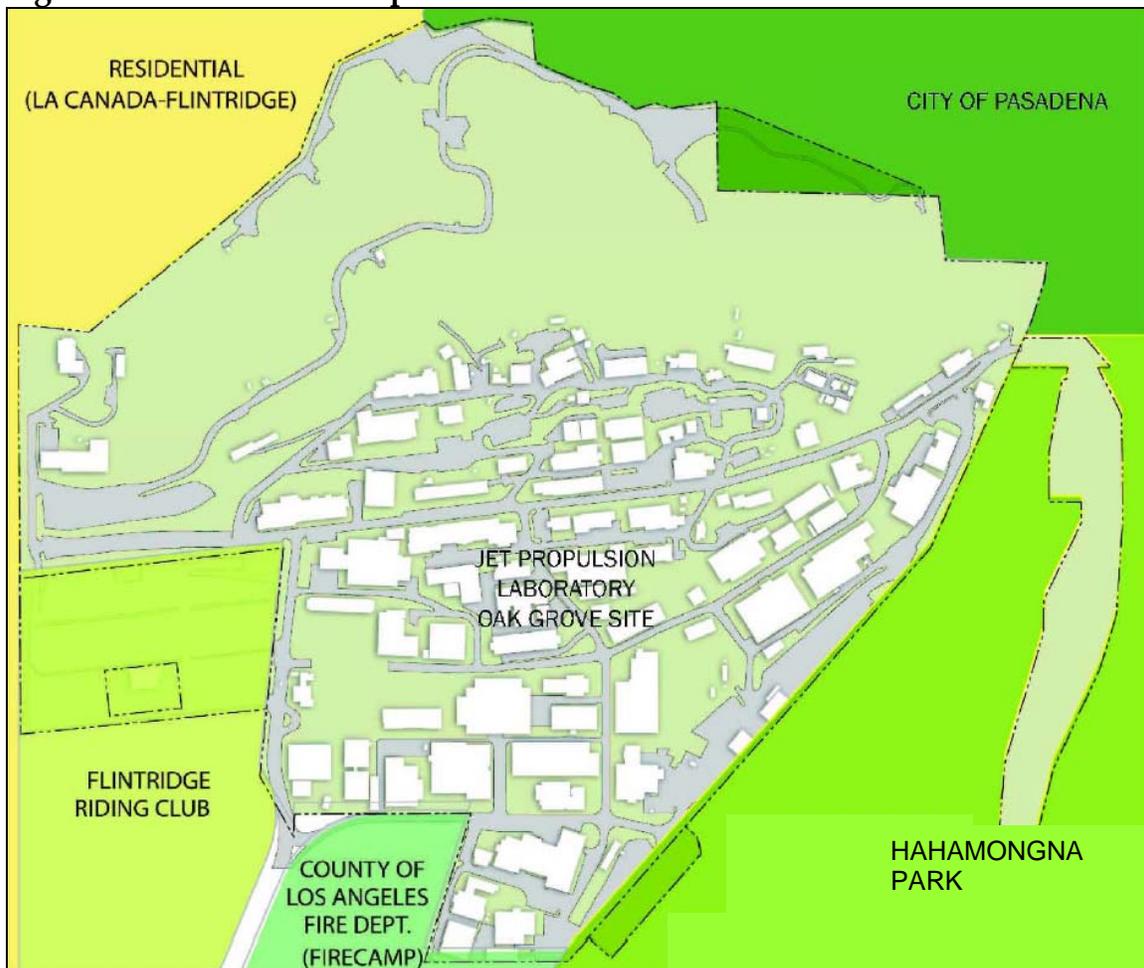
21 Land use is comprised of natural conditions or human-modified activities
22 occurring at a particular location. Human-modified land use categories include
23 residential, commercial, industrial, transportation, communications and utilities,
24 agricultural, institutional, recreational, and other developed use areas.

1 Management plans and zoning regulations determine the type and extent of land
2 use allowable in specific areas and are often intended to protect specially
3 designated or environmentally sensitive areas.

4 3.11.2 Existing Conditions

5 Land use within the NASA JPL facility primarily includes office and laboratory
6 use. The facility includes 138 buildings totaling over 2.7 million gross square feet
7 in area. The areas surrounding the facility include residential and recreational
8 use, as well as the natural floodplain included in the Hahamongna Watershed
9 Park to the east. The LACFD training camp is located along the southwest
10 boundary of the NASA JPL facility. Figure 3-4 shows land use at the facility, as
11 well as within the surrounding area (NASA 2012a).

12 **Figure 3-4: Land Use Map**



13

1 **3.11.3 Approach to Analysis**

2 Significance of potential land use impacts is based on the level of land use
3 sensitivity in areas affected by a proposed action. In general, land use impacts
4 would be significant if they would: 1) be inconsistent or noncompliant with
5 applicable land use plans or policies; 2) preclude the viability of existing land
6 use; 3) preclude continued use or occupation of an area; or 4) be incompatible
7 with adjacent or vicinity land use to the extent that public health or safety is
8 threatened.

9 **3.11.4 Environmental Impacts**

10 3.11.4.1 Alternative A

11 Construction Impacts

12 Short-term construction associated with gate improvements would not affect or
13 be affected by any existing land use designations or plans. The areas under
14 consideration have been previously developed and continue to undergo
15 development and redevelopment. As these project elements are consistent with
16 long-term planning objectives and compatible with existing and surrounding
17 land use, construction activities associated with implementation of Alternative A
18 would not be considered adverse.

19 Operational Impacts

20 Implementation of Alternative A would be compatible and consistent with the
21 NASA JPL Master Plan (NASA 2012a). Additionally, it would be compatible and
22 consistent with NASA Procedural Requirement 1620.3, *Physical Security*
23 *Requirements for NASA Facilities and Property*, which specifically requires that
24 designated vehicle inspection areas do not interfere with the vehicular traffic or
25 pedestrian flow on- and off-center to ensure the safety of the NASA JPL
26 workforce and the General Public, and NASA assets.

27 Long-term land use changes under Alternative A would include an easement
28 obtained from the City of Pasadena granting NASA JPL the authority to develop
29 a new inbound lane at the South Gate as well as contractor parking. Use of this
30 10,000 square foot property is not anticipated to be adversely impacted by the

1 additional 11 parking spaces planned under Alternative A since the site is
2 currently paved in its entirety. The remainder of the planned project components
3 would be consistent with current use, as well as regional plans and zoning for
4 the affected environment.

5 3.11.4.2 Alternative B

6 Construction Impacts

7 Short-term construction associated with gate improvements would not affect or
8 be affected by any existing land use designations or plans. The areas under
9 consideration have been previously developed and continue to undergo
10 development and redevelopment. As these project elements are consistent with
11 long-term planning objectives and compatible with existing and surrounding
12 land use, construction activities associated with implementation of Alternative B
13 would not be considered adverse.

14 Operational Impacts

15 Land use under Alternative B would be the same as Alternative A, except there
16 would be no easement obtained from the City of Pasadena for the additional
17 inbound lane and contractor parking. Therefore, land use would be consistent
18 with current use, as well as regional plans and zoning for the affected
19 environment.

20 3.11.4.3 No Action Alternative

21 Under the No Action Alternative there would be no additional improvements to
22 the security gates at the NASA JPL facility, and there would be no changes to
23 land use within the affected environment.

24 **3.12 BIOLOGICAL RESOURCES**

25 **3.12.1 Definition of Resource**

26 Biological resources include native or naturalized plants and animals and the
27 habitats in which they occur. Sensitive biological resources are defined as those
28 plants and animal species listed as threatened or endangered, or proposed as
29 such, by USFWS, the National Marine Fisheries Service (NMFS), and the
30 California Department of Fish and Wildlife (CDFW).

1 **3.12.2 Regulatory Setting**

2 The Endangered Species Act (ESA) was created in order to protect and recover
3 imperiled species and the ecosystems upon which they depend. The ESA grants
4 USFWS primary responsibility for terrestrial and freshwater organisms and
5 NMFS primary responsibility for marine wildlife.

6 The California Endangered Species Act (CESA) was created to parallel the ESA
7 and allows the CDFW to designate species, including plants as threatened or
8 endangered. Further, the CESA makes it illegal to import, export, take, possess,
9 purchase, sell, or attempt to do any of those actions to species that are designated
10 as threatened, endangered, or candidates for listing, unless permitted by CDFW
11 (CDFW 2014).

12 The Migratory Bird Treaty Act (MBTA) makes it unlawful to pursue, hunt, kill,
13 capture, possess, buy, sell, purchase, or barter any migratory bird, including the
14 feathers or other parts, nests, eggs, or migratory bird products. In addition, this
15 act serves to protect environmental conditions for migratory birds from pollution
16 or other ecosystem degradations.

17 **3.12.3 Existing Conditions**

18 Previous biological surveys of NASA JPL did not find evidence of species listed
19 as threatened or endangered by either the State of California or Federal
20 government. No special-status plants were detected during surveys of the
21 facility. No critical habitat has been identified on the site. Historically, portions of
22 the site were designated as critical habitat for the Southwestern Arroyo Toad;
23 that designation was repealed by the USFWS in late 2002 (NASA 2012b).

24 Some migratory birds may be potential transients of the general area, but the
25 immediate project area contains little to no suitable habitat for migratory birds.
26 There are no known nesting sites in this area, and these lands are not vital for
27 foraging or roosting (NASA 2012b).

28 **3.12.4 Approach to Analysis**

29 Determination of the significance of potential impacts to biological resources is
30 based on 1) the importance (i.e., legal, commercial, recreation, ecological, or
31 scientific) of the resource; 2) the proportion of the resource that would be
32 affected relative to its occurrence in the region; 3) the sensitivity of the resource
33 to proposed activities; and 4) the duration of ecological ramifications.

1 Impacts to biological resources are significant if species or habitats of concern are
2 adversely affected over relatively large areas, or if disturbances cause reductions
3 in population size or distribution. Potential physical impacts such as habitat loss,
4 noise, and impacts to water quality were evaluated to assess potential impacts to
5 biological resources resulting from the proposed alternatives.

6 **3.12.5 Environmental Impacts**

7 3.12.5.1 Alternative A

8 Construction Impacts

9 Construction areas planned under Alternative A would be located in areas that
10 have been previously developed by roadways, sidewalks, and other impervious
11 surfaces. Construction of fencing along the NASA JPL Bridge would not impact
12 the Arroyo Seco streambed below. Therefore, construction activities would not
13 result in a loss of vegetation or biological habitat. In addition, no threatened or
14 endangered species, or critical habitat for any threatened or endangered species,
15 occur within NASA JPL. As a result, no short-term impacts on biological
16 resources would be anticipated as a result of the implementation of Alternative
17 A.

18 Operational Impacts

19 No irrevocable loss of habitat, ongoing takes, or direct mortality of threatened or
20 endangered species would occur due to operation of the proposed security gate
21 fortification project. As a result, no long-term impacts to biological resources
22 would be anticipated.

23 3.12.5.2 Alternative B

24 Construction Impacts

25 Short-term impacts to biological resources expected under Alternative B would
26 be similar to those described for Alternative A. Construction activities would not
27 result in a temporary loss of vegetation and habitat for terrestrial species and no
28 threatened or endangered species, or critical habitat for any threatened or
29 endangered species, occur within NASA JPL. As a result, no short-term impacts
30 to biological resources are considered due to implementation of Alternative B.

1 Operational Impacts

2 Long-term impacts to biological resources expected under Alternative B would
3 be similar to Alternative A. No irrevocable loss of habitat, ongoing takes, or
4 direct mortality of threatened or endangered species would occur. As a result, no
5 long-term impacts to biological resources are expected due to implementation of
6 Alternative B.

7 3.12.5.3 No Action Alternative

8 Under the No Action Alternative, there would be no disturbance to the existing
9 environment; as a result there would be no impacts to biological resources at the
10 proposed project sites.

11 **3.13 VISUAL RESOURCES**

12 **3.13.1 Definition of Resource**

13 Visual resources are defined as the natural and manufactured features that
14 comprise the aesthetic qualities of an area. These features form the overall
15 impressions that an observer receives of an area or its landscape character.
16 Landforms, water surfaces, vegetation, and manufactured features are
17 considered characteristic of an area if they are inherent to the structure and
18 function of a landscape.

19 **3.13.2 Existing Conditions**

20 The visual environment within the NASA JPL facility is representative of a
21 developed commercial area. The main natural visual resources within the NASA
22 JPL property include the foothills within the northern portion of the property.
23 NASA JPL consists of 138 buildings and other minor ancillary structures, totaling
24 over 2.7 million gross square feet in the area. The primary land use near NASA
25 JPL is residential, along with undeveloped areas of the ANF to the north. The
26 ANF is largely undeveloped and improved with hiking/equestrian trails and
27 service roads. No state forests or parks exist in the surrounding area (NASA
28 2012b).

29 **3.13.3 Approach to Analysis**

30 Determination of the significance of impacts to visual resources is based on the
31 level of visual sensitivity in the area. Visual sensitivity is defined as the degree of
32 public interest in a visual resource and concern over adverse changes in the

1 quality of that resource. In general, an impact to a visual resource is significant if
2 implementation of a proposed action would result in substantial alterations to an
3 existing sensitive visual setting.

4 **3.13.4 Environmental Impacts**

5 3.13.4.1 Alternative A

6 Construction Impacts

7 Under Alternative A, short-term impacts to visual and aesthetic resources within
8 NASA JPL would be expected to occur during construction activities. These
9 impacts would be due to the presence of construction equipment within and
10 around NASA JPL. The visual resources adjacent to the construction areas are
11 representative of a developed area. Further, presence of construction equipment
12 would be temporary and limited to the construction and staging areas; and dust
13 fencing or barriers would be used in order to reduce impacts. Therefore,
14 construction activities would be consistent with the surrounding environment.
15 Finally, Alternative A would not include staging construction equipment in a
16 special use area such as a park, beach, or scenic vista. As a result, short-term
17 impacts to visual and aesthetic resources within NASA JPL would be less than
18 significant.

19 Operational Impacts

20 Alternative A would not be expected to have long-term impacts to visual and
21 aesthetic resources. Once construction is completed, improvements would
22 represent a small permanent visual change in the area. However, the
23 improvements would include low-lying fencing consistent with newer fencing
24 installed at the facility, roadways and guard booths that would be compatible
25 with existing facility use and would not be visible from a distance. The proposed
26 features would blend in to the existing environment and would not adversely
27 contrast with the urban aesthetic of the existing environment. As a result, no
28 long-term impacts to visual and aesthetic resources are anticipated.

29 3.13.4.2 Alternative B

30 Construction Impacts

31 Short-term impacts to visual and aesthetic resources expected under Alternative
32 B would be similar to Alternative A. Construction activities would be consistent

1 with the surrounding environment, temporary, and BMPs would be utilized to
2 reduce any impacts. In addition, equipment would be limited to construction
3 and staging areas which would not be located in not special use areas. As a
4 result, short-term impacts to visual and aesthetic resources would be less than
5 significant.

6 Operational Impacts

7 Long-term impacts to visual and aesthetic resources expected under Alternative
8 B would be similar to Alternative A. Security gate improvements would include
9 low-lying fencing and guard booths that would be compatible with existing
10 facility use and would not be visible from a distance. As a result, no long-term
11 impacts to visual and aesthetic resources would be anticipated as a result of
12 implementation of Alternative B.

13 3.13.4.3 No Action Alternative

14 Under the No Action Alternative there would be no change to visual and
15 aesthetic resources within the affected environment. Therefore, there would be
16 no impact to visual and aesthetic resources.

17 **3.14 CUMULATIVE IMPACTS**

18 Cumulative impacts on environmental resources result from incremental impacts
19 of a proposed action that, when combined with other past, present, and
20 reasonably foreseeable future projects in an affected area, may collectively cause
21 more substantial adverse impacts. Cumulative impacts can result from minor,
22 but collectively substantial, actions undertaken over a period of time by various
23 agencies (Federal, state, or local) or persons. In accordance with NEPA and the
24 CEQ memorandum of "Guidance on the Consideration of Past Actions in
25 Cumulative Effects Analysis," a discussion of cumulative impacts resulting from
26 projects which are proposed, under construction, recently completed, or
27 anticipated to be implemented in the near future is required.

28 **3.14.1 Past Actions**

29 NASA JPL was developed beginning in the late 1930s and continues to be
30 updated and developed based on needed technologies and use. NASA JPL was
31 previously undeveloped open fields. NASA JPL first used these fields for
32 experimentation in propulsion, which lead to the construction of a few small
33 shacks and some buried bunkers used to test propellants and other fuels. In 1940,

1 the facility was acquired by the U.S. Army and construction of permanent/semi-
2 permanent buildings began. The first permanent structure, described as an
3 engineering building was added to the facility in 1942 with the start of activities
4 supporting World War II efforts. At least 97 additional buildings/structures
5 were constructed during the remainder of the 1940s. Some of the earlier,
6 temporary buildings or inadequate facilities were replaced at this time with more
7 permanent structures (NASA 2012b).

8 During the 1950s, another 60 buildings/structures were completed as either new
9 construction or to replace outdated facilities. During the 1960s, 78
10 buildings/structures were constructed. Some of these replaced older, outdated
11 structures. During the period from 1970 to 1980, 51 additional
12 buildings/structures were constructed at the facility as either new construction
13 or to replace outdated facilities. In the 1980s, ten buildings were added to the
14 facility (NASA 2012b).

15 From 1990 to 2010, an additional 49 buildings/structures were constructed. A
16 significant number of these structures were temporary trailer offices. Over the
17 life of NASA JPL, more than 325 facilities have been constructed on site. Of these,
18 222 buildings/structures are still standing (NASA 2012b).

19 In 2014, a new on-site parking structure was completed in order to provide
20 parking for facility workers who used the former East Arroyo Lot, which was
21 returned to the City of Pasadena in order to implement natural groundwater
22 recharge basins in the area (NASA 2012b).

23 From a cumulative perspective, past development of NASA JPL from its initial
24 appearance as open fields to the urban setting that exists at the current time has
25 been a major impact. However, the existing footprint of the facility has been in
26 place for approximately 50 years. The construction of new security entrances and
27 parking areas at NASA JPL does not create a major impact in relation to the
28 overall impact of the Laboratory (NASA 2012b).

29 **3.14.2 Planned or Reasonably Foreseeable Projects**

30 3.14.2.1 Onsite Projects

31 The *NASA JPL Master Plan Update* proposes and describes several
32 Recapitalization Buildings/Projects over a 20-year horizon. One reasonably
33 foreseeable project is the Flight Electronics Facility. This 85,000 square foot

1 facility would be located west of the intersection of Mariner Road and Explorer
2 Road in an existing built up industrial area, and would require the demolition of
3 existing Trailers 1722 and 1723. It would be a four-story facility with clean rooms
4 for the fabrication, assembly, and functional testing of flight hardware. The
5 fabrication and assembly areas would be a mix of low and high bays. A small
6 portion of the building would be allocated to general offices for fabrication
7 (NASA 2012b).

8 There would also be a small, box level, Thermal Vacuum and Dynamics test area
9 on site to eliminate the current practice of the transporting of components back
10 and forth from test facilities. A key feature of this facility would be direct
11 vehicular service access to Explorer road. This would reduce the need for service
12 vehicles to use Mariner Road. The Flight Electronics Facility would consolidate
13 many of the laboratories working with flight science which currently are spread
14 throughout NASA JPL. This would allow a better discourse between affiliated
15 programs currently located in Buildings 300 and 302. Furthermore, the Flight
16 Electronics Facility should allow pedestrians who require assistance to use the
17 circulation systems to ascend from Mariner Road to Explorer Road (NASA
18 2012b).

19 While NASA JPL expects minor construction impacts on existing air quality and
20 noise, it does not anticipate any significant traffic-related or visual resources
21 impacts, or any other long-term impacts on the human or natural environment.
22 The proposed project is not expected to result in any cumulative impacts
23 associated with either Alternative A or Alternative B. Any cumulative impacts
24 were determined to be less than significant (NASA 2012b).

25 3.14.2.2 Offsite Projects

26 The following major public infrastructure projects are planned by the City of
27 Pasadena and the City of La Cañada Flintridge:

- 28 • Flintridge Sacred Heart Academy Specific Plan
- 29 • La Cañada Flintridge Citywide Catch Basin Maintenance Plan
- 30 • Hahamongna Watershed Park Master Plan
- 31 • Devil's Gate Sediment Removal Project

- 1 • Arroyo Seco Canyon Water Resources, Habitat Restoration and Recreation
- 2 Project
- 3 • Street Lighting and Electric System Undergrounding
- 4 • La Loma Bridge Project
- 5 • Master Sewer Plan
- 6 • Preventive Maintenance
- 7 • Interstate 210 Sound wall
- 8 • Street lighting Improvements

9 None of the proposed projects would result in a significant cumulative impact in
10 conjunction with Alternative A or Alternative B since the proposed projects
11 would include short-term construction-related impacts, and long-term
12 socioeconomic benefits through improved public safety and health, improved
13 natural environmental and habitat function, floodplain management, increased
14 recreational opportunities and community aesthetics (City of Pasadena, 2014;
15 City of La Cañada Flintridge 2014).

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4.0 CONSULTATION AND COORDINATION

4.1 FEDERAL AGENCIES

- Advisory Council on Historic Preservation
- National Aeronautics and Space Administration
- U.S. Army Corps of Engineers
- U.S. Environmental Protection Agency
- U.S. Geological Survey

4.2 STATE AGENCIES

- California Air Resources Board
- California Department of Resources Recycling and Recovery
- California Department of Toxic Substances Control
- California Department of Transportation
- California Environmental Protection Agency
- California Office of Historic Preservation
- California Public Utilities Commission
- California State Water Resources Control Board
- Los Angeles Regional Water Quality Control Board
- South Coast Air Quality Management District

4.3 CITY AND COUNTY AGENCIES

- City of Pasadena Department of Public Works
- City of Pasadena Department of Water and Power
- Los Angeles County Department of Public Works
- Los Angeles County Health Department
- Los Angeles County Metropolitan Transit Authority
- Los Angeles County Sanitation District

4.4 OTHER ORGANIZATIONS

- Southern California Edison
- Southern California Gas Company

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